
**SAN JOAQUIN
LOCAL AGENCY FORMATION COMMISSION**

LAFCo

44 N. SAN JOAQUIN STREET SUITE 374 STOCKTON, CA 95202

**Local Agency Formation Commission Meeting Agenda
Thursday, October 14, 2021 9:00 A.M.**

In accordance with the Ralph M. Brown Act (Cal. Gov. Code 54950 *et seq.*), as amended by Assembly Bill 361 (2021), the San Joaquin Local Agency Formation Commission and staff will be participating in this meeting via teleconference. In the interest of maintaining appropriate social distancing, members of the public may participate in the meeting by teleconference.

TO ATTEND:

Join Zoom Meeting:

Meeting ID: 862 2789 8645

Passcode: 025365

Dial by phone (669) 900 6833

Note: If you don't have access to a smart device or a computer with a webcam & a mic, you can dial in using the teleconference number and meeting ID above.

Attention Callers: Please mute the call unless speaking.

*****To be recognized to speak, please use the "raise hand" or chat feature in Zoom. ***
We have also provided a call-in number, as identified on this Agenda, and encourage you to attend by telephone. ***To be recognized to speak, press *9 to signal the moderator.*****

Download Agenda Packet and Materials at: www.sjgov.org/commission/lafco

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Call to Order

Announce Date and Time of Meeting for the Record

Roll Call

Pledge of Allegiance

Welcome City of Lathrop Alternate Member Commissioner Minnie Diallo

CONSENT ITEMS

1. MEETING MINUTES OF JULY 8, 2021
(Action by All Members)
Approve Summary Minutes of the regular meeting.

2. OUT-OF-AGENCY SERVICE REQUEST

(Action by Regular Members)

Request from the City of Stockton to provide out-of-agency sewer service outside the City boundary under Government Code §56133 to 731 Merced Avenue, 321 Country Club Blvd., 1765 Stanford Avenue and 2829 D. Street, 1834 South B Street, 1826 South B Street, 1422 Meadow Avenue, 3222 Sanguinetti Lane, and 1786 West Washington Street in Stockton.

ACTION ITEMS

3. 2020-2021 SAN JOAQUIN GRAND JURY'S REPORT ON INDEPENDENT SPECIAL DISTRICTS: "*TRANSPARENCY NOT FOUND*"

(Action by Regular Members)

Review the Grand Jury Report and consider LAFCo's responses to The Grand Jury's Finding and Recommendations.

4. DISCUSSION AND POSSIBLE ACTION REGARDING MEETINGS OF THE SAN JOAQUIN LOCAL AGENCY FORMATION COMMISSION UNDER AB 361 USING TELECONFERENCE DURING A PROCLAIMED STATE OF EMERGENCY

(Action by All Members)

Consider Resolution to conduct meetings of the San Joaquin Local Agency Formation Commission using teleconferencing pursuant to Government Code 54953 as amended by Assembly Bill 361 for the period October 14, 2021 to November 12, 2021.

SPECIAL MATTERS

5. TRANSMITTAL OF THE STATEMENT OF DECISION AND JUDGMENT REGARDING EXISTING LITIGATION PURSUANT TO GOVERNMENT CODE SECTION

54956.9(a)

Name of Case: Tracy Rural County Fire Protection District with the City of Tracy as named Real Party of Interest v. San Joaquin LAFCo (San Joaquin County Superior Court Case No. 2019-9687)

6. STATUS REPORT REGARDING SUCCESSION PLANNING

Oral Report of the AD HOC Committee regarding Succession Planning

PUBLIC HEARING

7. DISSOLUTION OF NEW MARIPOSA DRAINAGE DISTRICT (LAFD 21-21)

(Action by Regular Members)

Request from New Mariposa Drainage District to dissolve.

PUBLIC COMMENTS

- 8 Persons wishing to address the Commission on matters not otherwise on the agenda

EXECUTIVE OFFICER COMMENTS

9. Comments from the Executive Officer

COMMISSIONER COMMENTS

- 10 Comments, Reports, or Questions from the LAFCO Commissioners

CLOSED SESSION

11. Open Session Disclosure Regarding Closed Session Items pursuant to Government Code Section 54957.7

12. CLOSED SESSION

- A. Conference with Legal Counsel-Existing Litigation pursuant to Government Code Section 54956.9(a)

Name of Case: Tracy Rural County Fire Protection District with the City of Tracy as named Real Party of Interest v. San Joaquin LAFCo (San Joaquin County Superior Court Case No. 2019-9687)

13. Open Session Report on Closed Session pursuant to Government Code Section 54957.1

ADJOURNMENT

LAFCo

44 N. SAN JOAQUIN STREET SUITE 374 □ STOCKTON, CA 95202

**SUMMARY MINUTES
July 8, 2021**

VIDEO CONFERENCE

Chairman Villapudua called the meeting to order at 9:05 a.m.

MEMBERS PRESENT	Commissioners Breitenbucher, Lincoln, Patti and Villapudua.
MEMBERS ABSENT:	Commissioner Johnson
ALTERNATE MEMBERS PRESENT:	Commissioners Morowit and Winn
ALTERNATE MEMBERS ABSENT:	Commissioner Dhaliwal
OTHERS PRESENT:	James Glaser, Executive Officer; Rod Attebery, Legal Counsel; Elizabeth Contreras, LAFCo Analyst and Mitzi Stites, Commission Clerk

Chairman Villapudua thanked Commissioner Krumeich for the years of dedicated service on LAFCo.

Mr. James Glaser, Executive Officer, stated that Agenda Item No. 3, Request for Time Extension for Gudel and Agenda Item No. 7, Dissolution of New Mariposa Drainage District will be continued to the September 9, 2021 LAFCo Meeting.

CONSENT ITEMS

A motion was made by Commissioner Patti and seconded by Commissioner Morowit to approve the Consent Calendar.

The motion for approval of the Summary Minutes of May 13, 2021 meeting was passed by a unanimous vote of the Commission.

The motion for approval for the out-of-agency service request to properties located at 24 S. Sinclair Avenue, 1121 Annabelle Lane, 625 S. Hinkley Avenue, 3905 Odell Avenue, 3922 Mourfield Avenue, and 1759 N. Stanford Avenue in Stockton, was passed by a unanimous vote of the regular voting members of the Commission.

ACTION ITEMS

3. REQUEST FOR TIME EXTENSION FOR GUEDEL ANNEXATION TO CSA 29
(LAFC 25-18)
(Action by Regular Member)
Request for One-Year Time Extension to complete Conditions of Approval for Gudel Annexation to CSA 29, Forest Lake Ranchettes.

This Agenda Item has been continued to the September 9, 2021 LAFCo Meeting.

4. REQUEST FOR TIME EXTENSION FOR PEREIRA REORGANIZATION TO THE CITY OF RIPON
(LAFC 11-20)
(Action by Regular Members)
Request for One-Year Time Extension to complete condition of approval for Pereira Reorganization to the City of Ripon with concurrent detachment from the San Joaquin County Resource Conservation District

Mr. James Glaser, Executive Officer, presented a PowerPoint presentation showing the timeline of the Pereira Reorganization. On October 9, 2020, the Commission approved the annexation of the Pereira Reorganization to the City of Ripon for the development of 47 single-family residential units. The annexation area consisted of two assessor parcels and portions of two adjacent parcels. The adjacent parcels consist of a full roadway width of John Roos Avenue and Shasta Avenue. The Commission conditioned its annexation approval that the applicant complete a lot line adjustment prior to recordation of the Certificate of Completion. Government Code Section 57001 requires that all conditions of approval for an annexation be satisfied within one year of Commission approval. Staff recommended that Commission grant a one-year time extension to October 9, 2022 to Pereira Reorganization to the City of Ripon to complete the Conditions of Approval.

Chairman Villapudua opened the floor to Commissioner Comments.

No comments were made.

Chairman Villapudua closed the floor to Commissioner Comments.

Chairman Villapudua opened the floor to Public Comments.

No one came forward.

Chairman Villapudua closed the floor to Public Comments.

Moved by Commissioner Patti seconded by Commissioner Breitenbucher to approve a one-year extension to October 9, 2022 to Pereira Reorganization to the City of Ripon.

Roll Call Vote:

Ayes: Commissioner Breitenbucher, Lincoln, Morowit, Patti, and Chairman Villapudua

Nos: None

Absent: Commissioner Johnson

5. REQUEST FOR TIME EXTENSION FOR HOGGAN REORGANIZATION TO THE CITY OF STOCKTON (LAFC 14-20)

(Action by Regular Members)

Request for One-Year Time Extension to complete condition of approval for Hoggan Reorganization to the City of Stockton with concurrent detachment from the San Joaquin County Resource Conservation District and Montezuma Rural Fire Protection District.

Mr. James Glaser, Executive Officer, presented a PowerPoint presentation showing the timeline of the Hoggan Reorganization to the City of Stockton. On August 13, 2020, the Commission approved the annexation of the Hoggan Reorganization to the City of Stockton for the development of limited industrial consisting of approximately 290,000 square feet of high-cube warehousing or other light industrial uses. The annexation site is located between Marfargoa Drive and existing development along the north side of Gold River Drive, Stockton. The Commission approved the annexation with the following conditions: that the applicant be required to abandon the existing stem road to Marfargoa Road; and confirmation of a dedicated street frontage to the City of Stockton on either Frontier Way or Newcastle Road. The Executive Officer will withhold the Certificate of Completion until conditions have been satisfied and a map and legal description has been approved by the County Surveyor. Government Code Section 57001 requires that all conditions of approval for an annexation be satisfied within one year of Commission approval. Staff recommended that Commission grant a one-year time extension to August 13, 2022 to Hoggan Reorganization to the City of Stockton to complete the Conditions of Approval.

Chairman Villapudua opened the floor to Commissioner Comments.

No comments were made.

Chairman Villapudua closed the floor to Commissioner Comments.

Chairman Villapudua opened the floor to Public Comments.

Mr. Hakeem, Legal Counsel, Hakeem, Ellis and Marengo, stated that he was available to answer any questions that the Commission may have.

Chairman Villapudua closed the floor to Public Comments.

Moved by Commissioner Patti seconded by Commissioner Lincoln to approve a one-year extension to August 13, 2022 to Hoggan Reorganization to the City of Stockton.

Roll Call Vote:

Ayes: Commissioner Breitenbucher, Lincoln, Morowit, Patti, and Chairman Villapudua

Nos: None

Absent: Commissioner Johnson

PUBLIC HEARING

6. BEZLEY ANNEXATION TO COUNTY SERVICE AREA 43 – CLEMENTS
(LAFC 14-21)
(Action by Regular Members)
Request to annex approximately 5.16 acres to County Service Area 43 – Clements

Mr. James Glaser, Executive Officer, presented a PowerPoint presentation which provided a background on the proposal to annex approximately 5.16 acres to County Service Area 43-Clements. The County Community Development Department approved a site approval application for the development of a personal storage facility consisting of a 576 square foot office space and approximately 60,800 square feet of personal storage buildings. They have also required that the proposed annexation site (APN 019-260-54) be annexed into CSA 43 to receive water and street lighting services prior to approval of any building permits. Staff recommends that the Commission approve Resolution No. 1542 approving the Bezley Annexation to County Service Area 43 – Clements and expansion of the Sphere of Influence.

Chairman Villapudua opened the floor to Commissioner Comments.

No comments were made.

Chairman Villapudua closed the floor to Commissioner Comments.

Chairman Villapudua opened the floor to Public Comments.

No one came forward.

Chairman Villapudua closed the floor to Public Comments.

Moved by Commissioner Patti seconded by Commissioner Morowit to approve Resolution No. 1542 approving the Bezley Annexation to County Service Area 43 – Clements and expansion of the Sphere of Influence.

Roll Call Vote:

Ayes: Commissioner Breitenbucher, Lincoln, Morowit, Patti, and Chairman Villapudua

Nos: None

Absent: Commissioner Johnson

7. DISSOLUTION OF NEW MARIPOSA DRAINAGE DISTRICT (LAFC 21-21)
(Action by Regular Members)

Request from New Mariposa Drainage District to dissolve.

This Agenda Item has been continued to the September 9, 2021 LAFCo Meeting.

PUBLIC COMMENTS

8. Persons wishing to address the Commission on matters not otherwise on the agenda

No one came forward.

EXECUTIVE OFFICER COMMENTS

9. Comments from the Executive Officer

A. Succession Planning

Mr. Glaser, Executive Officer, followed up with comments from the Commission regarding a future succession plan for the position of the Executive Officer. Mr. Glaser has done some research but feels it would be appropriate if the Chair would appoint an Ad Hoc Committee where concerns and comments could be discussed. The Chair concurred and this item will be placed on the next agenda.

B Project Updates

James Glaser, Executive Officer, informed the Commission that there would be no August meeting. Staff has received the Mountain House Incorporation application and now can proceed with the process in becoming a city. This process is a lengthy one beginning with a comprehensive fiscal analysis. This analysis will be prepared independently from LAFCo and will take approximately six to eight months. Once this report is completed, it will be brought to the Commission for review. Many items need to be reviewed and resolved. If LAFCo approves the incorporation it then will be put to an election. Staff is reviewing the consolidation of Stockton East Water District and Central San Joaquin Water Conservation District. Manteca is working on their Municipal Service Review. There is a shared interest on land that is currently in the City of Stockton Sphere of Influence that will need to be worked out between the Cities. The Cities of Lodi and Escalon are currently working on their Municipal Service Reviews and Spheres of Influence. LAFCo has located office space in the County Building. Pending Board of Supervisors approval, the office will be relocated at the end of August.

COMMISSIONER COMMENTS

10. Comments, Reports, or Questions from the LAFCO Commissioners

No Comments were made.

CLOSED SESSION

11. Open Session Disclosure Regarding Closed Session Items pursuant to Government Code Section 54957.7

12. CLOSED SESSION

A. Conference with Legal Counsel-Existing Litigation pursuant to Government Code Section 54956.9(a)

Name of Case: Tracy Rural County Fire Protection District with the City of Tracy as named Real Party of Interest v. San Joaquin LAFCo (San Joaquin County Superior Court Case No. 2019-9687)

13. Open Session Report on Closed Session pursuant to Government Code Section 54957.1

There was no closed session but Rod Attebery, Legal Counsel, did inform the Commission that there was a judgement in LAFCo's favor regarding Tracy Rural County Fire Protection District with the City of Tracy as named Real Party of Interest v. San Joaquin LAFCo. The wording has been sent to the court for approval. This is strictly an administrative update.

Mr. James Glaser, Executive Officer, stated that this judgement clearly states that LAFCo was correct in the action the Commission took creating a policy that rural fire districts need to be detached when annexing property into a city. LAFCOs can make policy decisions.

ADJOURNMENT

SAN JOAQUIN

LOCAL AGENCY FORMATION COMMISSION

AGENDA ITEM NO. 2

LAFCo

44 N. SAN JOAQUIN STREET SUITE 374 □ STOCKTON, CA 95202

EXECUTIVE OFFICER'S REPORT

October 14, 2021

TO: LAFCo Commissioners

FROM: James E. Glaser, Executive Officer

SUBJECT: **CITY OF STOCKTON OUT-OF-AGENCY SERVICE REQUESTS**

Recommendation

It is recommended that the Commission approve the requests from the City of Stockton to provide out-of-agency sewer service under the Government Code §56133 to properties located at 731 Merced Avenue, 321 Country Club Blvd., 1765 Stanford Avenue, 2829 D. Street, 1834 South B Street, 1826 South B Street, 1422 Meadow Avenue, 3222 Sanguinetti Lane, and 1786 West Washington Street in Stockton.

Background

Government Code Section §56133 states that the Commission may authorize a city or special district to provide new or extended services outside its jurisdictional boundaries but within its sphere of influence in anticipation of a later change of organization and that prior to providing new or extended service, the city or district must first receive approval from LAFCo. The Commission adopted a policy that conditions their approval for out-of-agency service requiring the recordation of an agreement with the landowner consenting to annexation of their property when annexation becomes feasible.

The City of Stockton submitted requests for approval to extend sanitary sewer services to single-family residences outside the city limits but within the City's sphere of influence. A vicinity map is attached showing the locations of each out-of-agency request. Connections to City sewer lines are available to the properties and the property owners have paid the appropriate connection fees to the City. The requests for out-of-agency service are in compliance with the Government Code §56133 and Commission policies. Staff recommends approval of the attached Resolution 1454 approving out-of-agency services.

Attachment: Resolution No. 1454
Vicinity Map

Resolution No. 1454

**BEFORE THE SAN JOAQUIN LOCAL AGENCY FORMATION COMMISSION
APPROVING AN OUT-OF-AGENCY SANITARY SEWER SERVICE FROM THE
CITY OF STOCKTON TO 731 MERCED AVENUE, 3211 COUNTRY CLUB BLVD.,
1765 STANFORD AVENUE, 2829 D STREET, 1834 SOUTH B STREET, 1826 SOUTH B
STREET, 1422 MEADOW AVENUE, 1786 WEST WASHINGTON STREET AND 3222
SANGUINETTI LANE IN STOCKTON**

WHEREAS, the above-reference requests have been filed with the Executive Officer of the San Joaquin Local Agency Formation Commission pursuant to §56133 of the California Government Code.

NOW THEREFORE, the San Joaquin Local Agency Formation Commission DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

Section 1. Said out-of-agency service request is hereby approved.

Section 2. The proposal is found to be Categorically Exempt from CEQA.

Section 3. The proposal is subject to the following conditions:

- a. Prior to connection to the city sewer or water, the City of Stockton shall record a covenant and agreement with the property owners to annex to the City of Stockton in a form acceptable to the Executive Officer.
- b. This approval and conditions apply to current and future property owners.

PASSED AND ADOPTED this 14th day of October 2021, by the following roll call votes:

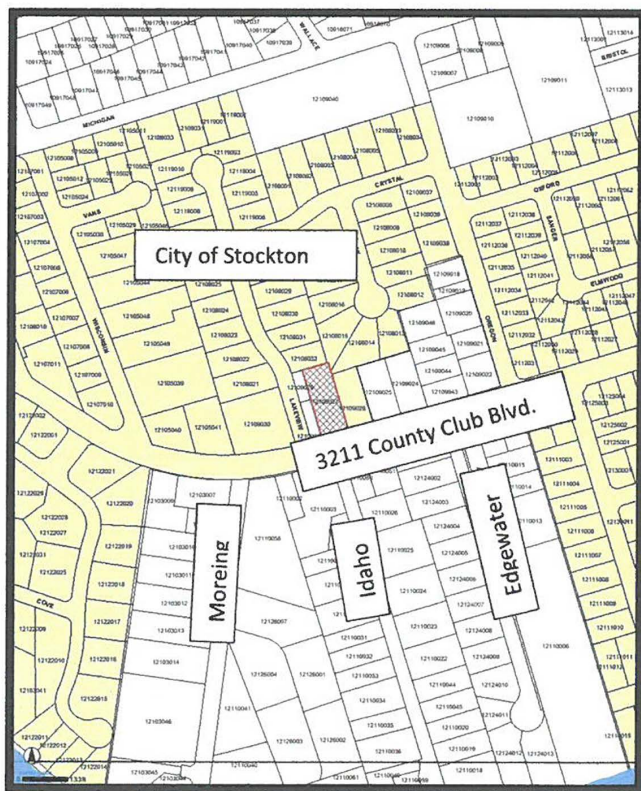
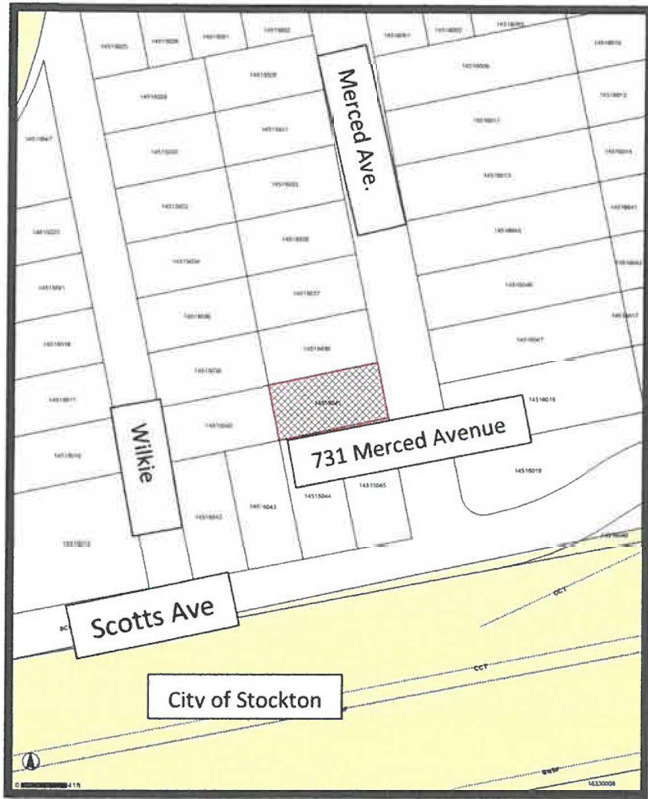
AYES:

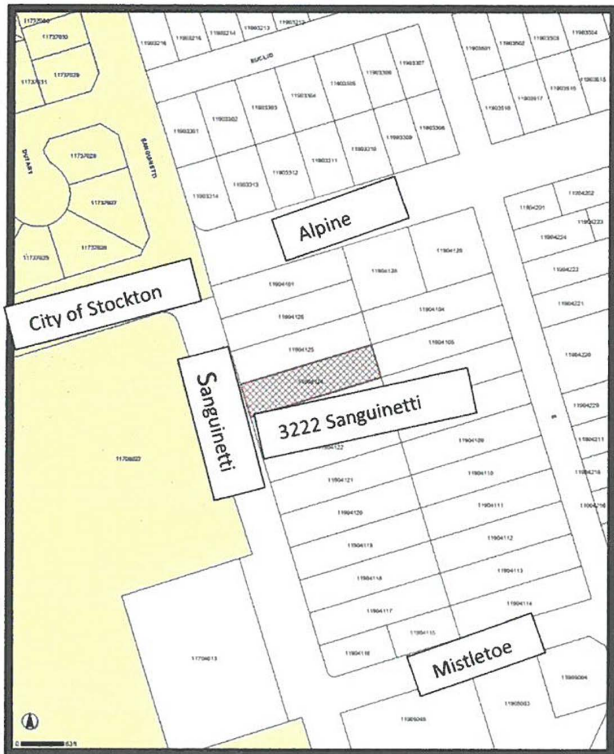
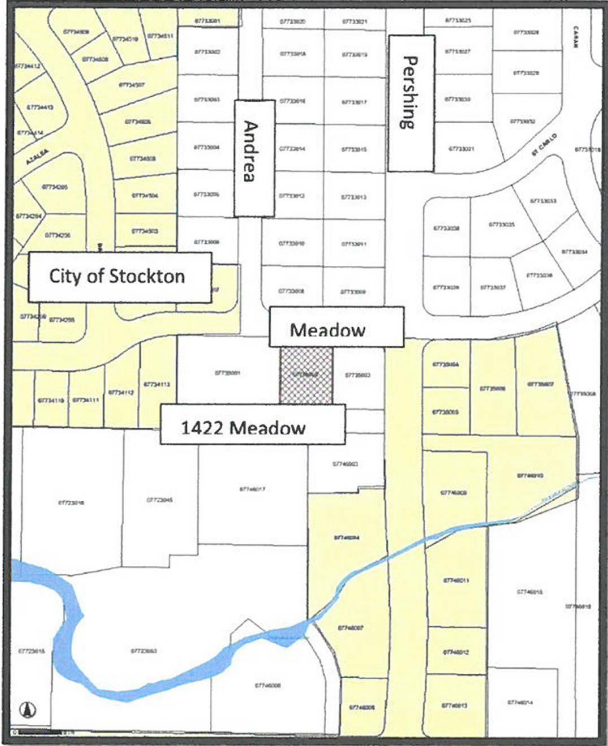
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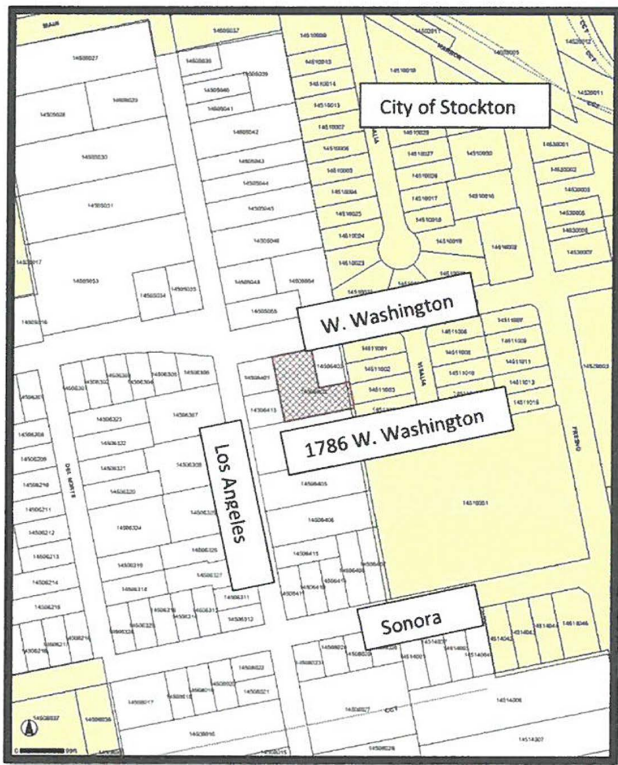
ABSENT:

MIGUEL VILLAPUDUA, Chairman
San Joaquin Local Agency
Formation Commission

Res. No. 1454
10-14-21







LAFCo

44 NORTH SAN JOAQUIN STREET, SUITE 374 STOCKTON, CA 95202

EXECUTIVE OFFICER'S REPORT

DATE: October 14, 2021

FROM: James E. Glaser, Executive Officer

SUBJECT: **2020-2021 San Joaquin County Grand Jury Report on Independent
Special Districts: *Transparency "Not Found"***

Recommendation

It is recommended that the Commission approve the attached LAFCo response to the Honorable Xapuri B. Villapudua, Presiding Judge regarding the 2020-2021 Grand Jury's Final Report.

Background

A function of the San Joaquin County Civil Grand Jury is to address citizens' concerns regarding the operation of local government entities. The Grand Jury investigates local governmental activities within the County to ensure that all aspects of the County government are being governed lawfully, efficiently and that public monies are being handled appropriately. The current report "*Transparency-Not Found*" reviewed the public's ability to obtain information about independent special districts. This important issue was initiated to respond to the lack of public access to dependable, complete, and transparent information on independent special districts.

The report focuses on three areas: *Independent Special Districts* and the need to comply with SB929, LAFCo and the *County Auditor's Office* and the need to simplify and consolidate public information and improve the public's ability to easily access information.

The Grand Jury report was helpful and provided LAFCo with the public's perspective when viewing our website. The Grand Jury found that LAFCo's website contains special district information, but the information is not comprehensive and difficult to access. Staff agrees with the Grand Jury's assessment and plans to implement their recommendations including creating a webpage on the LAFCo website with appropriate links to access comprehensive information for each special district. Staff agrees with the Grand Jury that these changes be completed by March 31, 2022.

As a recipient of a Grand Jury investigative report, it is LAFCo's responsibility to respond to all findings and recommendations contained in the report to the Presiding Judge of the San Joaquin County Superior Court within 90 days of receipt of the report. LAFCo is required to respond to

all findings and recommendations affecting LAFCo only.

Attached is a Motion for your consideration.

Attachments: Motion
LAFCo Response to the Grand Jury
Cover Letter to LAFCo Response
2020-2021 Grand Jury Report

Motion

It is moved by Commissioner _____ and seconded by Commissioner _____ to approve the LAFCo Response to the 2020-2021 San Joaquin County Grand Jury Report: Independent Special Districts: Transparency “Not Found” and direct the Executive Officer to send the LAFCo Response and letter to the Presiding Judge of the San Joaquin County Superior Court.

RESPONSE TO THE SAN JOAQUIN COUNTY GRAND JURY

San Joaquin Local Agency Formation Commission
October 14, 2021

Background

- The Grand Jury addresses citizen's concerns regarding the operation of local government entities.
- The Grand Jury investigates activities to ensure county government is being provided lawfully, efficiently, and that public monies are being handled appropriately.
- The 2020-2021 Grand Jury Report: *Independent Special Districts: Transparency "Not Found"* focused on the ability of the public to obtain dependable, complete and transparent information about independent special districts.
- The Grand Jury Report reviewed the ability of the public to obtain information on Independent Special Districts from their websites and the websites of LAFCo and the County.

Independent Special Districts

- To improve the transparency of independent special districts, the State adopted SB 929
- SB 929 requires all independent special districts to have a website
- Websites must have the following information:

• Board meeting agendas	• Contact information
• Financial transactions	• Board Compensation
• SB 272 Enterprise System Catalog	• Accessibility
- Smaller independent special districts may apply for a SB 929 annual exemption

Independent Special Districts

FINDINGS:

- Only 52% of the independent special districts have websites
- Of those with websites, not all comply with SB 929
- About 86% comply with ADA accessibility standards

RECOMMENDATIONS:

By March 31, 2022

- Comply with SB 929 or provide proof of exemption
- Contact County ISD to discuss possible benefits of shared services
- Provide a link to the most recent audit on the district website

LAFCo

- LAFCo keeps a list of both independent and dependent special districts including services the district provides and contact information. This list is on the LAFCo website as a PDF.
- The special district list does not "link" to more detailed information about a special district such as district map, formation date, website address, or the most recent MSR/SOI.
- The information on special districts on the LAFCo website is not always current.

COUNTY

- The Grand Jury found that there is no easy access from the county website to the websites of independent special districts, making it difficult for the public to find information.
- County departments have information on special districts, but it is difficult for the public to access.
- The Grand Jury provided recommendations to the County to improve the ability of the public to obtain dependable, complete and transparent information about independent special districts.

LAFCo'S RESPONSE TO GRAND JURY

As a recipient of a Grand Jury investigative report, it is LAFCo's responsibility to respond to the findings and recommendations for LAFCo within 90 days of receipt.

FINDINGS

FINDINGS:

- F2.1 There is no easy access from the LAFCo website to the websites of independent special district, making it difficult for the public to find information.
- F2.2 There is no comprehensive central directory from which the public can access information on their special district, making such information difficult to find.
- F2.3 The public will benefit from the addition of the following: district website links, latest MSR/SOIs, maps, formation dates, and links to information about the district from other county departments.

RESPONSE:

LAFCo agrees with the above Grand Jury Findings. The LAFCo website provides some special district information but is not centralized or comprehensive, making it difficult for the public to find information on their special district.

RECOMMENDATIONS

R2.1 By March 31, 2022 create a webpage that lists all independent special district and provide a link to a standard summary page

R2.2 By March 31, 2022 provide the following information on each district summary page:

• Link to the district's webpage	• Map
• Links to most recent MSR	• Links to all past MSRs
• Links to most recent SOI	• Formation date and description of district

R2.3 By March 31, 2022 work with county departments to include on the district summary page:

- Auditor's Office: recent audit reports
- Registrar of Voters: current election information
- Board of Supervisors: special district board member appointments

RESPONSE TO RECOMMENDATIONS

- LAFCo agrees with the Grand Jury Recommendations.
- By March 31, 2022 LAFCo will:
 - Create a web page listing all independent special districts and will include a link to a standard summary page for each district.
 - Create a summary page for each independent special district and will include the information recommended by the Grand Jury.
 - Work in collaboration with county departments with information on independent special districts and will include a summary of that information on the LAFCo independent special district's summary page.

COMMISSION RECOMMENDATION

It is recommended that the Commission:

- Approve the LAFCo responses to the 2020-2021 Grand Jury Report: *Independent Special Districts: Transparency "Not Found"* (Case #0220)
- Direct the Executive Officer to submit the Response and Cover Letter to the Honorable Xapuri B. Villapudua, Presiding Judge.

RESPONSE TO THE 2020-2021 SAN JOAQUIN COUNTY GRAND JURY REPORT

INDEPENDENT SPECIAL DISTRICTS: Transparency “Not Found” Case #0220

FINDINGS:

F2.1 There is no easy access from the LAFCo website to the websites of independent special districts, making it difficult for the public to find information about those districts.

RESPONSE: AGREE

Currently, the LAFCo website provides a mailing list of independent and dependent special districts. The independent special district mailing list provides the name of the district, the municipal service it provides, address, contact information including phone number and email address but does not provide a website address for districts that currently have a website.

F2.2. There is no comprehensive central directory from which the public can access information on their independent special districts, making such information difficult to find.

RESPONSE: AGREE

The above independent special district information on the LAFCo website described above does not provide appropriate links that would lead to further information about the special district. LAFCo will work with the County Information Systems Department to create a comprehensive central directory.

F2.3 The public would benefit from the addition of the following to the LAFCo website.

- District website link;
- Link to latest Municipal Service Review;
- Link to latest Sphere of Influence study;
- Link to the district map (usually found on the county GIS);
- Date of agency formation; and
- Links to information about each Independent Special District as available from county departments.

RESPONSE: AGREE

Some of the above information is available on the LAFCo website, however, is not provided in a comprehensive format easily accessible for the public. LAFCo will work with the County Information Systems Department to create an “Independent Special Districts” webpage with appropriate links to access the information listed above.

RECOMMENDATIONS:

R2.1 By March 31, 2022, LAFCo work with the San Joaquin County Information Systems Division (SJ-IS) to create a webpage on the LAFCo website that lists all independent special

districts within the boundaries of the county and provide a link to a standard summary page for each district.

RESPONSE: AGREE

By March 31, 2022, LAFCo will work with the San Joaquin Information Systems Division to create a web page on the LAFCo website that lists all the independent special districts within the boundaries of the county and provide a link to a standard summary page for each district.

R2.2 By March 31, 2022, on the summary webpage for each district, LAFCo provide at least the following information:

- A link to the independent special district's website;
- A link to a map of the district's boundaries;
- A link to the most recent Municipal Service Review;
- Links to all past Municipal Service Reviews that are available online;
- A link to the most recent Sphere of Influence study; and
- Formation date and a description of the district.

RESPONSE: AGREE

By March 31, 2022, LAFCo will create a summary webpage for each district consisting of all information recommended above for both independent and dependent special districts.

R2.3 By March 31, 2022, LAFCo work with the county on this summary page to also include summary information from any county department which has information on the referenced independent special district. This would include information such as recent audits from the Auditor-Controller's Office, current elections from the Registrar of Voters, and the Board of Supervisors' special district board member appointments from the Clerk of the Board.

RESPONSE: AGREE

By March 31, 2022, in collaboration with county departments that have information on independent special districts, LAFCo will include in its standard summary page for each independent special district, the recent audits, current election information, and board member appointments when provided by those county departments.

**SAN JOAQUIN
LOCAL AGENCY FORMATION COMMISSION**

LAFCo

44 N. SAN JOAQUIN STREET SUITE 374 □ STOCKTON, CA 95202

CHAIR

MIGUEL VILLAPUDUA
COUNTY BOARD OF
SUPERVISORS

October 14, 2021

VICE-CHAIR

DAVID BREITENBUCHER
MANTECA CITY COUNCIL

The Honorable Judge Xapuri B Villapudua
San Joaquin County Superior Court
180 E Weber Ave, Suite 1306J
Stockton, CA 95202

KEVIN LINCOLN

STOCKTON CITY COUNCIL

PETER JOHNSON

PUBLIC MEMBER

**Subject: Responses to 2020-2021 San Joaquin County Grand Jury Report
Case #0220--Independent Special Districts: *Transparency "Not Found"***

TOM PATTI

COUNTY BOARD OF
SUPERVISORS

Dear Judge Villapudua:

As required by Penal Code Section 933 and 933.05, enclosed is the response from the San Joaquin Local Agency Formation Commission (LAFCo) to the 2020-2021 Grand Jury Report on Independent Special Districts: *Transparency "Not Found."*

ALTERNATE MEMBERS

CHUCK WINN

COUNTY BOARD OF
SUPERVISORS

MIKE MOROWIT

PUBLIC MEMBER

SONNY DHALIWAL

LATHROP CITY COUNCIL

LAFCo thanks the members of the Grand Jury for their public service, thorough investigation, and preparation of the 2020-2021 Report on Independent Special Districts. We appreciate the efforts of the Grand Jury to ensure that all aspects of county government are being governed lawfully and efficiently and agrees with the Grand Jury on the importance of full transparency and the ability of the public to have complete and dependable access to that information. LAFCo intends to work diligently to implement the recommendations provided in the Grand Jury Report.

EXECUTIVE OFFICER

JAMES E. GLASER

Sincerely,

COUNSEL

ROD ATTEBERY

LAFCo ANALYST

ELIZABETH CONTRERAS

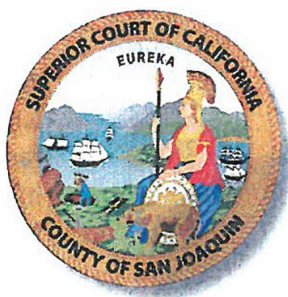
James E. Glaser
Executive Officer

COMMISSION CLERK

MITZI STITES

Attachment: Response from San Joaquin LAFCo

2020 - 2021 San Joaquin County Grand Jury



Independent Special Districts:

Transparency "Not Found"

Case #0220



Summary

Independent special districts (ISDs) are standalone government agencies with elected Boards of Directors. They may extend over multiple counties, but generally have a loose relationship with the primary county in which they reside.

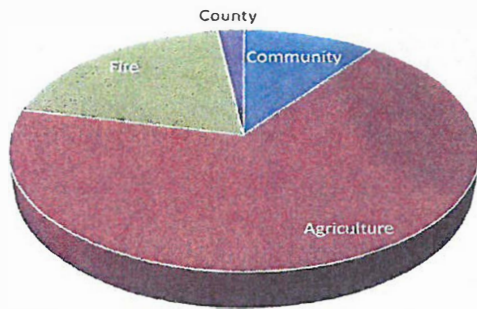


Figure 1. Categories of ISDs.

(data from surveys and LAFCO)

With 101 independent special districts (ISDs) within its boundaries, San Joaquin County far exceeds the state average. In total, 68% of those ISDs are related to the agricultural base of the county (Figure 1). The largest components of the agriculture-related districts are reclamation (the Delta) and irrigation.

The 2020-2021 Grand Jury determined that the workings of these districts are often difficult for the public to access, and, for the most part, “not found”.

For instance, every year, property owners of

San Joaquin County receive their property tax bill from the Treasurer-Tax Collector’s office. On that bill is a list of assessments and fees based on local bonds and independent special districts (ISDs). Most people pay the bill without question. However, if one were to try to determine what all the fees and assessments were for, it would be a difficult and time-consuming journey of discovery.

The questions being raised by this Grand Jury are not new. Over the years, there have been multiple reports both at the state level and the county level recommending better regulations and accountability for independent special districts. In response to some of these investigations, the state has implemented regulations to increase transparency. The most recent law is Senate Bill 929 ([SB 929](#)), which requires all ISDs to have public websites.

Website: “Not Found”

Despite SB 929, only 52% of ISDs in San Joaquin County have websites.

Of those with websites, only seven minimally satisfied the Grand Jury (Figure 2). The Grand Jury sought only basic compliance with SB 929 and meaningful links to state websites. Improvement is always possible.



This report recommends modest actions needed by each ISD to improve transparency and SB 929 compliance.

Existing County Information About ISDs

There is a great deal of information about ISDs in the county, but it is scattered across a number of agencies and is often not easily accessible. San Joaquin County's Local Agency Formation Commission (LAFCO) has a useful spreadsheet listing all of the ISDs in the county, but the links in the spreadsheet are not active and the information is limited. The San Joaquin County Auditor-Controller's Office (ACO) has recent and historical audits for most ISDs, but they are only available by request. Other county departments like the Treasurer-Tax Collector, Clerk of the Board, and Registrar of Voters also have pieces of information about many ISDs. One of the key recommendations of this report is that LAFCO and the county departments work together to create a definitive webpage for each ISD that consolidates and summarizes the information that resides at the county level. An important element of this is an accurate and active link to each district's website.

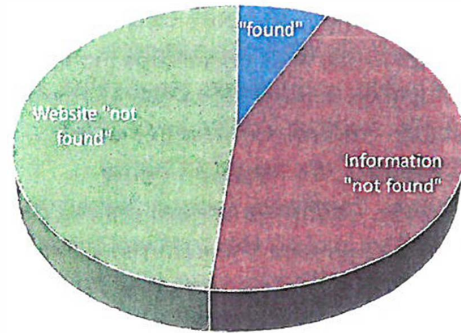


Figure 2. Status of ISD websites.

(data from surveys and LAFCO)

Sharing County Services – Strength in Numbers

Another key recommendation is that all ISDs in the county consider sharing county digital services as provided by the Information Systems Division (SJ-IS). Many already do.

The Information Systems Division has a large portfolio of ready-to-use and secure services, including

- website creation;
- payroll;
- email hosting;
- videoconferencing and business messaging; and
- office productivity tools.

Creating a modern cyber-secure website and information services (IS) infrastructure is difficult. Very few of the ISDs have the capabilities to do this. Some ISDs have high-quality websites and a number use third-party vendors with specialized solutions. Other ISDs struggle to produce secure and quality websites.

Moving forward, there needs to be a much higher level of overall transparency for independent special districts. The ISDs, LAFCO, and the county have the ability to make sure that none of the critical information is: "not found".

Glossary

- **ADA:** Americans with Disabilities Act, a civil rights law that prohibits discrimination against individuals with disabilities in all areas of public life, including jobs, schools, transportation, and all public and private places that are open to the general public
- **ACO:** Auditor-Controller's Office
- **County:** San Joaquin County
- **CSDA:** California Special District Association, "a not-for-profit association that was formed in 1969 to ensure the continued existence of local, independent special districts." (*CSDA's Guide to Special District Laws and Related Codes*, CSDA 2007, 2 ¶1)
- **District:** San Joaquin County Independent Special District
- **Enterprise districts:** Independent special districts that run similar to businesses that collect fees for services provided
- **GIS:** Graphical Information System
- **IS:** Information Services
- **ISD:** Independent special district, a local government granted by state statutes to serve a community of people by delivering specialized services not provided by city or county
- **LAFCO:** Local Agency Formation Commission, "an independent regulatory commission created by the California Legislature to control the boundaries of cities and special districts." (*It's Time to Draw the Line: A Citizens Guide to LAFCO*, 6). All 58 counties have a LAFCO.
- **MOU:** Memorandum of Understanding, a document between at least two parties that explains the proposed agreement between them
- **MSR:** Municipal Service Review, "...added to LAFCO's mandate with the passage of the Cortese Knox Hertzberg Act in 2000. A service review is a comprehensive study designed to better inform LAFCO, local agencies, and the community about the provision of municipal services. Service reviews attempt to capture and analyze information about the governance structures and efficiencies of service providers, and to identify opportunities for greater coordination and cooperation between providers. The service review is a prerequisite to a sphere of influence determination and may also lead a LAFCO to take other actions under its authority." (CALAFCO website)
- **Multi county district:** A special district whose boundaries fall across multiple counties.
- **Non-Enterprise districts:** Independent special districts that provide a general benefit to an entire community and are funded by property taxes
- **Reclamation district:** An independent special district responsible for reclaiming and/or maintaining land that is threatened by permanent or temporary flooding for agricultural, residential, commercial, or industrial use. The land is reclaimed by removing and/or preventing water from returning via systems of levees, dikes, drainage ditches, and pumps.
- **ROV:** San Joaquin County Registrar of Voters
- **SB 272:** California State Senate Bill 272: Public Records Act: Enterprise System Catalog
- **SB 929:** California State Senate Bill 929 Special districts: Internet Web sites
- **SCO:** State Controller's Office
- **SJ-IS:** San Joaquin County Information Systems Division

- **SOI:** Sphere of Influence is the physical boundaries and service area of a local agency, as determined by LAFCO. (*Guide to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000*)
- **State:** State of California
- **WCAG 2.1 Level AA:** Web Content Accessibility Guidelines Industry standard accessibility guidelines (pertains to ADA requirements)

Background

History of Independent Special Districts

In the late 1800s, independent special districts (ISDs) were established as a way of accessing services not provided by the cities or counties. Originally, ISDs were formed by farmers who wanted to share the capital costs of large irrigation projects. The Wright Act of 1887 formed the Turlock Irrigation District and gave farmers in the district the ability to capture, store, and distribute Sierra run-off to local farms. In the early 1900s, the formation of water districts brought water to additional agricultural and urban areas.



Starting in the late 1940s and early 1950s, a statewide hospital shortage prompted the establishment of healthcare ISDs. Property owners realized these local governments could serve the public with more than just their water needs, and a boom in the establishment of independent special districts followed. In the 1950s and 1960s, the state experienced a wave of urbanization in unincorporated areas and a need for services not provided by cities or counties. ISDs were formed to provide specialized services including fire protection, road maintenance, sewer treatment, waste disposal, levee maintenance, and parks and recreation. This was

the trend until the late 1990s when the state and county governments became concerned about the increase in ISDs that were essentially outside of their control.

So began the movement to limit the formation of independent special districts. Some ISDs were no longer necessary, while others consolidated with similar service providers to better meet the needs of their community. Since 1997, there has been a 5% decrease in the number of independent special districts. Currently, there are more than 2200 special districts in California. San Joaquin County has one of the highest counts of ISDs in the state with 97¹.

Legislation

State law defines special districts as “any agency of the state for the local performance of governmental or proprietary functions within limited boundaries” ([Government Code section 16271\(d\)](#)).

¹ There are 101 ISDs with land parcels within the county’s boundary. However, four of them are primarily in other counties giving a net of 97 that are considered to be *in* San Joaquin County.

With the explosive growth of independent special districts in the 1950s and 1960s, issues arose including a lack of organization, numerous uncoordinated local governments, lack of economic resource management, and public disinterest in local government. In response, the Knox Nisbet Act of 1963 established the Local Agency Formation Commission (LAFCO) as an independent commission working within the boundaries of each county. Each county LAFCO would help control the borders of cities and special districts, discourage sprawl, and encourage orderly government ([Government Code section 56300](#)). In 2000, the Cortese-Knox-Hertzberg Local Government Reorganization Act was adopted. It established “procedures for local government changes of organization, including city incorporations, annexations to a city or special district, and city and special district considerations” as stated on the [CALAFCO](#) website.

On September 14, 2018, Governor Jerry Brown signed SB 929. It was specifically intended to increase transparency of independent special districts. As of January 1, 2020, the law requires all independent special districts to have a website that contains specific details:

- contact information
- board meeting agendas
- board member or staff information
- financial information
- SB 272 Enterprise System Catalog

Additionally, [Government Code section 7405](#) requires websites to be ADA Compliant.

Little Hoover Commission

Established in 1962, the Little Hoover Commission is California’s Independent State Oversight Commission ([Government Code section 8501](#)). The Commission authors reports and legislative proposals, based on investigations into state government operations and policies. The Commission explores how programs can and should function. In two reports, the Commission found ISDs function in a manner that is largely invisible to the public, compromising oversight and accountability. Consolidations and reorganizations are made difficult even when they make sense. As described in the May 3, 2000, Little Hoover Commission Report, *Special Districts: Relics of the Past or Resources for the Future*, more than 2200 of the 3800 special districts in California are “independent.” ISDs are governed by their own elected boards. The ones that receive their primary funding in the form of taxes and assessments are referred to as non-enterprise districts. Those that primarily receive revenues in the form of fees for service provided are known as enterprise districts.

Past Grand Jury Reports

There have been numerous grand jury reports regarding independent special districts in San Joaquin County and throughout the state. In the 2012-2013 San Joaquin County Grand Jury Informational Report, [#0212, The Great Unwatched-San Joaquin County’s Special Districts](#), the Grand Jury attempted to assemble a comprehensive list of independent special districts in San Joaquin County. Surveys were sent to all ISDs in the county, but more than 20% were returned due to incorrect addresses. The Grand Jury also discovered, as a result of the surveys, that some of the respondents were not familiar with the terms Municipal Service Review or Sphere of Influence. The 2012-2013 Grand Jury published a count of independent special districts which totaled 100 at

the time. The 2020-2021 Grand Jury verified the current count of ISDs and found it to have minimal changes.

Type of District	Number of Districts (2012-2013)	Number of Districts (2020-2021)	Function of Districts
Reclamation	51	50	Levee Maintenance
Fire	19	19	Fire Suppression
Irrigation	8	6	Water Provision
Water Agencies	8	8	Potable Water Provision
Drainage	3	3	Flood Control
Cemetery	2	2	Cemetery Maintenance
Community Services	2	2	General Services
Sanitary	2	2	Sewer Services
Levee	1	1	Flood Control
Mosquito Abatement	1	1	Vector Control
Port	1	1	Port Administration
Resource Conservation	1	1	Conservation Promotion
Storm Drainage	1	1	Flood Control
Total	100	97	

Figure 3. ISD Comparison of 2013 and 2021.

(adapted from 2012-2013 San Joaquin County Grand Jury Informational Report, #0212, The Great Unwatched-San Joaquin County's Special Districts)

Both the 2013-2014 and the 2014-2015 San Joaquin Grand Juries issued reports on groups of independent special districts. In the 2013-2014 report [#0113, San Joaquin County Reclamation Districts: Limited Resources for a Big Task](#), the Grand Jury determined that while the reclamation districts were generally operating well, they lacked transparency and accountability. There were two specific areas of concern noted in the report, a lack of adopted budgets and a lack of contracts for professional services. In the 2014-2015 report, [#1401, It's Time to Come Together: Consolidate the Eight](#), the Grand Jury found inconsistencies in how the fire districts were being run. With these inconsistencies in employment policies, benefits, and tax bases, the Grand Jury recommended



consolidation of the eight fire districts to facilitate more consistent services and accounting across the county. The fire districts did not follow the recommendations of the Grand Jury.

The 2016-2017 Grand Jury, prompted by news coverage regarding the Escalon Cemetery District embezzlement case, published a report, [#0416, San Joaquin County Self-Governing Special Districts: Who is Watching the Cookie Jar?](#) The Grand Jury referenced multiple instances of publicized fraud and embezzlement in the state, prompting the San Joaquin County Grand Jury to take a deeper look into independent special districts and how they are vulnerable to such situations. The Grand Jury found minimal review of audits being conducted. Due to a lack of tools and guidelines, there were ISD board members who did not understand their district's financial reports. This report prompted the Auditor-Controller's Office to take a more involved role by developing and distributing a list of financial best practices to ISDs and requiring the submission of independent audits annually.

These findings are not isolated to San Joaquin County. Multiple Grand Jury reports in counties across the state have made similar findings. These repeated themes are complex and have prompted many reports producing positive incremental impact.



Figure 4. Reclamation districts.

Reason for Investigation

This investigation was initiated by the 2020-2021 Grand Jury in response to the lack of public access to dependable, complete, and transparent information on the independent special districts within the boundaries of San Joaquin County. It is the intention of this Grand Jury to affect change in independent special district transparency and accountability to the populations they serve.

Method of Investigation

The Grand Jury hosted presentations, conducted interviews, and researched past reports on independent special districts. The Grand Jury conducted a survey that was sent to all 101 ISDs.

Materials Reviewed (Note: Refer to [Sources](#) at end of this report for additional material reviewed.)

- Guide to the *Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000*, November 2020
- Little Hoover Commission reports #155 and #239
- Past San Joaquin County Grand Jury reports:
 - #0212 *The Great Unwatched 2012-2013*
 - #0113 *Reclamation Districts 2013-2014*
 - #1401 *It's Time to Come Together: Consolidate the Eight 2014-2015*
 - #0416 *Who is Watching the Cookie Jar 2016-2017*
- Other Grand Jury reports:
 - Tulare County Grand Jury Report Special Districts – *Audit Failures 2014-2015*

- Nevada County Grand Jury Report *Special Districts Transparency and Accountability 2018-2019*
- Nevada County Grand Jury Report *Special Districts – Your Special Districts What You Should Know 2019-2020*

Documents Related to Independent Special Districts

- Survey responses from independent special districts in San Joaquin County ([Appendix A](#))
- Current board rosters
- 2021 local appointments list
- Current ISD board vacancies list

Interviews Conducted

- San Joaquin County Auditor-Controller’s Office
- San Joaquin County LAFCO
- San Joaquin County Public Works Department
- Attorneys for reclamation districts
- San Joaquin County Information Systems Division

Presentations

- San Joaquin County LAFCO
- California Special District Association (CSDA)
- San Joaquin County Public Works Department

Discussions, Findings, and Recommendations

1.0 All Independent Special Districts

Public Transparency Requirements

While independent special districts can be an effective form of local government, they are largely not transparent to the public they serve. In an effort to address this, the state adopted SB 929 which requires all ISDs to have a website that contains at least the following information

- contact information;
- board meeting agendas and specifically the current agenda (Brown Act compliance);
- financial transactions (which can be satisfied with a link to the State Controller’s website);
- board compensation;
- [SB 272](#) Enterprise System Catalog; and
- [accessibility – WCAG 2.1 Level AA](#) (Web Content Accessibility Guidelines).

Smaller independent special districts are able to apply for an exemption to SB 929 on an annual basis.

Like any public agency, ISDs must also comply with the [Ralph M. Brown Act](#) (Government Code sections 54950-54963). The Brown Act guarantees the public’s right to attend and participate in meetings of local legislative bodies. Among other requirements, board meeting agendas and meeting attendance instructions must be posted publicly in advance of meetings.

Only 52% of the ISDs in the county have websites ([Figure 2](#)). Of those, compliance with SB 929 is mixed ([Figure 5](#)). Note that in [Figure 5](#), an “Indirect Link” leads to the SCO’s site, but not to the specific information for the district.

Each website was given a cursory check against ADA accessibility standards ([WCAG 2.1 Level AA](#)). The overall average test value of the spot check was 86%.

See [Appendix A – Independent Special Districts](#) for a complete list of all ISDs and their preliminary SB 929 compliance.

Website Creation

Very few ISDs have the resources to create a website that is compliant with all government regulations. Nor do they have the resources to maintain a website that is hardened against cyber-attack. The San Joaquin County’s Information Systems Division (SJ-IS) has these resources and is already used by a number of districts for a variety of services. ([See below, 5.0 Information Systems Division, Shareable Services](#))

There are also specialized private vendors. The Grand Jury was only able to identify some of the vendors and/or website creation tools ([Figure 6](#)). This is informational only and does not constitute an endorsement or a judgement of suitability. ([See Appendix A – Independent Special Districts](#))

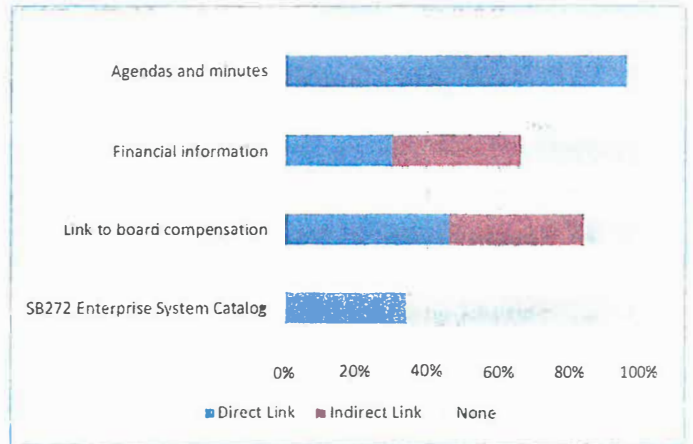


Figure 5. SB 929 Compliance for ISDs with websites.
(data from surveys and LAFCO)

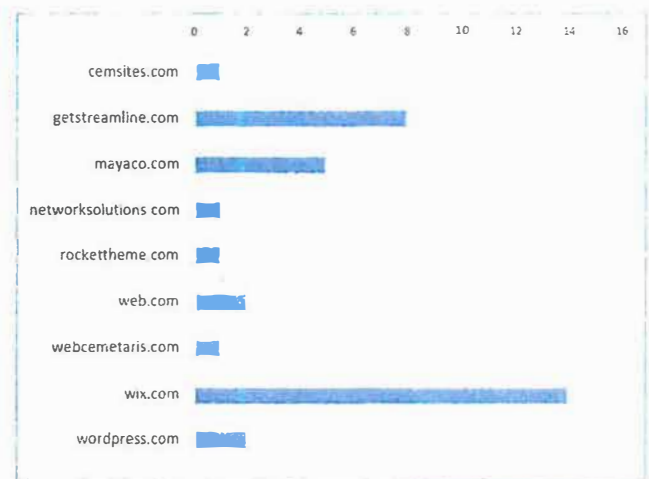


Figure 6. Number of districts using certain software packages.
(data from surveys and LAFCO)

Assessments

ISDs are often funded by assessments. Assessments are taxes assigned to each parcel of land in the district. The actual rates and calculations of assessments are done internally by the district. Each ISD provides their net assessment per parcel to the Auditor-Controller's Office annually by August 12th. The Auditor-Controller's Office takes the supplied figures and attaches them to the corresponding parcel's tax bill. Should a constituent want information on the assessments, the property tax bill contains a contact phone number for each ISD. As such, the primary way a constituent of the ISD can obtain information regarding their assessments is through their annual property tax bill.

Some ISDs publish their rate structure on their website but many do not.

Missing Survey Responses: "not found"

The following districts did not return the survey, nor was the court able to contact them in time for this report:

- Lockeford Community Services District
- Mountain House Community Services District
- Reclamation District #38 Staten Island
- Reclamation District #1007 Pico & Nagle
- Reclamation District #2033 Brack Tract
- Reclamation District #2108 Tinsley Island
- Reclamation District #2114 Rio Blanco Tract
- Dos Rios Storm Water District

Findings

The following findings do not apply to all independent special districts. See [Response Requirements](#) for which findings apply to which districts.

F1.1 No website was found, negatively impacting public transparency, and is not compliant with SB 929.

F1.2 Not all elements of SB 929 compliance are present on the district website, negatively impacting public transparency.

F1.3 Imprecise links to the State Controller's Office website for financial transactions and board compensation make the website harder to use.

F1.4 The financial transactions on the State Controller's Office website do not provide an easily understood picture of the district's finances.

F1.5 The San Joaquin County Auditor-Controller's Office has audits and financial summaries for most districts that provide a more complete picture of the finances.

F1.6 The district could achieve higher levels of functionality and security on its website by leveraging the IS services of the county or other entity that has focused software for special districts.

Recommendations

The following recommendations do not apply to all independent special districts. See [Response Requirements](#) for which recommendations apply to which districts.

R1.1 By March 31, 2022, comply with SB 929. Provide proof of exemption when relevant.

R1.2 By March 31, 2022, contact the San Joaquin County's Information Systems Division (SJ-IS) to discuss the possible benefits of shared services including cyber security and website development.

R1.3 By March 31, 2022, provide a link to the most recent audit on the district website.

R1.4 By November 30, 2021, confirm the accuracy of the information for the district in [Appendix A – Independent Special Districts](#) and provide corrections to the Grand Jury.

2.0 LAFCO

The Local Agency Formation Commission (LAFCO) was formed in 1963 by state law. The law established LAFCOs in all 58 counties to help address the population explosion occurring in California at the time. San Joaquin County's LAFCO has limited oversight of independent special districts within the boundaries of the county. By January 1, 2008, LAFCO was mandated to have conducted a Sphere of Influence (SOI) study for every city and special district in the county. Those SOI studies are to be reviewed and updated every five years thereafter. The SOI study is important to the taxpayer because, along with determining which cities and agencies provide services, it also helps determine what taxes are to be paid.

In accordance with [Government Code section 56425](#), LAFCO shall conduct a Municipal Service Review (MSR) in preparation of any updates to the SOI study. The review includes

- population projections;
- location characteristics;
- planned capacity of public facilities;
- financial ability to provide services;
- opportunities for shared facilities; and
- accountability for community service needs, including governmental structure and operational efficiencies.

Even though the SOI study and MSR reporting is mandated to take place every five years, LAFCO lacks the resources to provide these reports as required. City SOI studies are kept current, but LAFCO depends on ISDs to submit the documentation to perform the reviews. When the ISDs do not submit the information, there is no enforcement protocol. Thus, the most prevalent reasons

for MSRs and updated SOI studies are annexations, dissolutions, or discrepancies requiring review. LAFCO will hold up annexations and dissolutions in order to force compliance.

LAFCO has the definitive list of special districts in the county, both dependent and independent; however, contact and status information is sometimes out of date. On their website, LAFCO has links to all the MSRs conducted since 2009. They also have a PDF containing the ISD mailing list. The list makes the ISDs' contact information publicly available but does not have a link to the county map, date of agency formation, ISD web address, links to the latest MSR for each ISD, nor any links to the SOI studies.

Findings

F2.1 There is no easy access from the LAFCO website to the websites of independent special districts, making it difficult for the public to find information about those districts.

F2.2 There is no comprehensive central directory from which the public can access information on their independent special districts, making such information difficult to find.

F2.3 The public would benefit from the addition of the following to the LAFCO website

- District website link;
- Link to latest Municipal Service Review;
- Link to latest Sphere of Influence study;
- Link to the district map (usually found on the county GIS);
- Date of agency formation; and
- Links to information about each Independent Special District as available from county departments.

Recommendations

R2.1 By March 31, 2022, LAFCO work with the San Joaquin County Information Systems Division (SJ-IS) to create a webpage on the LAFCO website that lists all independent special districts within the boundaries of the county and provide a link to a standard summary page for each district.

R2.2 By March 31, 2022, on the summary webpage for each district, LAFCO provide at least the following information

- A link to the independent special district's website;
- A link to a map of the district's boundaries;
- A link to the most recent Municipal Service Review;
- Links to all past Municipal Service Reviews that are available online;
- A link to most recent Sphere of Influence study; and
- Formation date and a description of the district.

R2.3 By March 31, 2022, LAFCO work with the county on this summary page to also include summary information from any county department which has information on the referenced independent special district. This would include information such as recent audits from the Auditor-Controller's Office, current elections from the Registrar of Voters, and Board of Supervisors' special district board member appointments from Clerk of the Board.

3.0 The County

The county and the ISDs are independent government agencies. One does not report to the other. However, they do interact and as such, in the normal course of business, the county has certain information about many of the ISDs that includes

- The Auditor-Controller's Office receives annual audits and applies parcel assessments to be billed on landowner property taxes. While the Auditor-Controller's Office collects the audits of each of the independent special districts, that information is not available on their website;
- The Treasurer-Tax Collector distributes property tax bills and collects payments. People interested in viewing their own property tax bill can do so on the Treasurer-Tax Collector's [website](#);
- The Board of Supervisors can make board appointments when there are vacancies.
- The Information Systems Division provides services to a number of ISDs;
- The county maintains a [district map](#) that shows the boundaries of most of the special districts, both dependent and independent;
- The Clerk of the Board has limited interactions with ISDs but has the responsibility of providing access to [public records](#) and scheduling appointments to Boards and Commissions; and
- The Registrar of Voters holds local elections for Independent Special District board members when requested to do so.

Website Access

The residents of San Joaquin County do not have access to a website that could lead them to the full information about each of the ISDs within the geographic boundaries of the county. The best they have is LAFCO's [spreadsheet](#).

Other counties have similar limited views, but some have active links to the ISD's websites.

High Number of ISDs

Largely because of its many agricultural districts ([Figure 1](#)), San Joaquin County has one of the highest numbers of ISDs in the state.

County	Number of ISDs	2020 Population	Per 100,000 Citizens
Tulare	87	471,389	18.5
Kern	80	912,316	8.8
Fresno	80	1,010,120	7.9
San Joaquin ²	78	772,948	10.1
Sacramento	61	1,567,490	3.9
San Diego	59	3,379,160	1.7
Riverside	56	2,517,830	2.2
San Bernardino	50	2,208,400	2.3
Los Angeles	50	10,079,000	0.5
Stanislaus	49	558,911	8.8
Contra Costa	44	1,160,920	3.8
Monterey	43	435,828	9.9
Sonoma	42	493,334	8.5
Merced	40	281,615	14.2
Solano	39	452,076	8.6
Placer	35	408,317	8.6
San Luis Obispo	34	286,354	11.9
Santa Barbara	33	448,369	7.4
Ventura	30	851,297	3.5
Orange	27	3,198,000	0.8
Santa Cruz	23	272,555	8.4
San Mateo	22	771,019	2.9
Alameda	18	1,684,000	1.1
Santa Clara	17	1,945,940	0.9
San Francisco	1	891,583	0.1

Figure 7. Number of ISDs in California counties with populations over 270,000.

(adopted from California State Controller's Office website)

² This is an example of inconsistencies in information regarding ISDs. The state incorrectly shows San Joaquin County as having 78 ISDs when the actual count is 97.

Findings

F3.1 There is no easy access from the county website to the websites of independent special districts, making it difficult for the public to find information about those districts.

F3.2 County departments have information on independent special districts that is difficult for the public to access.

Recommendations

Recommendations are listed below by department.

4.0 San Joaquin County Auditor-Controller's Office

Audits

The Auditor-Controller's Office (ACO) receives audits from most ISDs on an annual basis. Summary information about these audits is maintained in an internal spreadsheet. This includes a brief financial analysis. Increasingly, the audits are delivered by the ISDs to the ACO in digital form (PDF), but many are still delivered on paper. Currently, the audits are not available for public access through a website.

The detailed audits that the ACO collects are in sharp contrast to the limited information collected by the State Controller's Office (SCO). The SCO gathers unstructured transactional information³ which is very difficult to assemble into a meaningful financial picture of a district.

The ACO's diligence in auditing has caught instances of malfeasance in the past. In particular, there was embezzlement at the Escalon Cemetery District as noted in the 2016-2017 Grand Jury report [#0416, San Joaquin County Self-Governing Special Districts: Who is Watching the Cookie Jar?](#).

Parcel Tax Assessments for ISDs

ISDs often get a major part of their funding from parcel tax assessments. Each district internally maintains a rate structure for the parcels in its district. Once a year (by August 12th), they compute the net assessment per parcel and send them to the ACO. This information eventually makes it into the property tax statement from the county. The county does not know how the amount is calculated and simply serves as a tax collection agency for the districts.

County Bank and Financial Services

For many districts the ACO provides banking and payroll services.

³ Special districts are annually required to file a [Financial Transactions Report](#). The largest part of this report is a spreadsheet row for every revenue and expense transaction. This is much like the check register of the district and provides very little structure to the information.

Findings

F4.1 The independent special district audits, on file with the Auditor-Controller's Office, are not easily accessible to the public.

F4.2 The brief financial summaries derived from the audits by the Auditor-Controller's Office are not easily accessible to the public.

F4.3 The Auditor-Controller's Office financial summaries provide a clearer picture of a district's finances than that which is found on the State Controller's Office site.

Recommendations

R4.1 By September 30, 2021, the Auditor-Controller's Office require all future independent special district audits to be submitted in an electronic form.

R4.2 By December 31, 2021, make all electronic independent special district audits going forward available on the Auditor-Controller's website.

R4.3 By March 31, 2022, the Auditor-Controller's Office provide the most recent independent special district audit links to LAFCO for their new independent special district summary webpages.

5.0 The Information Systems Division

The San Joaquin County's Information Systems Division (SJ-IS) is a mature and fully functional government Information Services (IS) department with broad capabilities and a forward-looking strategy. It has an experienced management team and professional staff of over 100 employees.

Being a government agency, the department has requirements beyond a normal business entity. Special regulations require the following capabilities, among others

- a high level of security;
- accessibility for those with special needs; and
- public transparency.

Strategy and Cyber Security

The SJ-IS has an extensive [Digital Services & Innovations Strategy](#) including a robust [Cyber Security Strategy](#). Any ISD that shares services with the county benefits from these strategies and their implementation.

Shareable Services

San Joaquin County has software applications for everything from hospitals to tax collection to streetlights. The breadth of requirements for a county IS department means a large catalog of services (see [Appendix B - Enterprise Service Catalog](#)). Many of the services can be partitioned for

private and isolated use by another government agency such as an ISD. Effectively, it would be as if that entity has its own data center. Some of the services available are

- **Overall cyber security** Achieving the levels of security described in SJ-IS's [Cyber Security Strategy](#) is not easy and getting it wrong can be costly;
- **Secure email** An ISD can maintain their existing email addresses and take advantage of the county's infrastructure. County and ISD emails would be completely isolated;
- **Office productivity tools** The SJ-IS can provide an isolated version of Microsoft's Office 365 which includes Word, Excel, and PowerPoint;
- **Document storage** Microsoft SharePoint is part of the Office 365 package;
- **Video conferencing and business messaging** The SJ-IS offers Microsoft Teams, Zoom, and WebEx;
- **Financial and payroll systems** The Division has a full suite of shareable financial packages from Oracle's PeopleSoft; and
- **Content management** This software facilitates the creation and maintenance of webpages. (See [Website Creation and Hosting](#) below).

A number of ISDs already share county services via MOUs. The following ISDs use county financial systems:

- Clements Rural Fire District
- Escalon Cemetery District
- Farmington Rural Fire District
- French Camp McKinley Rural Fire District
- Lathrop Manteca Fire District
- Lockeford Community Services District
- Mokelumne Rural Fire District
- Montezuma Rural Fire District
- Mountain House Community Services District
- San Joaquin County Mosquito Abatement District
- Stockton East Water District
- Tracy Public Cemetery District
- Waterloo Morada Rural Fire District
- Woodbridge Sanitary District

The Mountain House Community Services District additionally uses other shared services provided by SJ-IS including

- GIS (Graphical Information System) for roads, storm, wastewater and water;
- data backup;
- document imaging;
- SJ-IS cloud services; and
- Office 365.

Website Creation and Hosting

The SJ-IS is capable of providing full website support for other government agencies including ISDs. Services include

- creating a basic website that is compliant with regulations including SB 272, SB 929, and WCAG 2.1 (ADA);
- “content management” tools for self-authoring and maintenance of webpages;
- cyber security;
- isolation (the entity’s domain is separate from the county); and
- training.

Registrar of Voters

The San Joaquin County Registrar of Voters (ROV) is part of the SJ-IS and provides election services to ISDs when needed.

Findings

F5.1 The county has a modern, professionally run Information Systems Division with many quality services that can be shared with independent special districts.

F5.2 The county’s robust implementation of its cyber strategy would be difficult for most independent special districts to duplicate.

Recommendations

R5.1 By March 31, 2022, the San Joaquin County Information Systems Division create a catalog of available services, benefits, costs, and sample MOUs, and distribute to all independent special districts.

R5.2 By March 31, 2022, the San Joaquin County Information Systems Division, in conjunction with at least one independent special district, create a working, model website that can be maintained and expanded by the independent special district.

Conclusion

While most independent special districts in San Joaquin County are performing the tasks for which they were created, many are not consistently operating in a manner that is transparent to the constituents they serve. By working together, San Joaquin County, LAFCO, and the independent special districts can and should do a better job of providing information that is easily accessible to the public.

Disclaimers

Grand Jury reports are based on documentary evidence and the testimony of sworn or admonished witnesses, not on conjecture or opinion. However, the Grand Jury is precluded by law from disclosing such evidence except upon the specific approval of the Presiding Judge of the Superior Court, or another judge appointed by the Presiding Judge (Penal Code Section 911. 924.1 (a) and 929). Similarly, the Grand Jury is precluded by law from disclosing the identity of witnesses except upon an order of the court for narrowly defined purposes (Penal Code Sections 924.2 and 929).

Response Requirements

California Penal Code Sections 933 and 933.05 require that specific responses to all findings and recommendations contained in this report be submitted to the Presiding Judge of the San Joaquin County Superior Court within 90 days of receipt of the report.

Note: If the responder is an elected official, the response must be sent within 60 days of receipt.

The San Joaquin County Local Agency Formation Commission (LAFCO) respond to Findings F2.1, F2.2 and F2.3 and Recommendations R2.1, R2.2, and R2.3.

The San Joaquin County Board of Supervisors respond to Findings F3.1, F3.2, F4.1, F4.2, F4.3, F5.1, and F5.2, and Recommendations R4.1, R4.2, R4.3, R5.1, and R5.2.

Each independent special district shall respond to the findings and recommendations marked with a “Y” on their row in the following table.

Response Requirements by District

District	F1.1	F1.2	F1.3	F1.4	F1.5	F1.6	R1.1	R1.2	R1.3	R1.4
Avena Drainage District	Y				Y	Y			Y	Y
Banta-Carbona Irrigation District					Y	Y	Y		Y	Y
Boggs Tract Fire District	Y				Y	Y			Y	Y
Byron-Bethany Irrigation District		Y	Y	Y	Y	Y			Y	Y
California Irrigation District	Y				Y	Y			Y	Y
Central Delta Water Agency		Y	Y	Y	Y	Y			Y	Y
Central San Joaquin Water Conservation District		Y	Y	Y	Y	Y			Y	Y
Clements Rural Fire District		Y	Y	Y	Y	Y			Y	Y
Collegeville Fire District	Y				Y	Y			Y	Y
Country Club Sanitary District	Y				Y	Y			Y	Y
Dos Reis Storm Water District	Y				Y	Y			Y	Y
Eastside Rural Fire District	Y				Y	Y			Y	Y
Escalon Cemetery District (Burwood Cemetery)		Y	Y	Y	Y	Y			Y	Y
Escalon Consolidated Fire Protection District		Y	Y	Y	Y	Y			Y	Y
Farmington Fire District	Y				Y	Y			Y	Y
French Camp-McKinley Fire Protection District		Y	Y	Y	Y	Y			Y	Y
Lathrop Irrigation District					Y	Y	Y		Y	Y

District	F1.1	F1.2	F1.3	F1.4	F1.5	F1.6	R1.1	R1.2	R1.3	R1.4
Lathrop-Manteca Fire Protection District		Y	Y	Y	Y	Y			Y	Y
Liberty Rural Fire Protection District	Y				Y	Y			Y	Y
Lincoln Rural Fire District	Y				Y	Y			Y	Y
Linden County Water District					Y	Y		Y	Y	Y
Linden-Peters Fire District		Y	Y	Y	Y	Y			Y	Y
Lockeford Community Services District			Y	Y	Y	Y		Y	Y	Y
Lockeford Protection District #1	Y				Y	Y			Y	Y
Mokelumne Rural County Fire District		Y	Y	Y	Y	Y			Y	Y
Montezuma Fire Protection District		Y	Y	Y	Y	Y			Y	Y
Mountain House Community Services District		Y	Y	Y	Y	Y			Y	Y
Nagle Burk Irrigation District	Y				Y	Y			Y	Y
New Jerusalem Drainage District	Y				Y	Y			Y	Y
New Mariposa Drainage District	Y				Y	Y			Y	Y
North San Joaquin Water Conservation District		Y	Y	Y	Y	Y			Y	Y
Oakwood Lake Water District		Y	Y	Y	Y	Y			Y	Y
Reclamation District #1 Union Island	Y				Y	Y			Y	Y
Reclamation District #1007 Pico & Nagle	Y				Y	Y			Y	Y
Reclamation District #1608 Smith Tract		Y	Y	Y	Y	Y			Y	Y
Reclamation District #1614 Smith Tract					Y	Y		Y	Y	Y
Reclamation District #17 Mossdale		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2 Union Island	Y				Y	Y			Y	Y
Reclamation District #2023 Venice Island		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2027 Mandeville Is		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2028 Bacon Island					Y	Y		Y	Y	Y
Reclamation District #2029 Empire Tract	Y				Y	Y			Y	Y
Reclamation District #2030 McDonald Island	Y				Y	Y			Y	Y
Reclamation District #2033 Brack Tract	Y				Y	Y			Y	Y
Reclamation District #2037 Rindge Tract		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2038 Lower Jones Tract		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2039 Upper Jones Tract		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2040 Victoria Island		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2041 Medford Island		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2042 Bishop Tract	Y				Y	Y			Y	Y
Reclamation District #2044 King Island	Y				Y	Y			Y	Y
Reclamation District #2058 Pescadero District			Y	Y	Y	Y			Y	Y
Reclamation District #2062 Stewart Tract	Y				Y	Y			Y	Y
Reclamation District #2064 River Junction	Y				Y	Y			Y	Y
Reclamation District #2072 Woodward Island		Y	Y	Y	Y	Y			Y	Y
Reclamation District #2074 Sargent-Barnhart Tract	Y				Y	Y			Y	Y
Reclamation District #2075 McMullin Ranch	Y				Y	Y			Y	Y

District	F1.1	F1.2	F1.3	F1.4	F1.5	F1.6	R1.1	R1.2	R1.3	R1.4
Reclamation District #2085 Kasson District	Y				Y	Y			Y	Y
Reclamation District #2086 Canal Ranch	Y				Y	Y			Y	Y
Reclamation District #2089 Stark Tract	Y				Y	Y			Y	Y
Reclamation District #2094 Walthall	Y				Y	Y			Y	Y
Reclamation District #2095 Paradise Junction	Y				Y	Y			Y	Y
Reclamation District #2096 Wetherbee Lake	Y				Y	Y			Y	Y
Reclamation District #2107 Mossdale	Y				Y	Y			Y	Y
Reclamation District #2108 Tinsley Island	Y				Y	Y			Y	Y
Reclamation District #2113 Fay Island	Y				Y	Y			Y	Y
Reclamation District #2114 Rio Blanco Tract	Y				Y	Y			Y	Y
Reclamation District #2115 Shima Tract	Y				Y	Y			Y	Y
Reclamation District #2118 Little Mandeville Island	Y				Y	Y			Y	Y
Reclamation District #2119 Wright-Elmwood Tract	Y				Y	Y			Y	Y
Reclamation District #2126 Atlas Tract	Y				Y	Y			Y	Y
Reclamation District #348 New Hope			Y	Y	Y	Y			Y	Y
Reclamation District #38 Staten Island	Y				Y	Y			Y	Y
Reclamation District #403 Rough & Ready	Y				Y	Y			Y	Y
Reclamation District #404 Boggs Tract		Y	Y	Y	Y	Y			Y	Y
Reclamation District #524 Middle Roberts Is	Y				Y	Y			Y	Y
Reclamation District #544 Upper Roberts Is	Y				Y	Y			Y	Y
Reclamation District #548 Terminous		Y	Y	Y	Y	Y			Y	Y
Reclamation District #684 Lower Roberts Is		Y	Y	Y	Y	Y			Y	Y
Reclamation District #756 Bouldin Is					Y	Y		Y	Y	Y
Reclamation District #773 Fabian Tract	Y				Y	Y			Y	Y
Reclamation District #828 Weber Tract		Y	Y	Y	Y	Y			Y	Y
Ripon Consolidated Fire District		Y	Y	Y	Y	Y			Y	Y
San Joaquin County Resource Conservation District		Y	Y	Y	Y	Y			Y	Y
San Joaquin Mosquito & Vector Control					Y	Y		Y	Y	Y
South Delta Water Agency			Y	Y	Y	Y			Y	Y
South San Joaquin Irrigation District		Y	Y	Y	Y	Y			Y	Y
Stockton East Water District		Y	Y	Y	Y	Y			Y	Y
Stockton Port District		Y	Y	Y	Y	Y			Y	Y
Thornton Fire District	Y				Y	Y			Y	Y
Tracy Public Cemetery District		Y	Y	Y	Y	Y			Y	Y
Tracy Rural Fire District			Y	Y	Y	Y			Y	Y
Tuxedo-Country Club Rural Fire District	Y				Y	Y			Y	Y
Waterloo-Morada Fire District		Y	Y	Y	Y	Y			Y	Y
Woodbridge Fire District		Y	Y	Y	Y	Y			Y	Y
Woodbridge Irrigation District		Y	Y	Y	Y	Y			Y	Y
Woodbridge Sanitary District			Y	Y	Y	Y			Y	Y

Mail or hand deliver a hard copy of the response to:

Honorable Xapuri B. Villapudua, Presiding Judge
San Joaquin County Superior Court
180 E Weber Ave, Suite 1306J
Stockton, California 95202

Also, please email a copy of the response to Ms. Trisa Martinez, Staff Secretary to the Grand Jury, at grandjury@sjcourts.org.

Sources

Accessible Metrics, <https://www.accessiblemetrics.com/blog/what-are-the-levels-of-wcag-compliance/>

CALAFCO (MSR), <https://calafco.org/lafco-law/faq/what-are-municipal-service-reviews>

CALAFCO (SOI), <https://calafco.org/lafco-law/faq/what-are-sphere-influence-studies>

CALAFCO, <https://calafco.org/resources/cortese-knox-hertzberg-act/ckh-reorganization-act-guide>

California Legislative Information,

https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=GOV&division=7.&title=1.&part=&chapter=18.1.&article=

California Special District Association, <https://www.csda.net/special-districts/learn-about>

Institute for Local Government, <https://www.ca-ilg.org/post/about-special-districts>

It's Time to Draw the Line: A Citizen's Guide to LAFCOs, California Local Agency Formation Commission, 2nd Edition, by Tami Bui & Bill Ihrke, May 2003,
<https://www.acgov.org/lafco/documents/CitizensGuideToLAFCO.pdf>

Little Hoover Commission, <https://lhc.ca.gov/>

Appendix A: Independent Special Districts

The information in that spreadsheet has been compiled by the Grand Jury from public information, the surveys, and study of district websites.

Key

Contact	Managing entity/contact for the district
Address	The business address of the district
Phone	The business telephone number for the district
Website	The district website URL
Software	The solutions provider for the web software (when determined)
SB 929	SB 929 compliance summary (See SB 929 key, next.)
WCAG	Partial measure of accessibility. The percentage is based on the tests run using https://www.webaccessibility.com . This is limited to checking only a few pages. WCAG 2.1 Level AA is the target accessibility; see Web Content Accessibility Guidelines (WCAG)
Board	Information about board members
Meeting	Regular meeting time for the board
Location	The location of the board meeting

SB 929 Key

The following are based on a high-level view of compliance. See the actual law for full details.

- 1 Missing contact information
- 2 Missing next agenda
- 3 Missing financial summary
- 4 Imprecise link to financial transactions. The link given goes the SCO (State Controller's Office) site but not specifically to the special district.
- 5 Missing board staff compensation
- 6 Imprecise link to board staff compensation. The link given goes the SCO (State Controller's Office) site but not specifically to the special district.
- 7 Missing Enterprise System Catalog (SB 272)

Cemetery Districts

Escalon Cemetery District (Burwood Cemetery)

Contact:	Dhana Dominguez	Address:	28320 East River Road	Phone:	838-2924
Website:	escaloncemeterydistrict.com		Escalon, CA 95320	Email:	escaloncemeterydistrict@gmail.com
Software:	cemsites.com	SB 929:	3, 5, 7	WCAG:	87%
Board:	Vickie Mello-Chair, Terri Rocha, Lynn Hogue	Meeting:	2nd Wed of each month	Location:	28320 E. River Rd, Escalon, 95230

Tracy Public Cemetery District

Contact:	Maylene Warner	Address:	501 E. Shulte Road	Phone:	835-2930
Website:	tracypubliccemeterydistrict.com		Tracy, CA 95376	Email:	tpcd@att.net
Software:	webCemetaries.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Dianne Timan-Chairman, Eugene Birk, Derrick Davis, Richard Paulson, Kevin Tobeck	Meeting:	2nd Wed of Month at 5:30pm	Location:	Main office / Zoom

Community Services Districts

Lockeford Community Services District

Contact:	Joe Salzman	Address:	P.O. Box 809	Phone:	727-5035
Website:	lockefordcsd.specialdistrict.org		Lockeford, CA 95237	Email:	
Software:	getstreamline.com	SB 929:	4, 6	WCAG:	87%
Board:		Meeting:		Location:	

Mountain House Community Services District

Contact:	Edwin Pattison	Address:	230 South Sterling Dr. #100	Phone:	831-2300
Website:	mountainhousecsd.org		Mtn House, CA 95391	Email:	info@mountainhousecsd.org
Software:	not determined	SB 929:	5, 7	WCAG:	85%
Board:		Meeting:	2nd Wed of Month at 7:00pm	Location:	

Drainage Districts

Avena Drainage District

Contact:	Chris Eley	Address:	221 Tuxedo Ct. Ste E	Phone:	466-8511
Website:	none found		Stockton, CA 95204	Email:	none
Software:		SB 929:	---	WCAG:	
Board:	John Vander Mullen-Pres, Ed Nunes, Daniel Vierra, Frank Rocha-VP, Dennis DeSilva	Meeting:	annually	Location:	Trustee Residence

New Jerusalem Drainage District

Contact:	Lilliana Freeman	Address:	c/o Herum\Crabtree\Suntag 5757 Pacific Avenue, Suite 222	Phone:	472-7700
Website:	none found		Stockton, CA 95207	Email:	lfreeman@herumcrabtree.com
Software:		SB 929:	---	WCAG:	
Board:	Timothy Bogetti, Michael M. Petz, Joseph Perez, Zachary Reece,	Meeting:	as established by Board of Directors	Location:	Banta-Carbona Irrigation District Office 3514 W.

Andrew D. Koster, Peter Reece-Pres, Jeanne M. Zolezzi-Secy	Lehman Road Tracy, California 95304
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New Mariposa Drainage District

Contact:	Chris Eley	Address:	221 Tuxedo Ct. Ste E Stockton, CA 95204	Phone:	466-8511
Website:	none found	SB 929:	---	Email:	none
Software:		Meeting:	Has not met for 3 years	WCAG:	
Board:	John Weeks-Pres, Frank Faria, Rick DaSilva	Location:	n/a		

Fire Districts

Boggs Tract Fire District

Contact:	Richard J Edwards	Address:	425 N El Dorado Street Stockton, CA 95202	Phone:	937-8801
Website:	none found	SB 929:	---	Email:	
Software:		Meeting:	na	WCAG:	
Board:	na	Location:			

Clements Rural Fire District

Contact:	Chief David Ingrum	Address:	18901 E Highway 88 P.O. Box 523 Clements, CA 95227	Phone:	759-3371
Website:	www.clementsfire.org	SB 929:	3, 5, 7	Email:	dingrum@sjgov.org
Software:	not determined	Meeting:	2nd Monday of each month	WCAG:	87%
Board:		Location:	Fire Station		

Collegeville Fire District

Contact:	Chief Dennis Faist	Address:	13225 East Mariposa Road Stockton, CA 95215	Phone:	462-3883
Website:	none found	SB 929:	---	Email:	crfpd14@yahoo.com
Software:		Meeting:		WCAG:	
Board:	Grant Thompson-Chairman, Kurt Pettitt, Mark Bonham, Rob Norman, Paul Sanguinetti, Betty Pettitt-secy	Location:			

Eastside Rural Fire District

Contact:	Ginger Root	Address:	4330 North Pershing Ave, Ste B-1 Stockton, CA 95207	Phone:	956-3516
Website:	none found	SB 929:	---	Email:	ginger.root@att.net
Software:		Meeting:	Monthly	WCAG:	
Board:	Marty Asborno -Pres, Susan Trammel-VP, Kathy Garcia -Dir, Jess Miller-Dir, Lynne Armanino-Dir, Ginger Root - CAO, Board Clerk	Location:	Business Office		

Escalon Consolidated Fire Protection District

Contact:	Chief Rick Mello	Address:	1749 Coley Avenue Escalon, CA 95320	Phone:	838-7500
Website:	escalonfire.com	SB 929:	3, 5, 7	Email:	rmello@escalonfire.com
Software:	not determined	Meeting:	2nd Thursday of each Month	WCAG:	87%
Board:	Joe Camara -Chair, Laura Catrina- Vice Chair, Mickey Schilber-Secy, Mark Paulsen, Terry Pinheiro	Location:	1531 2nd St, Escalon		

Farmington Fire District

Contact:	Chief Conni Bailey	Address:	25474 E Highway 4 P.O. Box 25 Farmington, CA 95230	Phone:	886-5321
Website:	none found	Email:	ffd41@outlook.com		

Software Board:	Kelly Ogilvie-Pres, Frank Bracco Jr-VP, Butch Latini-Treasurer, Jeremiah Mulvihill	SB 929 Meeting:	--- Every 4th Monday	WCAG Location:	Fire Station
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French Camp-McKinley Fire Protection District

Contact:	James Miller	Address:	310 E. French Camp Rd. French Camp, CA 95231	Phone:	932-8630
Website:	frenchcampfire.com	SB 929 Meeting:	5, 7 3rd Thursday of Month 6:00PM	Email:	jmiller@frcfire.com
Software Board:	not determined Mary Nicholson-Chair, Philip George-Vice Chair, Larry Lee-Finance Comm, Gorman Houbein-Finance Comm.	WCAG Location:	89% Fire Station		

Lathrop-Manteca Fire Protection District

Contact:	Chief Josh Capper	Address:	19001 Somerston Parkway Lathrop, CA 95330	Phone:	941-5101
Website:	www.lmfire.org	SB 929 Meeting:	5, 7 3rd Thursday of every month	Email:	Jcapper1@lmfire.org
Software Board:	not determined Gloryanna Rhodes-Chair, Jeremy Coe-Vicw Chair, Charles Garcia, Mark Elliott, Tosh Ishihara, Hailey Salazer-Secy	WCAG Location:	83% Lathrop City Hall 390 Towne Centre Drive, Lathrop, CA 95330		

Liberty Rural Fire Protection District

Contact:	Chief Stanley Seifert	Address:	24124 North Bruella Road Acampo, CA 95220	Phone:	339-1329
Website:	none found	SB 929 Meeting:	--- 2nd Thursday of each Month	Email:	lib12@softcom.net
Software Board:	Howard Wegat-Chair, Galen Gribavto-Clerk, Robert Erman	WCAG Location:	Fire Station		

Lincoln Rural Fire District

Contact:	Ginger Root	Address:	4330 North Pershing Ave, Ste B-1 Stockton, CA 95207	Phone:	956-3516
Website:	none found	SB 929 Meeting:	--- ---	Email:	ginger.root@att.net
Software Board:	Fred Hanker-Pres, Brent Lesovsky-VP, Peggy Bernier-Dir, Steven Plinski-Dir, Dale Williams-Dir, Ginger Root-CAO/Clerk	WCAG Location:	Fire House		

Linden-Peters Fire District

Contact:	Chief Kirk Noffsinger	Address:	17725 East Highway 26 Linden, CA 95236	Phone:	887-3710
Website:	lindenfire.org	SB 929 Meeting:	3, 5, 7 1st Thurs after 1st Wed of every month 7:00PM	Email:	knoffsinger@lindenfire.org
Software Board:	web.com John E. Plotz-Pres, Thomas G. Watkins-VP, David Frison-Secy, Fire Chief Kirk Noffsinger-Tres, Kenny Watkins III, Paul Castellou Jr.	WCAG Location:	81% Fire House		

Mokelumne Rural County Fire District

Contact:	Chief Frank Ramirez	Address:	13157 East Brandt Road Lockeford, CA 95237	Phone:	727-0564
Website:	mokelumnefire.org	SB 929 Meeting:	3, 5, 7	Email:	framirez@mokelumnefire.org
Software:	web.com	WCAG:	CNBT		

Board:	Mike Young-President, Mark Sperling-VP, Frank Ramirez-Secretary, John Anagnos, Jim Tamura, Joseph Valente	Meeting:	1st Wed of Month @7pm	Location:	Fire Station Classroom
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Montezuma Fire Protection District

Contact:	Chief Edward Martel	Address:	2405 South B Street	Phone:	464-5234
Website:	montezumafire.com		Stockton, CA 95206	Email:	Chief181@sbcglobal.net
Software:	RocketTheme.com	SB 929:	2, 3, 5, 7	WCAG:	82%
Board:	Jeff Hachman-Chair, Sur Heaton, Trudy Klingenberg, Edward Martel-Clerk	Meeting:	1st Wednesday of Month except January & July - 2nd Wednesday	Location:	Fire Station

Ripon Consolidated Fire District

Contact:	Chief Dennis Bitters	Address:	142 South Stockton Avenue	Phone:	599-4209
Website:	riponfire.com		Ripon, CA 95366	Email:	dbitters@riponfire.com / info@riponfire.com
Software:	not determined	SB 929:	5, 7	WCAG:	87%
Board:	Sheri Coburn-Chair, Larry Madoski-Vice Chair, Ryan Mackey-Secy, Bryce Perkins, Harrison Gibbs	Meeting:	2nd Thur of Month 9:00am	Location:	Fire Station

Thornton Fire District

Contact:	Chief Everen Watkins	Address:	25999 North Thornton Road P.O. Box 78	Phone:	327-0815
Website:	none found		Thornton, CA 95686	Email:	thornton_fire@att.net
Software:		SB 929:	---	WCAG:	
Board:	Jim Allan, William Stokes, Leonard Clark, Billy Price, Frank Yoka	Meeting:	2nd Thursday of Month	Location:	Fire House

Tracy Rural Fire District

Contact:	Raychel Jackson	Address:	793 S. Tracy Blvd., #298	Phone:	834-7269
Website:	tracyruralfire.org		Tracy, CA 95376	Email:	raychel.jackson@tracyruralfire.org
Software:	getstreamline.com	SB 929:	6	WCAG:	87%
Board:	John Muniz-Chair, Pete Reece-Vice, John Vieira, Matt Kopinski, Jeff Ramsey, Raychel Jackson-secy	Meeting:	2nd Tues each month	Location:	835 Central Ave, Tracey, CA

Tuxedo-Country Club Rural Fire District

Contact:	Ginger Root	Address:	4330 North Pershing Ave, Ste B-1	Phone:	956-3516
Website:	none found		Stockton, CA 95207	Email:	ginger.root@att.net
Software:		SB 929:	---	WCAG:	
Board:	Jim Larson- Pres, Rick Matuska-VP, Ginrger Root-CAO/Board Clerk	Meeting:	1st Thursday of Month	Location:	Fire Station

Waterloo-Morada Fire District

Contact:	Chief Eric Walder	Address:	6925 East Foppiano Lane	Phone:	931-3107
Website:	wmfire.org		Stockton, CA 95212	Email:	ewalder@wmfire.org
Software:	not determined	SB 929:	5, 7	WCAG:	80%
Board:	Clay Titus-Pres, Ryan Haggerty-VP, JohnD Baker-Secy, Ralph Lucchetti, Ryan Gresham	Meeting:	2nd Wednesday of Month	Location:	Fire Station

Woodbridge Fire District

Contact:	Chief Steve Butler	Address:	400 East Augusta Street Woodbridge, CA 95258	Phone:	369-1945
Website:	woodbridgefire.org	SB 929:	1, 3, 5, 7	Email:	diana.tidwell@woodbridgefire.org
Software:	networkSolutions.com	Meeting:	4th Wednesday of Month	WCAG:	79%
Board:	David Duke-Pres, ThomasAlexander-VP, Diana Tidwell-Secy, Michael Manna, Richard Gerlack, Laurel Moore Jr	Location:	Fire Station		

Irrigation Districts

Banta-Carbona Irrigation District

Contact:	Margaret G. Howe	Address:	3514 West Lehman Road Tracy, CA 95304	Phone:	835-4670
Website:	banta-carbona.org	SB 929:	-	Email:	mhowe@inreach.com
Software:	getstreamline.com	Meeting:	First Wed after the 10th of month	WCAG:	73%
Board:	James M Thoming-Pres, Keith Robertson-VP, Glenn S Robertson, Annette Elissagaray, Margaret Howe-Secy	Location:	District Office		

Byron-Bethany Irrigation District

Contact:	Rick Gilmore	Address:	7995 Bruns Road Byron, CA 94514	Phone:	835-0375
Website:	www.bbid.org	SB 929:	5, 7	Email:	r.gilmore@bbid.org
Software:	not determined	Meeting:		WCAG:	CNBT
Board:	Russel Kagehiro-Pres, Rick Gilmore-GM&Secy, Timothy Maggiore-VP, Larry Enos, Mark Maggiore, Charles J. Tusso, Thomas Pereira, Peter Alvarez	Location:	7995 Bruns Road, Byron, CA 94514		

California Irrigation District

Contact:	Sandra Turner,Brekke RE, Karna Harrigfield,Esq.	Address:	, CA	Phone:	571-7235
Website:	none found	SB 929:	---	Email:	
Software:		Meeting:	na	WCAG:	
Board:	na	Location:	na		

Lathrop Irrigation District

Contact:	Curtis A Bryant	Address:	PO Box 1397 Lathrop, CA 95330	Phone:	888-4799
Website:	lathropirrigation.com	SB 929:	-	Email:	cbryant@lathropirrigation.com
Software:	wix.com	Meeting:	4th Wednesday of Month	WCAG:	78%
Board:	Scot A Moody-Pres, Ravi Kotecha, Michael Dell'osso	Location:	1235 Academy Dr, Lathrop		

Nagle Burk Irrigation District

Contact:	Joelle Smith	Address:	P.O. Box 1129 Tracy, CA 95376	Phone:	835-3232
Website:	none found	SB 929:	---	Email:	jsmith@mehlhaff-law.com
Software:		Meeting:	1st Thursday of the month following the 3rd day of the month at 3:30pm	WCAG:	
Board:	John Vieira-Pres, Gregory Wright-VP, Robert Fagundes, Sue Ohundorf, Henry Tosta	Location:	District Office 4600 S. Tracy Blvd, Ste 114, Tracy, CA 95377		

South San Joaquin Irrigation District

Contact:	Mia S Brown	Address:	11011 E. Highway 120, Manteca, CA 95336	Phone:	249-4621
Website:	http://ssjid.com/		Manteca, CA 95336	Email:	mbrown@ssjid.com
Software:	not determined	SB 929:	5	WCAG:	88%
Board:	Robert Holmes-Pres, Mike Weststeyan-VP/Board Secy, Peter M Rietkerk- Assessor/Treasurer/Collector, Dave Kamper, John Holbrook, Ralph Roos, Bere Lindley	Meeting:	2nd & 4th Tuesday of Month	Location:	District Main Office

Woodbridge Irrigation District

Contact:	Anders Christensen	Address:	18750 North Lower Sacramento Rd P.O. Box 580 Woodbridge, CA 95258	Phone:	642-0796
Website:	sites.google.com/site/woodbridgeirrigationdistrict/			Email:	widirrigation@gmail.com
Software:	not determined	SB 929:	3, 5, 7	WCAG:	82%
Board:	William Stokes-Pres, Edward Lucchesi-VP, Andres Christensen- Secy	Meeting:	2nd Thursdays of Month	Location:	District Headquarters

Levee Districts

Lockeford Protection District #1

Contact:	Alexis Stevens	Address:	500 Capitol Mall, #1000 Sacramento, CA 95814	Phone:	(916)446-7979
Website:	none found			Email:	astevens@somachlaw.com
Software:		SB 929:	---	WCAG:	
Board:	Christopher Locke	Meeting:	none	Location:	n/a

Mosquito & Vector Control District

Contact:	Ed Lucchesi	Address:	7759 South Airport Way Stockton, CA 95206	Phone:	982-4675
Website:	sjmosquito.org			Email:	elucchesi@sjmosquito.org
Software:	mayaco.com	SB 929:	-	WCAG:	87%
Board:	Gary Haskin-Pres, Marc Warmerdam-VP, Prabhjot Singh- Secy, Jay Colombini, Jack Fiori, Francis Groen, Omar Khweiss, Gary Lambdin, Michael Manna, Richard Silverman, Steve Coldani	Meeting:	http://www.sjmosquito.org/About-Us/Calendar-of-Events	Location:	District Office

Port District

Contact:	Melanie Rodriguez	Address:	2201 West Washington Street P.O. Box 2089 Stockton, CA 95203	Phone:	946-0246
Website:	portofstockton.com			Email:	mrodriguez@stocktonport.com

Software:	not determined	SB 929:	5, 7	WCAG:	77%
Board:	Gary Christopherson-COB, R. Jay Allen-Vice Chair, Melanie Rodriguez-Secy	Meeting:	1st & 3rd Monday of Month	Location:	Port Admin Building

Reclamation Districts

Reclamation District #1 Union Island

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Paul Marchini-Chairman, Al Warren Hoslett-Secy, Pamela Forbus-Asst Secy, Vincent Marchini, Nicholas Mussi	Meeting:	As needed (1 Spring, 1 Fall)	Location:	District Office

Reclamation District #2 Union Island

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Robert K. Feguson-Chair, Al Warren Hoslett-Secy, Pamela Forbus-Asst Secy, Thomas Sarale, Louis Casale Jr	Meeting:		Location:	

Reclamation District #17 Mossdale

Contact:	Dante John Nomellini	Address:	P.O. Box 1461 (235 E Weber Avenue 95202)	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd17		Stockton, CA 95201	Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	6, 7	WCAG:	92%
Board:	Michael Robinson-Pres, Dante Nomellini-Secy & Counsel, Donald Widmer, Zachary Reece	Meeting:	As needed (1 Spring, 1 Fall)	Location:	District Office

Reclamation District #38 Staten Island

Contact:	Angela Ortegon	Address:	P.O. Box 408	Phone:	(916)776-1531
Website:	none found		Walnut Grove, CA 95690	Email:	recdist@cfrstaten.com
Software:		SB 929:	---	WCAG:	
Board:		Meeting:		Location:	

Reclamation District #348 New Hope

Contact:	Alexis Stevens	Address:	500 Capitol Mall, #1000	Phone:	916 446-7979
Website:	rd348.org		Sacramento, CA 95814	Email:	astevens@somachlaw.com
Software:	getstreamline.com	SB 929:	4, 6	WCAG:	87%
Board:	William Stokes-Pres, Jason Spaletta-VP, Alexis Stevens-Secy, Frank Olagaray	Meeting:	2nd Thursday of Month	Location:	via teleconference

Reclamation District #403 Rough & Ready

Contact:	Andy Pinasco	Address:	P.O. Box 20	Phone:	948-8200
Website:	none found		Stockton, CA 95201	Email:	apinasco@neumiller.com
Software:		SB 929:	---	WCAG:	

Board:	Jason Cashman-Pres, Jeff Vine, Juan Villanueva, Diane Dias-Secy	Meeting:	Jan and June	Location:	Neumiller & Beardslee Law offices
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Reclamation District #404 Boggs Tract

Contact:	Dan Nomellini, Jr.	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd404			Email:	dantejr@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Jason P Cashman-Pres, Dante Nomellini, Jr-Secy, Dr. Mel Lytle, R Gary Lambdin	Meeting:	as needed	Location:	District Office

Reclamation District #524 Middle Roberts Is

Contact:	Allison Cherry Lafferty	Address:	c/o Kroloff, Belcher, Smart, Perry & Christopherson 7540 Shoreline Drive Stockton, CA 95219	Phone:	478-2000
Website:	none found			Email:	alafferty@kroloff.com
Software:		SB 929:	---	WCAG:	
Board:	Mario Jaques-Chair, Rudy Mussi, Loren Ohm, Allison Laferty-Secy	Meeting:	quarterly	Location:	Law Offices / Zoom

Reclamation District #544 Upper Roberts Is

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815 Stockton, CA 95202	Phone:	943-5551
Website:	none found			Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Jerry Robinson-Chair, Al Warren Hoslett-Secy, Pamela Forbus-Asst Secy, Joseph Ratto Jr., Michael Robinson	Meeting:	As needed (1 Spring, 1 Fall)	Location:	District Office

Reclamation District #548 Terminous

Contact:	Dan Nomellini Jr.	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd548			Email:	dantejr@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	George Biagi Jr.-Pres, Dante Nomellini Jr-Secy, Joe Olagaray, Rob Kammerer	Meeting:	2nd Thursday of Month	Location:	District Office

Reclamation District #684 Lower Roberts Is

Contact:	Dante John Nomellini	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd684			Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Kurt Sharp-Pres, Dante Nomellini Sr-Secy & Counsel, Jeff Lagorio, Stefan Giovannoni	Meeting:	3rd Tuesday of Month	Location:	District Office

Reclamation District #756 Bouldin Is

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite #815 Stockton, CA 95202	Phone:	943-5551
Website:	bouldinland.org			Email:	pamforbus@sbcglobal.net
Software:	not determined	SB 929:	-	WCAG:	91%
Board:	David A Forkel-Chair, Pamela Forbus-Secy, Randall Neudeck, Russell E Ryan	Meeting:	1 Spring, 1 Fall	Location:	District Office

Reclamation District #773 Fabian Tract

Contact:	Daniel J. Schroeder	Address:	P.O. Box 20	Phone:	948-8200
Website:	none found		Stockton, CA 95201	Email:	dschroeder@neumiller.com
Software:		SB 929:	---	WCAG:	
Board:	Joseph Bacchetti-Pres, Mark Bacchetti, Joe Enos, Daniel Schroeder-Secy	Meeting:	1st Tuesday of every month 9:00AM	Location:	Neumiller & Beardslee, 3121 W. March Lane, Suite 100, Stockton, CA 95219

Reclamation District #828 Weber Tract

Contact:	Daniel J. Schroeder	Address:	P.O. Box 20	Phone:	948-8200
Website:	rd828.com		Stockton, CA 95201	Email:	dschroeder@neumiller.com
Software:	mayaco.com	SB 929:	3	WCAG:	91%
Board:	Bill Mendelson-Pres, Daniel Schroeder-Secy, Debbie Provost, Paul Marsh	Meeting:	3rd Thursday of Every Jan, April, July & Oct	Location:	3121 W March Lane, #100, Stockton 95219

Reclamation District #1007 Pico & Nagle

Contact:	Robert Mehlhaff	Address:	4600 S. Tracy Blvd. Ste. 114 P.O. Box 1129	Phone:	835-3232
Website:	none found		Tracy, CA 95378	Email:	rmehlhaff@mehlhaff-law.com
Software:		SB 929:	---	WCAG:	
Board:		Meeting:		Location:	

Reclamation District #1608 Smith Tract

Contact:	Elvia Trujillo	Address:	P.O. Box 4857	Phone:	498-8200
Website:	rd1608.com		Stockton, CA 95204	Email:	etrujillo@neumiller.com
Software:	mayaco.com	SB 929:	3	WCAG:	91%
Board:	Michael Panzer-Pres, Elvia Trujillo-Secy, Brett Tholborn, Dan MacDonnell	Meeting:	1st Wednesday of Month	Location:	3121 W. March Lane #100, Stockton 95219

Reclamation District #1614 Smith Tract

Contact:	Rhonda L. Olmo	Address:	P.O. Box 4807	Phone:	948-8200
Website:	rd1614.com		Stockton, CA 95204	Email:	rolmo@neumiller.com
Software:	mayaco.com	SB 929:	-	WCAG:	91%
Board:	Kevin Kauffman-Pres, Christian Gaines-VP, Rhonda Olmo-Secy, Dominick Gulli	Meeting:	1st Monday of Month	Location:	3121 W. March Lane #100, Stockton 95219

Reclamation District #2023 Venice Island

Contact:	Brett Baker	Address:	P.O. Box 1461	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2023		Stockton, CA 95201	Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Philip J. DiNapoli-Pres, Brett Baker-Secy & Counsel, Dante Nomellini Sr., Asst Secy & Counsel, Charles (Tom) Foscue	Meeting:	as needed by teleconference	Location:	

Reclamation District #2027 Mandeville Is

Contact:	Craig Watanabe	Address:	P.O. Box 248	Phone:	464-2959
Website:	reclamationdistrict.wixsite.com/rd2027		Holt, CA 95234	Email:	cwatanabe@ccrcfarms.com
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Anthony A Marnell II-Pres, Anthony A Marnell III-Secy, Meredith C Ellis	Meeting:	as needed	Location:	20750 W Mandeville Levy Rd, Stockton 95219

Reclamation District #2028 Bacon Island

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815 Stockton, CA 95202	Phone:	943-5551
Website:	baconisland.org	SB 929:	-	Email:	pamforbus@sbcglobal.net
Software:	not determined	Meeting:	1 Spring, 1 Fall	WCAG:	91%
Board:	David A Forkel-Chair, Pamela Forbus-Secy, Randall Neudeck, Russell E Ryan	Location:	District Office		

Reclamation District #2029 Empire Tract

Contact:	Alan Coon	Address:	2575 Grand Canal Blvd., Ste 201 Stockton, CA 95202	Phone:	946-9675
Website:	none found	SB 929:	---	Email:	arcoons@arcoonslaw.com
Software:		Meeting:	October	WCAG:	
Board:	Mike Quartaroli, Chris Podesto, John Rocha	Location:	District Office		

Reclamation District #2030 McDonald Island

Contact:	George Hartmann	Address:	3425 Brookside Road Ste A Stockton, CA 95219	Phone:	956-9940
Website:	none found	SB 929:	---	Email:	gvhlaw@gmail.com
Software:		Meeting:		WCAG:	
Board:	Dennis Gardemeyer-Chair, George Hartmann-Secy, James Paroli, Dan Tank	Location:	Clavius Club, McDonald Island, San Joaquin County		

Reclamation District #2033 Brack Tract

Contact:	Ginger Hirohata	Address:	165 West Cleveland Street, Ste 1 Stockton, CA 95202	Phone:	465-9022
Website:	none found	SB 929:	---	Email:	
Software:		Meeting:		WCAG:	
Board:		Location:			

Reclamation District #2037 Rindge Tract

Contact:	Dan Nomellini, Jr.	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2037	SB 929:	4, 6, 7	Email:	dantejr@pacbell.net
Software:	wix.com	Meeting:	as needed	WCAG:	92%
Board:	Jeffrey G. Klein-Pres, Douglass M Eberhardt II-Secy, Bradley L. Hellwig	Location:	District Office		

Reclamation District #2038 Lower Jones Tract

Contact:	Dante John Nomellini	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2038	SB 929:	4, 6, 7	Email:	ngmplcs@pacbell.net
Software:	wix.com	Meeting:	as needed	WCAG:	92%
Board:	Kevin Jones-Pres, Dante Nomellini Sr-Secy & Counsel, Henry Foppiano, Bernard teVelde	Location:	District Office		

Reclamation District #2039 Upper Jones Tract

Contact:	Dante John Nomellini	Address:	P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2039	SB 929:	4, 6, 7	Email:	ngmplcs@pacbell.net
Software:	wix.com	Meeting:	as needed	WCAG:	92%
Board:	Pending-Pres, Dante Nomellini Sr-Secy & Counsel, Kurt Sharp, Kevin	Location:	District Office		

Jones, James Barsoom, Gregory
Torlai ,Bernard teVelde

Reclamation District #2040 Victoria Island

Contact:	Dante John Nomellini	Address:	P.O. Box 1461	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2040		Stockton, CA 95201	Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Pending-Pres, Eileen Nichols Christin-Secy, Jim Jerkovich, John Zech	Meeting:	as needed	Location:	District Office

Reclamation District #2041 Medford Island

Contact:	Dan Nomellini, Jr.	Address:	P.O. Box 1461	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2041		Stockton, CA 95201	Email:	dantejr@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Robert A Brocchini-Pres, Dante Nomellini Jr -Secy, Peter J Ottesen	Meeting:	as needed	Location:	District Office

Reclamation District #2042 Bishop Tract

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Karen Garrett-Chair, Carlo Thompson Ill-Secy, Rosie Ruppel, Ryan Thompson, Jorge Ramirez	Meeting:	1 Spring, 1 Fall	Location:	District Office

Reclamation District #2044 King Island

Contact:	Alan Coon	Address:	2575 Grand Canal Blvd., Ste 201	Phone:	946-9675
Website:	none found		Stockton, CA 95203	Email:	arcoo@arcooanlaw.com
Software:		SB 929:	---	WCAG:	
Board:	Andy Solari, Skip Foppiano, John Jackson	Meeting:	October	Location:	District Office

Reclamation District #2058 Pescadero District

Contact:	Francesca Gosner	Address:	3650 W. Canal Blvd.	Phone:	835-2293
Website:	pescaderord.specialdistrict.org		Tracy , CA 95304	Email:	RD2058@yahoo.com
Software:	getstreamline.com	SB 929:	4, 6	WCAG:	92%
Board:	Nat Bacchetti-Pres, Alexis Stevens-Secy, Richard Pellegri, Greg Pombo	Meeting:	1st Wednesday of Month	Location:	District Office

Reclamation District #2062 Stewart Tract

Contact:	Susan Del Osso	Address:	73 Stewart Road	Phone:	879-7900
Website:	none found		Lathrop, CA 95330	Email:	sdelloso@cambaygroup.com
Software:		SB 929:	---	WCAG:	
Board:	Susan Del Osso-Chair, Ramon Batista, William Scott, Jeanne Zolezzi-Secy	Meeting:	July Annually	Location:	District Office

Reclamation District #2064 River Junction

Contact:	Alan Coon / Diane Dias	Address:	2575 Grand Canal Blvd., Ste 201	Phone:	946-9675
Website:	none found		Stockton, CA 95207	Email:	arcoo@arcooanlaw.com / ddias@arcooanlaw.com
Software:		SB 929:	---	WCAG:	

Board:	Mary Dutra, J.B.Wilson, John Van Till, Diane Dias-Secy	Meeting:	Jan and June	Location:	5129 E. Division Rd., Manteca, CA
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Reclamation District #2072 Woodward Island

Contact:	Dante John Nomellini	Address:	P.O. Box 1461	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/rd2072		Stockton, CA 95201	Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	Coleman Foley-Pres, Dante Nomellini Sr -Secy & Counsel, Kurt Sharp, Eddie Lucchesi Jr.	Meeting:	as needed	Location:	District Office

Reclamation District #2074 Sargent-Barnhart Tract

Contact:	Carolyn E Hartmann	Address:	3425 Brookside Road Ste A	Phone:	956-9940
Website:	none found		Stockton, CA 95219	Email:	cehartmann@gmail.com
Software:		SB 929:	---	WCAG:	
Board:	Nelson Bahler-Chair, Carolyn E Hartmann-Secy, George Hartmann- Assy Secy, Robert Ripken, Tim Delaney	Meeting:		Location:	3425 Brookside Road, #A, Stockton 95219

Reclamation District #2075 McMullin Ranch

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Eddy Cardoza-Chair, Lauren Haworth-Vice Chair, Pamela Forbus- Secy, Brian Mizuno, Raymond M Quaresma, Tom Teicheira	Meeting:	1 Spring, 1 Fall	Location:	District Office

Reclamation District #2085 Kasson District

Contact:	Kathleen P Lockwood	Address:	5415 N Sperry Road	Phone:	321-4282
Website:	none found		Denair, CA 95316	Email:	recdist2085@gmail.com
Software:		SB 929:	---	WCAG:	
Board:	Ralph Timan-Pres, Kathleen P Lockwood-Secy	Meeting:	quarterly	Location:	San Joaquin River Club, /South Kasson Rd, Tracy 95304

Reclamation District #2086 Canal Ranch

Contact:	Donald G. Lenz, Joan Wautier	Address:	11292 North Alpine Road	Phone:	948-0792
Website:	none found		Stockton, CA 95212	Email:	jwautier@santomogroup.com , dlenz@santomogroup.com
Software:		SB 929:	---	WCAG:	
Board:	Donald G. Lenz-Pres, Jose Hernandez, Saul Ramirez-Secy	Meeting:	not given	Location:	11292 N. Alpine Rd. Stockton, CA 95212

Reclamation District #2089 Stark Tract

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Mario Jaques-Chair, Al Warren Hoslett-Secy, Pamela Forbus-Asst Secy, Chandler Jacques, Stanley Bettencourt	Meeting:	1 Spring, 1 Fall	Location:	District Office

Reclamation District #2094 Walthall

Contact:	V Albert Boyce	Address:	P.O. Box 1870	Phone:	239-4014
Website:	none found		Manteca, CA 95336	Email:	albertboyce@gmail.com
Software:		SB 929:	---	WCAG:	
Board:	Brian Mizuno-Chair, Albert Boyce-Secy, Pete Boyce	Meeting:	in field	Location:	

Reclamation District #2095 Paradise Junction

Contact:	Kathleen P. Lockwood	Address:	P.O. Box 2660	Phone:	321-4282
Website:	none found		Lodi, CA 95241	Email:	rd2095@yahoo.com
Software:		SB 929:	---	WCAG:	
Board:	Robert (Bob) Pombo-Pres, Kathleen P. Lockwood-Secy, Ron Machado, Ernie J. Pombo	Meeting:	quarterly	Location:	Pombo Real Estate Office

Reclamation District #2096 Wetherbee Lake

Contact:	Randy Barker / Karen Murr	Address:	PO Box 909	Phone:	401-6741 (909)224-0427
Website:	none found		Manteca, CA 95336	Email:	rec.dist2096@gmail.com
Software:		SB 929:	---	WCAG:	
Board:	Randy Barker-Pres, Stacey Cody, Armon Robeck, Paul Bunicki, Jay Murray, Karen Murray-Secy	Meeting:	2nd Sat of the month / General Mtg in November	Location:	Armon Robeck Residence 900 Wetherbee Ave, Manteca, CA 95337

Reclamation District #2107 Mossdale

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite 815	Phone:	943-5551
Website:	none found		Stockton, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:	Robert Brown Jr - Chair, Al Warren Hoslett-Secy, Pamela Forbus-Asst Secy, Ramon Batista, Ron Dell'osso	Meeting:	1 Spring, 1 Fall	Location:	District Office

Reclamation District #2108 Tinsley Island

Contact:	Carolyn Hartman	Address:	3425 Brookside Rd. Ste A	Phone:	956-9940
Website:	none found		Stockton, CA 95219	Email:	gvhlaw@gmail.com
Software:		SB 929:	---	WCAG:	
Board:		Meeting:		Location:	

Reclamation District #2113 Fay Island

Contact:	Paul C Edwards	Address:	611 Middlefield Rd	Phone:	650-350-1555
Website:	none found		Redwood City, CA 94063	Email:	paul@edwards-partners.com
Software:		SB 929:	---	WCAG:	
Board:	Paul C Edwards-Pres, Cree C Edwards-Secy, William L Edwards	Meeting:	as needed	Location:	none given

Reclamation District #2114 Rio Blanco Tract

Contact:	Pamela Forbus	Address:	343 East Main Street, Suite #815	Phone:	943-5551
Website:	none found		STOCKTON, CA 95202	Email:	pamforbus@sbcglobal.net
Software:		SB 929:	---	WCAG:	
Board:		Meeting:		Location:	

Reclamation District #2115 Shima Tract

Contact:	Daniel J. Schroeder	Address:	P.O. Box 20	Phone:	948-8200
Website:	none found		Stockton, CA 95201	Email:	dschroeder@neumiller.com
Software:		SB 929:	---	WCAG:	

Board:	Daniel Schroeder-Secy, Justin Kelley, Tyler Kelley, John C Kelley Jr	Meeting:	1st Tues of each April & Oct	Location:	3121 W March Lane, #100, Stockton 95219
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Reclamation District #2118 Little Mandeville Island

Contact:	Andy Pinasco / Diane Dias	Address:	P.O. Box 20 Stockton, CA 95201	Phone:	948-8200
Website:	none found			Email:	apinasco@neumiller.com / ddias@neumiller.com
Software:		SB 929:	---	WCAG:	
Board:	Jason Katindoy, Jason Cashman, Jeffrey Wingfield, Diane Dias-Secy	Meeting:	January and July	Location:	3121 W March Lane, Stockton 95219

Reclamation District #2119 Wright-Elmwood Tract

Contact:	Daniel J. Schroeder	Address:	PO Box 20 Stockton, CA 95201	Phone:	948-8200
Website:	none found			Email:	dschroeder@neumiller.com
Software:		SB 929:	---	WCAG:	
Board:	Eugene Muzio-Pres, Alvin Cortopassi, Nelson Bahler, Daniel J. Schroeder-Secy	Meeting:	3rd Monday of April & Oct. 9:00AM	Location:	Office of Neumiller & Beardslee, 3121 W. March Ln., Ste 100, Stockton, CA 95219

Reclamation District #2126 Atlas Tract

Contact:	Jean Knight	Address:	P.O. Box 4776 Stockton, CA 95204	Phone:	470-7071
Website:	none found			Email:	jknight@neumiller.com
Software:		SB 929:	---	WCAG:	
Board:	Rosalinda Ruppel-Chair, Jean Knight-Secy, Karen Garrett, Jorge Ramirez	Meeting:	1 time each Jan, April, July and Oct	Location:	10100 Trinity Parkway, 5th floor, Stockton 95219

Resource Conservation District

San Joaquin County Resource Conservation District

Contact:	Richard Rodriguez	Address:	7585 S Longe Street, #100 Stockton, CA 95206	Phone:	472-4127
Website:	sjrcrd.com			Email:	sjrcrd@outlook.com
Software:	not determined	SB 929:	3, 5, 7	WCAG:	78%
Board:	Richard Rodriguez-Pres, Phil Balmat-VP, Jack Hamm-Tres, John Herrick, William Koster, Diego Olagaray, JohnThoming, Molly Watkins, Marden Wilbur	Meeting:	na	Location:	na

Sanitary Districts

Country Club Sanitary District

Contact:	Ginger Root	Address:	4330 North Pershing Ave, Ste B-1 Stockton, CA 95203	Phone:	956-3516
Website:	none found			Email:	ginger.root@att.net
Software:		SB 929:	---	WCAG:	
Board:	John Dalrymple-Pres, Kevin Huff-VP, James J Hoblitzell IV, Jim Larson, Spencer Tracy, Ginger Root-Clerk	Meeting:	3rd Monday of the Month	Location:	4330 N Pershing, Suite B1, Stockton 95207

Woodbridge Sanitary District

Contact:	Felix Valdez / Lily Mora	Address:	19720 Benedict Drive Woodbridge, CA 95258	Phone:	368-0900
Website:	woodbridgesd.specialdistrict.org			Email:	woodbridgesanitary@woodbridgesd.com / imora@woodbridgesd.com
Software:	getstreamline.com	SB 929:	4, 6	WCAG:	87%
Board:	Douglas Colucci, Larry Norvall, Mary Avanti, Terry Welss-Brown, Patrick Piccardo, Lily Mora-Secy	Meeting:	2nd Wed of the month	Location:	Woodbridge Fire Station

Storm Drainage and Maintenance District

Dos Reis Storm Water District

Contact:	Samantha Menor	Address:	525 West Dos Reis Road Lathrop, CA 95330	Phone:	
Website:	none found			Email:	
Software:		SB 929:	---	WCAG:	
Board:		Meeting:		Location:	

Water Agencies

Central Delta Water Agency

Contact:	Dante Nomellini Sr	Address:	235 East Weber Avenue P.O. Box 1461 Stockton, CA 95201	Phone:	465-5883
Website:	reclamationdistrict.wixsite.com/cdwa			Email:	ngmplcs@pacbell.net
Software:	wix.com	SB 929:	4, 6, 7	WCAG:	92%
Board:	George Biagi Jr.-Pres, Dante Nomellini Sr-Mgr & Co-Counsel, Rudy Mussi, Eddie Zuckerman	Meeting:	2nd Tuesday of Month	Location:	District Office

South Delta Water Agency

Contact:	John Herrick	Address:	1806 W. Kettleman Ln., Suite L, Lodi, CA 95242	Phone:	663-9148
Website:	southdeltawater.org			Email:	jherrlaw@aol.com
Software:	not determined	SB 929:	4, 6	WCAG:	83%
Board:	Jerry Robinson-Chair, Mary Hildebrand-Vice Chair, Natalino Bacchetti-Secy, Paul Marchini, Jack Alvarez	Meeting:	none	Location:	3650 W Canal Blvd, Tracy 95304

Water Conservation Districts

Central San Joaquin Water Conservation District

Contact:	Reid W. Roberts	Address:	11 S. San Joaquin St, Ste 306 Stockton, CA 95202	Phone:	466-7952
Website:	www.csjwcd.com			Email:	none given
Software:	wordpress.com	SB 929:	3, 5, 7	WCAG:	92%
Board:	Grant Thompson-Pres, Anthony Chiappe, Richard Wagner, Richard	Meeting:	1st and/or 3rd Thursday of the month	Location:	Collegeville Fire Station

Velsdtra, Eugene Caffese, James
Nilsson-VP

North San Joaquin Water Conservation District

Contact:	Shasta Burns	Address:	P.O. Box E 318 East Kettlemen Lane Lodi, CA 95240 Victor, CA 95253	Phone:	712-1693
Website:	nsjgroundwater.org	SB 929:	3, 5, 7	Email:	nsjwcd@outlook.com
Software:	wordpress.com	Meeting:	Last Monday of the Month	WCAG:	78%
Board:	Joe Valente, Tom Flinn, Charlie Starr, Dave Simpson, Marden Wilbur	Location:			Zoom

Water Districts

Stockton East Water District

Contact:	Scot A. Moody	Address:	6767 East Main Street P.O. Box 5157 Stockton, CA 95205	Phone:	948-0333
Website:	sewd.net	SB 929:	3, 5	Email:	smoody@sewd.net
Software:	not determined	Meeting:	Every Tuesday @12:30	WCAG:	89%
Board:	Div 1 Richard Atkins-VP, Div 2 Andrew Watkins-Pres, Div 3 Alvin Cortopassi-Dir, Div 4 Melvin Panizza- Dir, Div 5 Paul Sanguinetti-Dir, Div 6 Lara Lee McGaughey-Dir, Div 7 Thomas McGurk-Dir, Scot Moody- Secy	Location:			6767 E Main St Stockton 95215

Linden County Water District

Contact:	Barbara Kascht	Address:	18243 East Highway 26 P.O. Box 595 Linden , CA 95236	Phone:	887-3216
Website:	lindencwd.com	SB 929:	-	Email:	bklindencwd@verizon.net
Software:		Meeting:	3rd Thursday of the Month	WCAG:	87%
Board:	David Fletcher-Pres, Lawrence Knapp-VP, Barbara Kascht-Secy, Myron Blanton, Elaine Reed, Steven M Lagorio	Location:			18243 E Highway 26, Linden 95236

Oakwood Lake Water District

Contact:	District Engineer	Address:	P.O. Box 77980 Stockton, CA 95267	Phone:	(925)570-8830
Website:	www.oakwoodlakewater.com	SB 929:	5, 7	Email:	bert.michalczyk@gmail.com
Software:	mayaco.com	Meeting:	4th Tues of Each Month 7:00PM	WCAG:	92%
Board:	Eugene Oliver-Pres, Nelson Bahler- VP, Timothy Smith, Steve Marino, Glen Campi	Location:			Oakwood Shores Clubhouse 1699 Bella Lago Way, Manteca, Ca 95337

Districts Mostly in Other Counties

Reclamation District #2101 Blewett

Contact:	James Coddington	Address:	6130 Huntingdale Circle Stockton, CA 95219	Phone:	477-2156
Website:	none found	SB 929:	---	Email:	
Software:		Meeting:		WCAG:	
Board:		Location:			

Del Puerto Water District

Contact:	William Harrison	Address:	P.O. Box 1596	Phone:	892-4470
Website:	delpuertowd.org		Patterson, CA 95363	Email:	
Software:	getstreamline.com	SB 929:	6	WCAG:	92%
Board:		Meeting:		Location:	

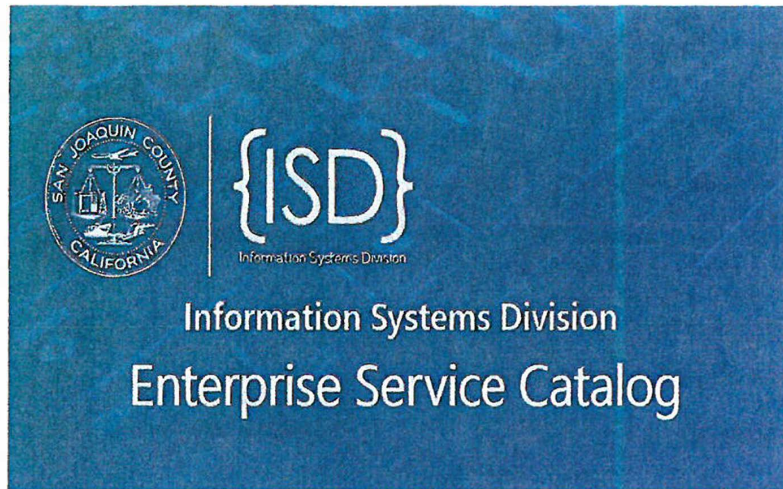
Oakdale Irrigation District

Contact:	Steve Knell	Address:	1205 East F Street	Phone:	847-0341
Website:	www.oakdaleirrigation.com/		Oakdale, CA 95361	Email:	info@oakdaleirrigation.com
Software:	getstreamline.com	SB 929:	6	WCAG:	87%
Board:	Tom Orvis-Pres, Brad DeBoer-VP, Sharon Cisneros-Treas, Steve Knell- Secy, Linda Santos, Ed Tobias, Herman Doornenbal	Meeting:	1 Tuesday of Month	Location:	District Office

West Stanislaus Irrigation District

Contact:	Lisa Lea	Address:	P.O. Box 37	Phone:	894-3091
Website:	weststanislausid.org		Westley, CA 95387	Email:	wsidoffice@weststanislausid.org
Software:	not determined	SB 929:	4, 6	WCAG:	85%
Board:	Div 1 Bobby Yamamoto-Dir, Div 2 James Cox-VP, Div 3 Justin Goubert- Dir, Div 4 Kenneth Bays-Dir, Div 5 Leroy DelDon III-BoardPres, Robert Pierce-Secy Treas	Meeting:	Tuesday of the Second Full Week of each Month	Location:	8598 Kern St, Welsey 95387

Appendix B: SJ-IS Enterprise Service Catalog



Service Name	Description	Features	Category
Remote access	Access business resources from offsite locations	<ul style="list-style-type: none"> • Access to County resources (e.g. applications, shared drives, printers) from offsite locations 	Accounts & access
Business Applications Access	Manage account access for business applications	<ul style="list-style-type: none"> • Create, modify, and delete business systems accounts • Grant role-based access to business systems • Change account names • Password reset 	Accounts & access
User ID & access	Provide employees with what they need to access County resources located on their desktop	<ul style="list-style-type: none"> • Create, modify, and delete user account access (County ID, network, and email) • Change account name • Password reset 	Accounts & access
Homeland Security Grant	Administer the Homeland Security Grant for County	<ul style="list-style-type: none"> • Coordinate homeland Security Grant Activity with FEMA and California Office of Emergency Services • Coordinate and conduct meetings for the Local Approval Authority • Facilitate Project Selection process for Homeland Security Funds • Participate in Grant Audits 	Administration
County IT Standards	Develop and maintain County IT Purchasing Standards	<ul style="list-style-type: none"> • Develop IT Standards for IT equipment and software for the County • Review and approve any deviations from the defined standards 	Administration

Office Automation Program	Administer the Office Automation Program for the County	<ul style="list-style-type: none"> Administer the Office Automation program and budget for the County Process annual orders for IT equipment eligible for replacement under the program. 	Administration
Staff Augmentation	Provide staff augmentation to Departments	<ul style="list-style-type: none"> Provide ISD staff to Departments for Staff Augmentation based on availability 	Administration
Web conferencing	Employees can host or join virtual meetings on their desktops or laptops either remotely or on-site	<ul style="list-style-type: none"> MS Teams / Webex / Zoom Conference phones available upon request Access to conference meetings (either on- or offsite) 	Collaboration
Audio conferencing	Employees can host or join meetings on their telephones either remotely or onsite	<ul style="list-style-type: none"> PC, Desk Phone or Conference Room Phones via MS Teams Access to conference meetings (either on- or offsite) 	Collaboration
Video conferencing	Users can interact via webcam with people both within and outside the organization	<ul style="list-style-type: none"> Video meetings with multiple parties or one-on-one Video equipment in specific meeting rooms 	Collaboration
Email	Written communication	<ul style="list-style-type: none"> Inbox Calendar Resource scheduling (meeting rooms) Access to shared mailboxes Unlimit on mailbox size Common Global Address book/External contacts Spam filtering, virus protection Archiving and retrieval of older emails Web/browser access to email Mass email/notifications (emergency notification, surveys, reporting) Setting up a distribution list Setting up email access on mobile devices eDiscovery for CPRA / Litigation 	Communications
VoIP Telephone	Voice communication	<ul style="list-style-type: none"> Desk phone Teleconference phones (meeting rooms) Voicemail (including recovering deleted voicemails) Team line (a call rings multiple phones) Team line (a call rings according to a calling tree) Call Center Application Employee directory Caller ID Call history Call forwarding Conference calling 	Communications

Mobile devices	Manage company-provided mobile devices	<ul style="list-style-type: none"> • County provided devices • Install applications for business use • County negotiated plan • Upgrades and replacements • Assist with active sync • Training, application setup, and maintenance • Mobile Device Management Security (MDM) 	Communications
MS Teams Chat	Instant messaging between employees	<ul style="list-style-type: none"> • Install MS Teams • Setup accounts • Enable group messaging • Collaboration 	Communications
Radio Communications	P25 Two way radio communications and Microwave connectivity	<ul style="list-style-type: none"> • Countywide capability for Public Safety and First Responder communications (Fire/Life/Safety) • Local Government (Public Works, Public Health, Environmental Health) • Microwave Connectivity between geographic locations • Radio Frequency management with FCC • Maintain Radio Inventory and replacement program • Construct and maintain radio tower sites • Develop and manage MOUs between the County and Federal/State and Municipal agencies 	Communications
Internet	Access online content (ethernet or wireless)	<ul style="list-style-type: none"> • Access to external websites • Certain websites may be blocked/restricted by default • Request to unblock sites 	Connectivity
Local Area Network (LAN)	Provide Network connectivity within a County facility	<ul style="list-style-type: none"> • Access to services and systems for County departments in their office space • Design/Manage data network for office space • Design/Manage wireless connectivity within County offices • Maintain data cabling infrastructure for County offices 	Connectivity
Wide Area Network (WAN)	Provide connectivity between facilities	<ul style="list-style-type: none"> • Access to services and systems across geographic locations for County departments • Design/Manage data circuits between locations • Design/Manage wireless connectivity between County locations 	Connectivity
Wi-Fi Access	Wi-Fi access for employees to County network	<ul style="list-style-type: none"> • Provide Wi-Fi access to County systems and services to employees • Provide network security for Wi-Fi network • Design and deploy Wi-Fi hardware and infrastructure in County Facilities 	Connectivity

		<ul style="list-style-type: none"> Maintain and support Wi-Fi network 	
Guest Wi-Fi	Non-employees can access the internet onsite	<ul style="list-style-type: none"> Access to wireless internet for non-employees Restricted access 	Connectivity
Corporate application training	Develop training based on users' roles	<ul style="list-style-type: none"> Business applications E-learning courses 	Consulting
Desktop application training	Provides training for general desktop applications	<ul style="list-style-type: none"> Desktop software training Desktop hardware training (e.g. headset, multi monitor, equipment and devices, printer setup) 	Consulting
IT training consultation	Provides training for IT staff	<ul style="list-style-type: none"> Training for IT Staff Staff Development 	Consulting
Project Management Office	Management of IT Projects to ensure projects delivery desired results within budgeted costs and timeframes	<ul style="list-style-type: none"> Vendor Management Develop/review and manage IT RFI/RFP process Track project progress (timelines/cost/deliverables) Provide status reports to executive management Assign Project Managers to projects Participate in Project Selection process 	Consulting
RFP reviews	Technical needs assessment for project proposals	<ul style="list-style-type: none"> Evaluate different proposals and recommend the best option Participate in RFI/RFP review and selections process 	Consulting

Information Security Policy	Develop, maintain and recommend Information Security Policy	<ul style="list-style-type: none"> Maintain Information Security Policy for County Update Policy to remain current with regulations and best practices 	Cybersecurity
Information Security Meeting	Conduct regular Information Security Meeting	<ul style="list-style-type: none"> Conduct monthly meeting of the Information Security Committee Update membership of Information Security Committee 	Cybersecurity
Investigate Security Incidents	Conduct forensic investigations of	<ul style="list-style-type: none"> Investigate incidents of information security violations within the County. Ensure equipment and information is being used as authorized and approved 	Cybersecurity

	information security incidents	<ul style="list-style-type: none"> Report investigative findings to appropriate management 	
Information Security Training	Provide Information Security Training	<ul style="list-style-type: none"> Provide information security training to new employees Provide ongoing annual ongoing information security training to County staff. Ensure compliance with training requirements 	Cybersecurity
Hardware provisioning	Supply employees with necessary hardware	<ul style="list-style-type: none"> Provide desktop or laptop hardware Procurement, installation, and configuration of hardware Upgrading hardware Peripheral devices Equipment loaning (e.g. conference room projectors) Repair hardware Hardware return and disposal 	Desktop, equipment, & software
Software provisioning	Supply employees with necessary, up-to-date software	<ul style="list-style-type: none"> Request non-standard software Procure/order new software Install and upgrade software 	Desktop, equipment, & software
Software support	Helping employees troubleshoot application errors or malfunctions	<ul style="list-style-type: none"> Remote application support Onsite application support Computer remote control 	Desktop, equipment, & software
Relocation Services	Relocate devices from one location to another	<ul style="list-style-type: none"> Sending devices to new locations Coordinating with those involved with the move 	Desktop, equipment, & software
Software Development	Provide software development services to County departments	<ul style="list-style-type: none"> Provide software development resources for web development, mobile applications, custom applications, interface development, etc Build custom applications, web pages, reports, etc for County Departments 	Development
Cloud Services	Provide private cloud services to County departments	<ul style="list-style-type: none"> Provide compute and storage resources Ensure enough capacity is available on cloud platform Provision storage and server resources as requested by departments 	Operations
Data Protection and Recovery	Provide data backup and recovery services	<ul style="list-style-type: none"> Provide Data Backup and Recovery services to County Departments. Validate data backups are valid and secure 	Operations

Disaster Recover / Business Continuity

Disaster Recovery and Business Continuity process and technology

- Maintain County's IT Disaster Recovery and Business Continuity Plans
- Regularly Test and validate plans
- Maintain the County Disaster Recovery Site
- Ensure County's mission critical systems are included in the Disaster Recovery/Business Continuity Plans
- Review and update plans to remain current

Operations

Audio/Visual

Maintain the County's A/V Systems

- Support and maintain the Board Chamber A/V system
- Maintain the A/V systems in Conference Rooms

Operations

Service desk	Resolve issues and provide support for end users	<ul style="list-style-type: none"> • Phone, email, and remote desktop support • User access requests, password resets • Troubleshooting 	Help & support
Desk-side support	In-person support for individual business users regarding end-user technology	<ul style="list-style-type: none"> • Onsite support for desktop and peripheral hardware, desktop software 	Help & support
After-hours support	IT support outside of regular office hours for critical services	<ul style="list-style-type: none"> • Emergency support regarding critical business applications and/or network failure • Manage additional costs associated with after-hours support 	Help & support
Software Support	Provide software support for County applications	<ul style="list-style-type: none"> • Provide support for PeopleSoft Financials and Human Resources Systems • Support the County's Oracle Budgeting System • Support the County's Law & Justice applications • Provide support for Oracle and Microsoft Databases • Support server and desktop software 	Help & support
Hardware Support	Provide hardware support for network/server/PC devices	<ul style="list-style-type: none"> • Provide hardware support for County network, server and PC devices. • Provide hardware support for communications devices included Wi-Fi and radios. 	Help & Support
Data Center	Provide Data Center resources	<ul style="list-style-type: none"> • Provide space and resources in the County's datacenter. • Provision server, storage, network, and security resources. 	Help & Support

LAFCo

44 NORTH SAN JOAQUIN STREET, SUITE 374 □ STOCKTON, CA 95202

EXECUTIVE OFFICER'S REPORT

DATE: October 14, 2021

FROM: Rod Attebery, General Counsel

SUBJECT: Discussion and Possible Action Regarding Meetings of the San Joaquin Agency Formation Commission Under AB 361 Using Teleconference During a Proclaimed State of Emergency

Recommendation

It is recommended that the Commission approve the attached LAFCo resolution 1455 authorizing Commission to conduct meeting of the San Joaquin Local Agency Formation Commission using teleconferencing pursuant to Government Code 45942 as amended by AB 361 for the period of October 14, 2021 to November 12, 2021.

Background

On September 16, 2021, Governor Gavin Newsom signed Assembly Bill 361 ("AB 361") into law, amending the Ralph M. Brown Act (Gov. Code, § 54950 *et seq.*) (the "Brown Act"). AB 361 codified certain modified requirements for teleconference meetings held by public agencies, similar to those previously authorized and extended by executive order during the COVID-19 State of Emergency.

AB 361 was introduced to provide a longer-term solution for teleconference meetings during states of emergency, effective until January 1, 2024. AB 361 amends Section 54953 of the Government Code to allow the legislative body of a local agency to meet remotely without complying with the normal teleconference rules for agenda posting, physical location access, or quorum rules. To do so, one of three scenarios must exist, all of which require that the Governor has proclaimed a State of Emergency pursuant to Government Code section 8625:

- A. State or local officials have imposed or recommended measures to promote social distancing;
- B. The agency is holding a meeting for the purpose of determining whether meeting in person would present imminent risks to the health or safety of attendees; or

C. The agency is holding a meeting and has determined that meeting in person would present imminent risks to the health or safety of attendees.

(Gov. Code, § 54953(e)(1).)

An agency and any committee that is required to comply with the Brown Act, that holds a meeting under either of the three scenarios must continue to post its agenda in the time required by the Brown Act, and ensure that the public is able to address the agency or committee directly through teleconference means. (*Id.* at subd. (e)(2). If a disruption prevents the agency or committee from broadcasting the meeting or receiving public comments in real time, the agency or committee cannot take further action until those functions are restored; any actions taken during such a disruption are subject to legal challenge. (*Id.*)

Assuming the State of Emergency remains in effect, if the San Joaquin Local Agency Formation Commission (“LAFCo” or the “Commission”) or LAFCo committees wish to continue meeting under the modified rules, then the Commission, and each committee that wants to continue to meet using teleconference must each individually adopt an initial resolution within 30 days of the first teleconference meeting, and then must adopt an extension resolution at least every 30 days thereafter. (*Id.* at subd. (e)(3).) The resolutions must contain findings stating that the Commission or committee has reconsidered the circumstances of the State of Emergency and either (1) the State of Emergency continues to directly impact the ability of the members to meet safely in person; or (2) State or local officials continue to impose or recommend measures to promote social distancing. (*Id.*)

Where consecutive regular meetings fall outside the 30-day time frame, the Commission or committee should hold a special “AB 361” remote meeting within the 30-day window simply to re-authorize the AB 361 exceptions. Without the AB 361 exceptions, the Commission or committee will be required to return to normal in-person meetings or provide public access at each remote location under the traditional teleconference rules, as of October 1, 2021. Therefore, if the AB 361 authorization lapses and the Commission or a committee wishes to hold a teleconference meeting, it will be required to post agendas and provide public access at each remote location, identify those locations in the agenda, and maintain a quorum of the Commission within agency boundaries. If a meeting is not held in conformity with AB 361, commissioners may not teleconference from their residences or other locations which are not open and accessible to the public.

FISCAL IMPACT:

None.

Attachment: Resolution 1455

Resolution No. 1455

**BEFORE THE SAN JOAQUIN LOCAL AGENCY FORMATION COMMISSION
AUTHORIZING COMMISSION TO CONDUCT MEETINGS OF THE SAN JOAQUIN
LOCAL AGENCY FORMATION COMMISSION USING TELECONFERENCING
PURSUANT TO GOVERNMENT CODE 54953 AS AMENDED BY AB 361 FOR THE
PERIOD OCTOBER 14, 2021 TO NOVEMBER 12, 2021.**

WHEREAS, the San Joaquin Local Agency Formation Commission (“LAFCo”) is committed to preserving and nurturing public access and participation in meetings of the Commission; and

WHEREAS, all meetings of LAFCo’s legislative bodies are open and public, as required by the Ralph M. Brown Act (Cal. Gov. Code 54950 – 54963), so that any member of the public may attend, participate, and watch LAFCo’s legislative bodies conduct their business; and

WHEREAS, the Brown Act, Government Code section 54953(e), as amended by AB 361 (2021), makes provisions for remote teleconferencing participation in meetings by members of a legislative body, without compliance with the requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

WHEREAS, a required condition is that a state of emergency is declared by the Governor pursuant to Government Code section 8625, proclaiming the existence of conditions of disaster or of extreme peril to the safety of persons and property within the state caused by conditions as described in Government Code section 8558; and

WHEREAS, it is further required that state or local officials have imposed or recommended measures to promote social distancing, or, the legislative body meeting in person would present imminent risks to the health and safety of attendees; and

WHEREAS, on March 4, 2020, the Governor proclaimed a State of Emergency to exist in California as a result of the threat of COVID-19; and

WHEREAS, Cal-OSHA adopted emergency regulations (Section 3205) imposing requirements on California employers, including measures to promote social distancing; and

WHEREAS, an Order of the San Joaquin County Public Health Officer acknowledges that close contact to other persons increases the risk of transmission of COVID-19; and

WHEREAS, currently the dominant strain of COVID-19 in the country, is more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others resulting in rapid and alarming rates of COVID-19 cases and hospitalizations, therefore, meeting in person would present imminent risks to the health or safety of attendees.

NOW, THEREFORE, BE IT RESOLVED, that the San Joaquin Local Agency Formation Commission approves

Section 1. Recitals. The Recitals set forth above are true and correct and are incorporated into this Resolution by this reference.

Section 2. Finding of Imminent Risk to Health or Safety of Attendees. LAFCo does hereby find that the current dominant strain of COVID-19 in the country, is more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others resulting in rapid and alarming rates of COVID-19 cases and hospitalizations has caused, and will continue to cause, conditions of peril to the safety of persons, thereby presenting an imminent risk to health and/or safety to LAFCo's employees and attendees of the Commission's public meetings; and

Section 3. Teleconference Meetings. LAFCo does hereby determine as a result of the State of Emergency proclaimed by the Governor, and the recommended measures to promote social distancing made by State and local officials that the Commission may conduct their meetings without compliance with paragraph (3) of subdivision (b) of Government Code section 54953, as authorized by subdivision (e)(1)(A) and (B) of section 54953, and shall comply with the requirements to provide the public with access to the meetings as prescribed in paragraph (2) of subdivision (e) of section 54953; and

Section 4. Direction to Staff. The Executive Officer and LAFCo staff are hereby authorized and directed to take all actions necessary to carry out the intent and purpose of this Resolution including, conducting open and public meetings in accordance with Government Code section 54953(e) and other applicable provisions of the Brown Act.

Section 5. Effective Date of Resolution. This Resolution shall take effect immediately upon its adoption.

PASSED AND APPROVED this 14th day of October 2021, by the following roll call vote:

AYES:

NOES:

ABSENT:

MIGUEL VILLAPUDUA, Chairman
San Joaquin Local Agency
Formation Commission

LAFCo

44 N. SAN JOAQUIN STREET SUITE 374 □ STOCKTON, CA 95202

EXECUTIVE OFFICER'S REPORT

October 14, 2021

PROJECT: Tracy Rural County Fire Protection District with the City of Tracy named Real Party of Interest v. San Joaquin LAFCo (San Joaquin County Superior Court Case No. 2019-9687)

RECOMMENDATION

There is no action required by the Commission. This matter is for information only.

BACKGROUND

At the July meeting of the Commission, staff reported that there was a judgement in favor of LAFCo regarding the Tracy Rural County Fire Protection District with the City of Tracy named Real Party of Interest v. San Joaquin LAFCo. Transmitted herewith is the Statement of Decision. In addition to dismissing the frivolous claims by the opponents, the Court made it clear that LAFCos have the authority to adopt public policy as specified in the Cortese Knox Hertzberg Act. The ability for agencies to adopt public policy is absolutely fundamental to the function of government. I believe the Commission will find the judgement to be interesting and informative. The opponents have filed an appeal. Special recognition should be given to Dan Truax and Rod Attebery of the law firm of Neumiller and Beardslee for their efforts in this matter.

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14 SAN JOAQUIN LOCAL AGENCY FORMATION
15 COMMISSION

16 SUPERIOR COURT OF CALIFORNIA, COUNTY OF SAN JOAQUIN
17 STOCKTON BRANCH

18 TRACY RURAL COUNTY FIRE
19 PROTECTION DISTRICT,

20 Petitioner,

21 vs.

22 LOCAL AGENCY FORMATION
23 COMMISSION OF SAN JOAQUIN
24 COUNTY; and DOES 1 through 10,

25 Respondent;

26 CITY OF TRACY,

27 Real Party in
28 Interest.

No. STK-CV-UWM-2019-9687

~~PROPOSED~~ STATEMENT OF
DECISION

Trial Date: March 4, 2021
Time: 10:00 A.M.
Dept.: 10B
Judge: Hon. Carter P. Holly

Petition Filed: July 26, 2019

29 The above-entitled cause came on regularly for a Court Trial on March 4, 2021, in
30 Department 10B of the above-entitled Court, the Honorable Carter P. Holly presiding.

31 Appearing on behalf of Petitioner Tracy Rural County Fire Protection District
32 ("Petitioner" or "Tracy Rural") was Mark Bowman, Esq. of the law firm of BOWMAN &
33 BERRETH.

34 ///

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Filed JUN 04 2021
BRANDON RILEY, CLERK
By *[Signature]*
DEPUTY

1 Appearing on behalf of Respondent San Joaquin Local Agency Formation Commission
2 (“SJLAFCo”) (incorrectly identified in the Petition as Local Agency Formation Commission of
3 San Joaquin County) were Daniel S. Truax, Esq. and Rod A. Attebery, Esq. of the law firm of
4 NEUMILLER & BEARDSLEE.

5 Appearing on behalf of Real Party in Interest City of Tracy was Jon R. di Cristina, Esq.
6 of the law firm of COLANTUONO, HIGHSMITH & WHATLEY, PC.

7 On January 22, 2020, the Certification of Administrative Record with Index was filed
8 with this Court and the Administrative Record was lodged with this Court.

9 On January 29, 2021, the Certification of Amended Administrative Record; Amended
10 Index; and Added Administrative Record [Bates Number 2431-2434] was filed with this Court.

11 Pursuant to a Stipulation by the Parties submitted to the Court, and good cause appearing
12 therefrom, on November 18, 2020, the Court entered an order setting the pre-trial briefing
13 schedule for this matter and ordering that any objections to the Administrative Record must be
14 filed and served with the Opening Brief. No Party filed any objections to the Administrative
15 Record, either before or during the Trial, and no objections to the Administrative Record were
16 made orally at the Trial of this matter.

17 Pre-trial briefs were submitted by the Parties which included references to the
18 Administrative Record.

19 At the Trial on March 4, 2021, the Court heard oral argument of counsel and the Court
20 took the matter under submission on that same date date.

21 The Court, having considered the briefs submitted by the Parties, the Administrative
22 Record, and oral argument of counsel, rendered its tentative decision on April 1, 2021, and
23 instructed Respondent SJLAFCo’s counsel to prepare the proposed statement of decision.

24 After due consideration of the briefs submitted by the Parties, the Administrative Record,
25 and oral argument of counsel, the Court finds that under the Reorganization Act, SJLAFCo had
26 the authority to adopt Resolution 1402 and there is substantial evidence in support of the
27 adoption of Resolution 1402. The Court further finds that Petitioner Tracy Rural was provided a
28 fair hearing on the issue and that Petitioner failed to address mitigation with the Commission at

1 the appropriate time with appropriate evidence. Therefore, the Court issues the following
2 Statement of Decision.

3 **I. FINDINGS REGARDING THE HISTORY/PROGRESS OF THE DISPUTE**

4 The Court finds the following facts to be true:

5 The City of Tracy Fire Department was established in 1910 and it initially consisted of
6 nothing more than “bucket brigades” formed by volunteers. In 1945, Tracy Rural was
7 established to provide fire protection services to the greater Tracy region, consisting of areas
8 surrounding the Tracy City limits. Leading up to the Joint Power Authority now in place, the
9 South San Joaquin County Fire Authority (“SSJCFA”), the City of Tracy (also “City”) was
10 experiencing rapid growth and development, creating a need to construct new fire stations to
11 meet response times. It was decided that a consolidation could significantly lower response
12 times, eliminate the duplication of resources and provide better overall services. Tracy never
13 consolidated. Rather, in 1999, after decades of talks and two previously unsuccessful attempts,
14 the City of Tracy Fire Department joined with Tracy Rural to form the now dissolved South
15 County Fire Authority (“SCFA”).

16 By 2011, the issue of whether annexations to the City of Tracy should detach or not
17 detach from Tracy Rural was repeatedly raised before SJLAFCo. These issues were first
18 expressed in SJLAFCo’s County Fire Municipal Service Review and as a result, the Commission
19 determined that further study was needed and adopted an Implementation Strategy on October
20 21, 2011 that stated: “Complete a plan regarding the governance model for Tracy City Fire
21 Department and Tracy Rural FPD within 18 months subject to the approval of LAFCo. All
22 subsequent annexation requests shall be consistent with the approved plan.” The matter came
23 before the Commission in July, August, October and December 2013 and in May, August,
24 October and December 2014. The concerns raised were the organizational structure of SCFA,
25 the relationship of this joint powers authority to the City of Tracy and Tracy Rural and the fiscal
26 implications of the present “no-detachment” policy. More and more information was needed to
27 explore the options and consequences of each option. Extensions were liberally granted by the
28 Commission in order to allow a full study on the issues.

1 In 2013, the Governance Report prepared by the City of Tracy was submitted to the
2 Commission. The Report included two options: that is, 1) to maintain the status quo or, 2)
3 annex City into Tracy Rural. LAFCo, however, returned the report to Tracy for further study
4 and inclusion of more options.

5 The City also submitted a Fire Governance implementation Plan, but SJLAFCo found
6 that the Plan was incomplete and gave the City a six month extension for a total of two years in
7 order to complete the plan. Consultants were engaged and feasibility studies were initiated.
8 SJLAFCo specifically instructed that "the fire study would include the feasibility of detachment
9 and no detachment of Tracy Rural and the City Fire service."

10 In 2014, more extensions were given for the completion of the studies and the reports.
11 By October 2014, the Governance Report was submitted and three options were provided. Each
12 option examined its implications on property tax revenues, the fire benefit assessment revenues,
13 and governance structure. The problem, however, was the Tracy City Council did not provide a
14 recommendation as to which option it favored. Because it was unclear as to which policy the
15 City of Tracy preferred, SJLAFCo did not make a determination as to whether subsequent
16 annexations should detach or not detach. Instead, SJLAFCo returned the report to the City.

17 On February 20, 2018, the member agencies of the SCFA moved to dissolve the existing
18 SCFA and to establish a new JPA, the aforementioned SSJCFA. The City of Tracy and Tracy
19 Rural agreed that dissolving the SCFA and establishing a new JPA would allow the entities to
20 resolve outstanding financial and operational issues, which included a cumbersome cost-sharing
21 plan and concerns of Tracy Rural regarding allocation of costs and adequate representation as
22 part of the JPA, while allowing them to continue to combine their resources, revenues and
23 personnel to address some operational and financial efficiencies. The new Authority had a
24 simplified cost-sharing formula that ensured fairness in how costs to provide services are
25 allocated to member agencies. The cost sharing formula required each member agency (the City
26 of Tracy and Tracy Rural) to fund: 1) its pro-rata share of daily staffed positions, and 2) all
27 capital improvements to real property owned by each member agency. Importantly, the SSJCFA
28 also settled outstanding debt balances between the member agencies of SCFA. More

1 particularly, with the creation of SSJCFA, and as a condition of the same, the Tracy Rural Fire
2 District's obligation to the City for \$4.37 million [its contribution for costs for Station 92] was
3 reduced to \$0: ownership of Station 92 was transferred to the City.

4 The SSJCFA receives funding from various revenue sources including the City of
5 Tracy's General Fund and Tracy Rural. General Fund allocations are derived from property
6 taxes, sales tax revenue and user fees. Tracy Rural receives its funding through property taxes as
7 well as a special assessment fee for those structures located in the Tracy Rural Fire District. 82%
8 of its funding is derived from property taxes: 17% of its funding is derived from the special
9 assessment. Other funding comes from fees for service and development mitigation fees.

10 Given this extensive history, the matter was brought to the Commission pursuant to a
11 Special Meeting. The Executive Officer's Report and oral presentation for the April 22, 2019
12 Special Meeting explained the issues:

13
14 The practice of not detaching from Tracy Rural has two implications. One
15 is financial and one is related to governmental organization. From a
16 financial perspective, the District continues to receive property tax. The
17 District is also allowed to continue to collect a special assessment for
18 structures at a rate of 3 cents per square foot for improvements. Without
19 detachment, the monies collected by the District are not available to the
20 County or the City. By not detaching from Tracy Rural, the net fiscal
21 impact to the County is that the County will receive about 9.3% less in
22 property tax and the City will receive about 2.3% less (although the City
23 would not be financially responsible for the service)...With detachment...,
24 the 11.6% share of the property tax received by the District would be shared
25 with the County and the City-resulting in an increased amount to these two
26 agencies.

27 While cities and counties exercise broad powers of taxation that are granted
28 to general purpose governments by the State Constitution, special districts
are limited to revenue sources authorized by the legislature...Unlike cities
which can use a wider variety of sources in addition to property
tax...Cities can be much more adaptive to respond to revenue shortfalls.
The second implication is that from a governmental perspective the City is
not providing full municipal services to its residents. Tracy Rural's Sphere
of influence would overlap into the City's sphere. The City's sphere would
have two categories-one which provides full municipal services and one
that provides municipal services minus fire protection... This means that
the City Council is responsible for fire services in only a portion of the
existing community. According to Commission Policy the hierarchy for the
establishment of a sphere of influence is to give preference to the inclusion

1 in a municipality sphere of influence, then within a multipurpose district
2 (i.e., community service district), and lastly to a single-purpose district (e.g.,
3 fire district.)

4 The Executive Officer's Report further explained that the impact of detachment would
5 only be for new annexations and would not apply to previous annexations already approved.

6 The Executive Officer Reports concludes:

7 The Joint Powers Agreement would remain in effect and delivery of
8 services by the South San Joaquin County Fire Authority could continue for
9 both Tracy and Tracy Rural. The financial responsibility to provide service
10 for future annexations, however, would shift to Tracy as it is for the
11 remaining portions of the City. The City would receive additional property
12 tax revenue although probably not in an amount to cover the full cost of
13 service. The City would have to use other revenues sources that would be
14 expected to increase as a result of new development. This organizational
15 structure would be the same as for the City prior to 1996 and identical to the
16 approach for fire services for all other cities that provide fire service in the
17 County, (Stockton, Lodi and Manteca). The County would receive
18 additional funds to provide funding for increase in County provided
19 services.

20 On April 22, 2019, SJLAFCo conducted a properly notice Special Meeting on the issue.
21 The Executive Officer's Report with hundreds of pages of attachments was provided, the
22 Executive Officer gave his power point presentation covering his Report and the issues contained
23 therein, representatives from the City of Tracy, Tracy Rural and the County of San Joaquin were
24 allowed to speak to the Commissioners and present their positions, Public Comments were
25 heard, and the Commissioners and the Executive Officer asked and answered questions. Each
26 and every person who asked to address the Commissioners on the subject were allowed to do so.
27 After a thorough discussion and due consideration of all the issues and evidence before it, the
28 Commissioners adopted "Revised" Resolution 1402.

"Revised" Resolution 1402 reads, in pertinent part:

WHEREAS, Section 56430 of the Government Code requires the
Commission to conduct a service review of the municipal services provided in the
county or other appropriate areas designated by the Commission; and

WHEREAS, the Commission adopted a Municipal Service Review for Rural
Fire Protection Districts in San Joaquin County on October 21, 2011; and

1 WHEREAS, said Municipal Service Review required completion of a plan
2 regarding the governance model for Tracy City Fire Department and Tracy Rural
Fire Protection District subject to the approval of LAFCo; and

3 WHEREAS, numerous studies have been prepared including a Fire
4 Governance Implementation Plan (dated August 16, 2013), and Alternative Fire
5 Governance Structures Report (dated September 2014) and a Governance Review
6 Report (dated December 2018); and

7 WHEREAS, such studies provided information regarding options including
8 detachment and no detachment of Tracy Rural FPD from the City of Tracy upon
9 annexation, the organizational structure, and financial implications of carrying out
10 various options; and

11 WHEREAS, the Commission held a public meeting on the governance model
12 on April 22, 2019 in the Board of Supervisors Chambers, 44 North San Joaquin
13 Street, Stockton, California and received comments; and

14 WHEREAS, at said meeting the Commission heard and received evidence,
15 both oral and written regarding the governance model, and all persons present were
16 given an opportunity to be heard; and

17 WHEREAS, this Commission has duly considered all materials submitted
18 regarding governance model for Tracy City Fire Department and Tracy Rural Fire
19 Protection District.

20 NOW, THEREFORE, the San Joaquin Local Agency Formation Commission
21 DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

22 ...
23 Section 2. Adopts the model requiring that future annexations to the City of
24 Tracy will detach from the Tracy Rural Fire Protection District.

25
26 The Court also finds that Petitioner failed to prove Petitioner's assertions that detachment
27 of Tracy Rural would "jeopardize", "compromise", "alter", "diminish", "disrupt", "impair" and
28 "endanger" fire services and the citizens of Tracy and that there is substantial evidence 1) that
the joint power authority (the SSJCFA) is the provider of fire services whether a territory is
detached or not, 2) that Resolution 1402 does not change the entity providing the fire service, 3)
that the City of Tracy can and will continue to provide fire service to all of the territory within its
jurisdiction, regardless of detachment, and 4) that the City of Tracy has the desire, ability and
means to provide the necessary fire protection services to its citizens.

While it is true that the City of Tracy and Tracy Rural formed the SSJCFA, a joint
powers authority "*through which the District and the City provide fire services*", it is also true
that fire services will continue to be provided through the JPA, with or without detachment.

1 This very issue was even recognized and considered by SJLAFCo at the April 22, 2019
2 Special Meeting. The Executive Officer's Report ("EOR") concludes:

3
4 The Joint Powers Agreement would remain in effect and delivery of
5 services by the South San Joaquin County Fire Authority could continue for
6 both Tracy and Tracy Rural. ... This organizational structure would be the
7 same as for the City prior to 1996 and identical to the approach for fire
8 services for all other cities that provide fire service in the County,
9 (Stockton, Lodi and Manteca).

10 As part of City of Tracy's Application for Annexation with Detachment for the Tracy
11 Village Development Project that was approved on October 10, 2019, the City of Tracy
12 submitted a Plan for Services, which states, in pertinent part:

13 Upon annexation, the property will detach from the Tracy Rural Fire
14 Department.... Payment of applicable City development impact fees will
15 also be in support of fire and police facilities as development of the site
16 occurs. Additional funding of fire and police services will come from
17 annual payment of property taxes and payment of a Community Facilities
18 fee for services, along with sales taxes and other revenues generated
19 citywide...Development of the TVDP (Tracy Village Development
20 Project) is not expected to increase response times or trigger new fire
21 station construction.

22 Furthermore, in July 2019, SJLAFCo approved a Municipal Service Review ("MSR" or
23 "Tracy MSR") for the City of Tracy. As shown on the front page of the MSR, the MSR was
24 prepared for SJLAFCo, by De Novo Planning Group, on behalf of City of Tracy. The City of
25 Tracy recommended that SJLAFCo approve the MSR and SJLAFCo approved the MSR.

26 The MSR provides an analysis of services provided by the City of Tracy including fire
27 protection. The SJLAFCo Commission adopted the written determinations in City of Tracy's
28 MSR that the City of Tracy can provide adequate fire services and has the resources available to
fund fire services.

The determination in the MSR states, in pertinent part:

3-B-1. FIRE PROTECTION DETERMINATIONS

The City has an appropriate process in place to plan and fund fire
protection services, including regular review of its service levels and
funding sources and annual budgeting of resources, that will ensure
adequate fire protection staffing, performance levels, and facilities are
maintained to serve the City's existing population as well and future

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growth within the SOI. The City shall continue to plan for adequate service levels by regularly updating the Citywide Public Safety Master Plan to reflect providing City fire services to areas within the SOI, including consideration of whether such services are anticipated to be provided directly by the City or by a JPA.

Thus, the Court finds that the Plan For Services and Tracy MSR provide that upon annexations by the City of Tracy, Tracy Rural will be detached, acknowledge the funding increase and describe how the City of Tracy’s additional contributions to the JPA will be covered. The City of Tracy submitted an annexation application for the Tracy Village Development Project requesting that Tracy Rural detach based on the aforementioned Tracy MSR and Plan For Services, which application was approved by the Commission on October 10, 2019.

Additional findings and conclusions are stated below.

II. SJLAFCo HAD AUTHORITY TO ADOPT RESOLUTION 1402

It is the Court’s decision ■ that SJLAFCO had authority to adopt Resolution 1402 as part of its expansive powers to establish and adopt resolutions, written policies, procedures, standards, guidelines and statements and to exercise its powers consistent with those resolutions, written policies, procedures, standards, guidelines and statements in conducting its business in an orderly and efficient manner and encouraging the efficient provision of government services.

Resolution 1402 falls within the express or necessarily implied powers granted to LAFCos.

Thus, Petitioner’s First, Second and Third Causes of Action for Petition for Ordinary Writ of Mandate, Petition for Administrative Writ of Mandate and Declaratory Relief, respectively, are denied.

A. The Court based its decision on the facts stated in Section I., above, and the following additional facts and legal basis:

SJLAFCo is a local agency formation commission established under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, Government Code § 56000 et. seq.

1 (“Reorganization Act”). The Reorganization Act requires each California County to have a
2 “local agency formation commission”. (*Board of Supervisors v. Local Agency Formation Com.*
3 (1992) 3 Cal. 4th 903, 909.) Under the Reorganization Act, a local agency formation commission
4 (or “LAFCo”) has the power to rule upon any local public agency’s application for a “change of
5 organization”, which includes any application for a new city to incorporate, any request for a
6 local agency to annex additional territory or to otherwise change its boundaries and any request
7 by a local agency to provide a new class of public service. (See generally, *Board of Supervisors*
8 *v. Local Agency Formation Com.* (1992) 3 Cal.4th 903, 909-912; see also *South San Joaquin*
9 *Irrigation Dist. v. Superior Court* (2008) 162 Cal.App.4th 146, 153-157.) In making such
10 quintessentially political decisions, SJLAFCo enjoys broad discretion, and may impose
11 conditions based “on a virtually limitless array of factors.” (*Board of Supervisors v. Local*
12 *Agency Formation Com., supra*, 3 Cal.4th at 912 [interpreting former Gov. Code § 56844, subd.
13 (v) (Stats. 1993, ch. 1195, § 14.3), now codified at Gov. Code § 56886, subd. (v)].)

14
15
16 Under the Reorganization Act, LAFCos are charged with discouraging “urban sprawl”,
17 “encouraging the efficient provision of government services” and “encouraging the orderly
18 formation and development of local agencies based on local conditions and circumstances”.
19 (Gov. Code §§ 56300; 56301; see also, Gov. Code § 56001[purpose of LAFCos and the
20 Reorganization Act is “to encourage orderly growth and development which are essential to the
21 social, fiscal, and economic well-being of the state.”].) “LAFCos have been described as
22 watchdogs, guarding ‘against the wasteful duplication of services that results from indiscriminate
23 formation of new local agencies or haphazard annexation of territory to existing local agencies.”
24 (*San Joaquin Local Agency Formation Com. v. Superior Court* (2008) 162 Cal.App.4th 159, 166-
25 167.)

26
27 To assist in carrying out its purposes of encouraging the efficient provision of
28 government services and encouraging the orderly formation and development of local agencies,

1 the Reorganization Act not only allows but requires that each LAFCo shall establish written
2 policies and procedures and exercise its powers pursuant to this part in a manner consistent with
3 those policies and procedures and that encourages and provides planned, well-ordered, efficient
4 urban development patterns with appropriate consideration of preserving open-space and
5 agricultural lands within those patterns. (Gov. Code § 56300.)
6

7 Under the heading “Powers and Duties”, Gov. Code § 56375 states, in pertinent part:
8

9 The commission shall have all of the following powers and duties subject to any
10 limitations upon its jurisdiction set forth in this part:

11 (a)(1) To review and approve with or without amendment, wholly, partially, or
12 conditionally, or disapprove proposals for change of organization or reorganization,
13 *consistent with written policies, procedures, and guidelines adopted by the commission.*

14 (h) *To adopt standards and procedures* for the evaluation of service plans
15 submitted pursuant to Section 56653 and *the initiation* of a change or organization or
16 reorganization pursuant to subdivision (a).

17 (i) *To make and enforce regulations* for the orderly and fair conduct of hearings
18 by the commission. [emphasis added]

19 Furthermore, “[O]ne of the objects of the commission is to make studies and to obtain
20 and furnish information which will contribute to the logical and reasonable development of local
21 agencies in each county and to shape the development of local agencies so as to advantageously
22 provide for the present and future needs of each county and its communities”. (Gov. Code §
23 56301.)

24 Still further, § 56430 requires preparation of service reviews (MSRs) for the analysis of
25 the service or services of agencies and one of LAFCo’s important duties is the adoption of a
26 sphere of influence for each City under §§ 56425; 56426.

27 Finally, under Government Code section 56886, LAFCOs have the power to condition
28 approval of Annexations “on a virtually limitless array of factors.” (*Board of Supervisors v.*
Local Agency Formation Com., supra, 3 Cal.4th at 912.)

Under the Reorganization Act, SJLAFCo has the authority to adopt resolutions such as
Resolution 1402 as part of SJLAFCo’s expansive powers to adopt and establish resolutions,

1 written policies, procedures, standards, guidelines and statements and exercise its powers
2 consistent with those resolutions, written policies, procedures, standards, guidelines and
3 statements. The Legislature granted LAFCos this expansive authority to assist LAFCos in
4 conducting its business in an orderly and efficient manner and encouraging the efficient
5 provision of government services, the orderly formation and development of local agencies and
6 planned, well-ordered, efficient urban development patterns with appropriate consideration of
7 preserving open-space and agricultural lands within those patterns.” (Gov. Code §§ 56001;
8 56300; 56301; 56375; 56375.5; 56378. 56425; 56430; 56653 56668.)

9 SJLAFCo adopted Resolution 1402 in furtherance of that authority and responsibility. In
10 so doing, SJLAFCo adopted a resolution, standard, procedure and guideline and established a
11 written policy and procedure for City of Tracy Annexations and exercised its powers consistent
12 with those policies and procedures in conducting its business in an orderly and efficient manner
13 and encouraging the efficient provision of government services. Resolution 1402 falls within the
14 express or necessarily implied powers granted to LAFCos.

15
16 **III. THERE IS SUBSTANTIAL EVIDENCE**
17 **TO SUPPORT THE ADOPTION OF RESOLUTION 1402**

18 It is the Court’s decision that the adoption of Resolution 1402 is supported by substantial
19 evidence. (Petitioner does not allege “fraud” in the adoption of Resolution of 1402.) Thus,
20 Petitioner’s First, Second and Third Causes of Action for Petition for Ordinary Writ of Mandate,
21 Petition for Administrative Writ of Mandate and Declaratory Relief, respectively, are denied.

22 A. The Court based its decision on the facts stated in Section I., above, and the
23 following additional facts and legal basis:

24
25 “Courts exercise limited review of legislative acts by administrative bodies out of
26 deference to the separation of powers between the Legislature and the judiciary, to the legislative
27 delegation of administrative authority to the agency, and to the presumed expertise of the agency
28

1 within its scope of authority.” *McBail & Co. v. Solano County Local Agency Formation Com.*
2 (1998) 62 C.A.4th 1223, 1227.

3 Government Code §56107 instructs:

- 4
- 5 (a) This division¹ shall be liberally construed to effectuate its purposes. No
6 change of organization or reorganization ordered under this division and
7 no resolution adopted by the commission making a determination upon
8 a proposal shall be invalidated because of any defect, error, irregularity,
9 or omission in any act, determination, or procedure which does not
10 adversely and substantially affect the rights of any person, city, county,
11 district, the state, or any agency or subdivision of the state.
- 12 (b) All determinations made by a commission under, and pursuant to, this
13 division shall be final and conclusive in the absence of fraud or
14 prejudicial abuse of discretion.
- 15 (c) In any action or proceeding to attack, review, set aside, void, or annul a
16 determination by a commission on grounds of noncompliance with this
17 division, any inquiry shall extend only to whether there was fraud or a
18 prejudicial abuse of discretion. Prejudicial abuse of discretion is
19 established if the court finds that the determination or decision is not
20 supported by substantial evidence in light of the whole record.

21 “LAFCo is an agency with large discretionary powers.” *Bozung v. Local Agency*
22 *Formation Com.* (1975) 13 Cal.3d 263, 289. Moreover, its actions are presumed to comply with
23 the Reorganization Act. *City of Agora Hills v. Local Agency Formation Com.* (1988) 198 Cal.
24 App. 3d 480, 490.

25 There is no argument or discussion of fraud alleged or made by Petitioner. Thus, the
26 inquiry is whether SJLAFCo’s adoption of Resolution 1402 is supported by substantial evidence.
27 The Court finds that it is.

28 The documents presented to the Court demonstrate that SJLAFCo considered the
previously submitted reports; that is, the Fire Governance Implementation Plan, dated August 16,
2013; the Alternative Governance Structures Report, dated September 2014; and the Governance
Review Report, dated December 2018. Thus, SJLAFCo considered the three options offered in
the Governance Review Report; that is, 1) City detach from Tracy Rural; 2) City annexes into
Tracy Rural; or, 3) reconstitute and strengthen the current JPA.

¹¹ The “division” is Division 3 of the California Government Code, also known as the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

1 Resolution 1402 was passed and adopted on April 22, 2019 after a Special Meeting of
2 SJLAFCo Commissioners. As shown on the Executive Officer's Report and power point
3 presentation for that Special Meeting, the adoption of Resolution 1402 was the result of years of
4 discussion and based on numerous reports, studies and reviews. The seventeen page (17) page
5 Executive Officer's Report, with hundreds of pages of attachments, describes the extensive
6 history leading up to Resolution 1402, including all the hearings, meetings, municipal service
7 reviews, fire governance plans, consultant reports and analysis, and provided "substantial
8 evidence" for SJLAFCo to adopt Resolution 1402.

9 As shown at page 11 of the EOR, one factor in support of detachment is that services
10 within the community are best provided by a single multipurpose agency such as the City of
11 Tracy and that the Municipal Service Review reflected that position. Statutory support is also
12 reflected in the Report at page 11 in quoting Gov. Code § 56001 which states, in pertinent part:

13
14 The Legislature finds and declares that a single multipurpose agency [City
15 of Tracy] is accountable for community service needs and financial
16 resources and, therefore may be the best mechanism for establishing
17 community service priorities especially in urban areas.

18 The record also indicates that SJLAFCo found that the Governance Review Report was
19 not helpful because it was not objective and instead, simply justified past actions taken, rather
20 than assess the merits and consequences of the options provided. The Executive Officer's
21 Report for the April 22, 2019 Special Meeting states that SJLAFCo found serious errors in the
22 financial projections of the Governance Review Report and noted that the City of Tracy's own
23 financial consultant did not support the Report's financial projections. The conflicting
24 projections led SJLAFCo to question the economic viability of Tracy Rural to provide services.
25 The Governance Review Report stated that initially there was early recognition that the District
26 would not initially have the financial resources to maintain the current level of service under the
27 JPA. This was due to District employees becoming City employees with greater pay and
28 benefits and the addition of new positions. It was estimated that the revenue deficit would last
approximately 18 months from the inception of the original JPA. The recently constituted JPA

1 included a provision for the City to forgive a major portion of this debt. This brought into
2 question whether Tracy Rural could add the needed fire stations if the growth materialized.

3 SJLAFCo distributed the Governance Review Report to the County for its review and
4 comments. The County offered other financial analysis and advised SJLAFCo that continuing
5 fire services without detachment of Tracy Rural will cost the County \$55 million from
6 2019/2020 through 2026/2027.

7 Further, as part of the Executive Officer's Report for the April 22, 2019 Special Meeting,
8 a September 2014 Alternative Fire Governance Structures Report was described with a copy
9 attached. That report provided three options for providing fire services in Tracy including: 1) No
10 change, annexation without detachment; 2) Annexation with detachment; and 3) City annexation
11 into Tracy Rural. However, the City of Tracy did not recommend to LAFCo which option it
12 favored and did not outline any next steps. The report goes on to state, in pertinent part,

13 Unless it can be demonstrated that the City and Tracy Rural can
14 successfully transition into a consolidated fire agency and that there is
15 political support to do so, annexation *with detachment* appears to be the
16 appropriate future course of action. LAFCo concluded that continuation
17 of the detachment policy continues to grow a rural district without
18 consideration of future costs coupled with the added responsibility of
19 providing urban fire services. Continuation of the no detachment will also
20 continue to fiscally harm the County as outlined in the report. The
21 Commission returned the report for the recommendation from the City and
22 Tracy Rural.

23 Later in the Executive Officer's report it states:

24 If the Commission adopts the recommended policy of detachment of
25 Tracy Rural upon annexation to Tracy, the action will only affect future
26 annexations...The Joint Powers Agreement would remain in effect and
27 delivery of services by the South San Joaquin County Fire Authority
28 would continue for both Tracy and Tracy Rural. The financial
responsibility to provide service for future annexations, however, would
shift to Tracy as it is for remaining portions of the City...*[T]he
organizational structure would be the same as for the City prior to 1996
and identical to the approach for fire services for all other cities that
provide fire service in the County (Stockton, Lodi, and Manteca)."*

29 The Executive Officer concludes with a summary which states, in pertinent part:

30 The continuation of a model that requires a rural fire district to provide
31 urban fire services is not in the best interest of the public. It allows for the
32 duplication of service including the overlapping of sphere of influence
33 boundaries. It permits a tax structure that charges more for fire services

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for new residents and businesses than for others. The model has not been economically viable for Tracy Rural since its inception of the original JPA. It is questionable as to Tracy Rural’s future sustainability. Continuation of this model may result in a decreased level of service for fire protection if new stations are not constructed as needed. The negative impact to County resources are substantial by using an archaic tax system to prevent the sharing of resources for the increased in demand from new development.

SJLAFCo stated its reasons for adopting Resolution 1402 and those reasons have a rational connection to the purposes of the Reorganization Act.

The Executive Officer’s Report for the April 22, 2019 Special Meeting sets forth in detail the rationale for Resolution 1402, which rationale is summarized on the first page of the report:

SUMMARY OF KEY FINDINGS

The following findings support the recommendation requiring detachment:

- *There is a duplication of services under the present model.
- *There is a tax structure that charges more to new residents and businesses for the same fire services.
- *There is a projected tax increment loss to the County of \$55 million over the next 8 years and a corresponding increase in demand on County services as a result of new development and a cumulative loss to the County of approximately \$74.2 million in revenue (2001/02 through 2018/2019).
- *Tracy Rural has not been economically viable since inception of this model.
- *There are questions as to whether Tracy Rural can be sustainable in the future.
- *Cities have more financial resources available to fund fire service than districts.
- *The expectation that property tax alone can fund urban fire services is unrealistic.
- *The City of Tracy benefits greatly economically from this model while other agencies are fiscally impacted. (EOR, AR 0463-0464).

Ultimately, for these reasons, SJLAFCo determined that the organizational structure of detachment leaving the City of Tracy solely responsible for providing fire protection services to newly annexed property was the proper decision and consistent with the annexations for Stockton, Lodi and Manteca.

By adopting Resolution 1402, SJLAFCo did not initiate a reorganization or detachment. On its face, Resolution 1402 applies to “future” annexations and the Executor Officer’s Report

1 explained that Resolution 1402 would only apply to future annexations and not to annexations
2 previously approved without detachment.

3 Additionally, the City of Tracy's application for Annexation with detachment for the
4 Tracy Village Development Project, the City of Tracy's Plan For Services and the City of
5 Tracy's Municipal Services Review, all confirm that the City of Tracy has the desire, ability and
6 means to provide fire protection services.

7
8 **IV. SJLAFCO DID NOT VIOLATE THE BROWN ACT
9 OR DEPRIVE TRACY RURAL OF A FAIR HEARING**

10 It is the Court's decision that SJLAFCo did not violate the Ralph M. Brown Act or
11 deprive Tracy Rural of a fair hearing. Thus, Petitioner's Fourth Case of Action for Violation of
12 the Brown Act is denied.

13 A. The Court based its decision on the facts stated in Section I., above, and the following
14 additional facts and legal basis:

15
16 No change of organization...ordered under [the Reorganization Act] and no resolution
17 adopted by the commission making determinations upon a proposal shall be invalidated because
18 of any defect, error, irregularity, or omission in any act, determination, or procedure which does
19 not adversely and substantially affect the rights of any person, city, county, district, the state, or
20 any agency or subdivision of the state. Gov. Code § 56107, subd. (a).

21 Tracy Rural was not denied a fair hearing and SJLAFCo did not violate the Brown Act.
22 SJLAFCo conducted a properly noticed, Special Meeting on April 22, 2019, backed by the
23 Executive Officer's Report with supporting evidence, a power point presentation and comments
24 from all interested parties.

25 While it is true that an ad hoc committee was discussed but never formed, it is also true
26 that a Special Meeting was called in place of the ad hoc Committee.

27 During the March 14, 2019 SJLAFCo hearing, several individuals spoke to the
28 Commission regarding the need to process and promptly move forward the City of Tracy's

1 Annexations. At the hearing, the Executive Officer explained that there were four steps
2 necessary before the annexations could be considered by the Commission: 1) Fire Governance
3 Report; 2) Municipal Service Review (MSR); 3) Sphere of Influence (SOI); and 4) submittal of
4 Annexation Applications. The Executive Officer also stated that the City of Tracy had not
5 provided critical information necessary for the Fire Governance Model to be placed on the May
6 agenda.

7 And, while it is true that during the Commissioners Comments phase, Commissioner
8 Patti and Chairman Johnson discussed an ad hoc committee, it is also true that that issue was not
9 on the agenda, the Commission did not vote on the ad hoc committee and the Commission did
10 not commit to the ad hoc committee. The Chair alone stated that he would set up the ad hoc
11 committee, which is the Chair's privilege.

12 At that time, there was a desire expressed by the interested agencies, Commission and the
13 community to process the Fire Governance Report, MSR and SOI quickly in order to hear the
14 annexation requests. In light of this, the Executive Officer completed his work earlier than
15 originally anticipated. Therefore, the Chairman, which is also allowed to call special meetings,
16 then made the decision to have a Special Meeting in April instead of forming the ad hoc
17 committee, thus accomplishing two desired objectives: 1) it would move the process along more
18 quickly (saving at least two weeks) as requested; and 2) it would allow the opportunity for all
19 interested parties and the entire community (including Tracy Rural) and the entire Commission
20 to participate in the discussion, not just the few people who were going to form the ad hoc
21 committee. Proper public notice was given for the Special Meeting. This process resulted in a
22 more transparent process than would have been afforded by an ad hoc committee.

23 Prior to the Special Meeting, the Executive Officer's Report and all the relevant
24 documents for the Special Meeting was transmitted, as is common practice for all agenda items.

25 The Assistant City Attorney for the City of Tracy Leticia Ramirez gave comments at the
26 April 22, 2019 Special Meeting expressing appreciation for the Special Meeting and
27 acknowledging that the issue had been pending for several years and it should have been
28 resolved:

1 We were here previously at the last two LAFCo meetings asking to be on
2 the agenda, and I believe Commissioner Patti, and it was seconded by the
3 Chair, the—the option of having an ad hoc was thrown out, and then we
4 were told that it would be scheduled to a special meeting, and we are very
5 appreciative of the fact that folks have set this meeting, but I do think that
6 we're still—we've got—we're back to the stalemate: "How do we move
7 forward?"

8 This issue has been pending for 20 years. It should have been
9 resolved in the past, but it wasn't.

10 And I don't want to lose sight of the projects that have their pending
11 applications right now.

12 The Commission, as a whole, never voted on, or agree to, the ad hoc committee and the
13 ad hoc committee never came to fruition. Instead, a Special Meeting was held on the issue.
14 Tracy Rural, the City of Tracy (and the community) was given proper notice of the Special
15 Meeting, appeared at the Special Meeting, and was given the opportunity to, and in fact did,
16 present its position on the issue. Thus, having a Special Meeting instead of an ad hoc committee
17 did not adversely and substantially affect the rights of Tracy Rural. (Gov. Code Section 56107,
18 subd. (a).)

19 **V. SJLAFCo CONSIDERED MITIGATION**

20 It is the Court's decision that with respect to Petitioner's assertions regarding Mitigation,
21 the issue was specific to the City of Tracy's annexation application for the Tracy Village
22 Development Project which annexation application was approved in October 2019 and the issue
23 of mitigation was properly considered by SJLAFCo at that time. The April 22, 2019 Special
24 Meeting that resulted in the adoption of Resolution 1402 was not the time to hear and consider
25 mitigation.

26 A. The Court based its decision on the facts stated in Section I., above, and the following
27 additional facts and legal basis:

28 While not raised in the Verified Petition, Tracy Rural asserted in its pre-trial brief that by
adopting Resolution 1402 on April 22, 2019 at the Special Meeting, SJLAFCo failed to consider
what mitigation, if any, would be required by detachment of Tracy Rural. However, this issue is

1 specific to the Tracy Village Development annexation which was approved by SJLAFCo on
2 October 10, 2019.

3 It is SJLAFCo's policy to consider the adverse impact of annexations on other agencies at
4 the time the Commission considers an actual annexation request. It is also SJLAFCo's policy
5 that the special district [Tracy Rural] must demonstrate that the detachment will negatively
6 impact the special district's budget or services or require the continuation of services without the
7 provision of adequate funding. In short, the April 22, 2019 Special Meeting was not the time and
8 place to hear and consider mitigation.

9 The Executive Officer's Report for the October 10, 2019 hearing on the annexation
10 application suggests that SJLAFCo did consider the adverse effect of its decisions to annex with
11 detachment upon Tracy Rural. The Report specifically noted that the approval with detachment
12 results in a \$16,707 loss in property tax and direct charge revenue to Tracy Rural. SJLAFCo
13 added that Tracy Rural did not show that the loss would negatively impact its budget or services
14 or require the provision of services without adequate funding. Significantly, the Tracy Village
15 annexation with detachment also resulted in Tracy Rural no longer being responsible for fire
16 services to the 180 acres. Thus, having considered the adverse impact of the annexation and
17 weighed the same against the loss of responsibility for fire services, it appears that SJLAFCo
18 complied with its standards. There is nothing in the record to suggest that there is anything else
19 to consider.


20 **VI. DISPOSITION**

21 Based on the foregoing, it is the Court's decision that each and every claim and cause of
22 action contained in Petitioner Tracy Rural County Fire Protection District's Verified Petition, as
23 joined by Real Party In Interest City of Tracy, are denied. The Court shall enter Judgment in
24 favor of Respondent San Joaquin Local Agency Formation Commission, whom the Court finds
25 to be the prevailing party, against Petitioner Tracy Rural County Fire Protection District.

26 The time for filing a memorandum of costs and any motion for an award of attorney's
27 fees to be included in the judgment shall commence upon service of notice of entry of the final
28 judgment in this Court action.

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Dated: June 4, 2021

By: 
HON. CARTER P. HOLLY
Judge of the Superior Court

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PROOF OF SERVICE
(C.C.P. § 1013a)

I am a resident of the State of California, over the age of eighteen years, and not a party to the within action. My business address is 3121 W. March Lane, Suite 100, Stockton, California 95219. On the date below, I served the within document(s):

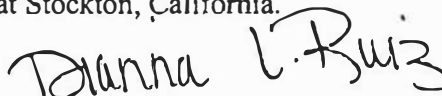
[PROPOSED] STATEMENT OF DECISION

(BY MAIL) I deposited the same for collection and mailing at my place of business in a sealed envelope addressed as below. I am readily familiar with my firm's practice for collection and processing of correspondence for mailing with the United States Postal Service, under which the correspondence would be deposited with that service that same day in the ordinary course of business. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date or postage meter date is more than one day after the date of deposit for mailing contained in this affidavit.

(BY ELECTRONIC SERVICE) The electronic notification address of the person making the service is rruiz@neumiller.com. The electronic service was sent on May 5, 2021. Mark Charles Bowman, Esq. was served at mark@bowmanberreth.com. Michael G. Colantuono, Esq. was served at mcolantuono@chwlaw.us. Jon R. di Cristina, Esq. was served at jdicristina@chwlaw.us. The document was served electronically and the transmission was reported as complete and without error.

Mark Charles Bowman, Esq. Kevin J. Berreth, Esq. Bowman & Berreth 1820 W. Kettelman Lane, Suite F Lodi, CA 95242 Telephone: 209.369-1767 Facsimile: 209.334-6045 Email: mark@bowmanberreth.com <u>Attorneys for Petitioner, Tracy Rural County Fire Protection District</u>	Michael G. Colantuono, Esq. Jon R. di Cristina Colantuono, Highsmith & Whatley, PC 420 Sierra College Drive, Suite 140 Grass Valley, CA 95945-5091 Tel: (530) 432-7357 Fax: (530) 432-7356 Email: mcolantuono@chwlaw.us jdicristina@chwlaw.us <u>Attorneys for Real Party in Interest, City of Tracy</u>
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I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on May 5, 2021, at Stockton, California.



DIANNA L. RUIZ

1 DANIEL S. TRUAX (SBN: (157276)
2 ROD A. ATTEBERY (SBN: 196240)
3 NEUMILLER & BEARDSLEE
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12 Facsimile: (209) 948-4910

NO FEE PER GOV. C. § 6103 RECEIVED
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JUN 04 2021

Filed
By Brandon E. Riley, CLERK
DEPUTY

8 Attorneys for Respondent,
9 SAN JOAQUIN LOCAL AGENCY FORMATION
10 COMMISSION

11 SUPERIOR COURT OF CALIFORNIA, COUNTY OF SAN JOAQUIN
12 STOCKTON BRANCH

13 TRACY RURAL COUNTY FIRE) No. STK-CV-UWM-2019-9687
14 PROTECTION DISTRICT,)
15) Petitioner,) **JUDGMENT AFTER BENCH TRIAL**
16) vs.)
17 LOCAL AGENCY FORMATION)
18 COMMISSION OF SAN JOAQUIN)
19 COUNTY; and DOES 1 through 10,)
20) Respondent;)
21 CITY OF TRACY,)
22) Real Party in)
23 Interest.)

23 The above-entitled cause came on regularly for a bench trial on March 4, 2021, at 10:00
24 a.m. in Department 10B of the above-entitled Court, the Honorable Carter P. Holly presiding.
25 Appearing on behalf of Petitioner Tracy Rural County Fire Protection District was Mark
26 Bowman, Esq. of the law firm of BOWMAN & BERRETH.
27 Appearing on behalf of Respondent San Joaquin Local Agency Formation Commission
28 (incorrectly identified in the Petition as Local Agency Formation Commission of San Joaquin

1 County) were Daniel S. Truax, Esq. and Rod A. Attebery, Esq. of the law firm of NEUMILLER
2 & BEARDSLEE.

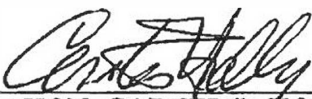
3 Appearing on behalf of Real Party in Interest City of Tracy was Jon R. di Cristina, Esq.
4 of the law firm of COLANTUONO, HIGHSMITH & WHATLEY, PC.

5 The Court considered the briefs submitted by the Parties, the Administrative Record, and
6 heard and considered oral argument of counsel. The matter having been submitted for decision,
7 and the Court having issued its written Statement of Decision,

8 IT IS ORDERED, ADJUDGED AND DECREED that:

- 9 1. Judgment is in favor of Respondent San Joaquin Local Agency Formation
10 Commission, whom the Court finds to be the prevailing party, and against
11 Petitioner Tracy Rural County Fire Protection District; and
12 2. Petitioner Tracy Rural County Fire Protection District shall recover nothing from
13 Respondent San Joaquin Local Agency Formation Commission and shall take
14 nothing by way of the Verified Petition filed herein; and
15 3. Respondent San Joaquin Local Agency Formation Commission shall recover
16 against Petitioner Tracy Rural County Fire Protection District costs in the amount
17 of \$ Pending Memorandum of Costs. CH

18
19 Dated: June 4, 2021

20 By: 
21 HON. CARTER P. HOLLY
22 Judge of the Superior Court
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(C.C.P. § 1013a)

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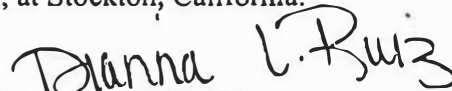
JUDGMENT AFTER BENCH TRIAL

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--	---

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on May 5, 2021, at Stockton, California.



DIANNA L. RUIZ

LAFCo

509 W. WEBER AVENUE SUITE 420 □ STOCKTON, CA 95203

EXECUTIVE OFFICER'S REPORT

PROJECT: DISSOLUTION OF NEW MARIPOSA DRAINAGE DISTRICT (L AFC 21-21)
PROPOSAL: Dissolution of an inactive special district
APPLICANT: New Mariposa Drainage District
LOCATION: Located near the intersection of Dodds Road and Mariposa Road, Eastern unincorporated county area (Exhibit A-Vicinity Map)

RECOMMENDATION

It is recommended that the Commission approve Revised Resolution No. 1453 approving the dissolution of the New Mariposa Drainage District and identifying Central San Joaquin Irrigation District as the successor district.

BACKGROUND

The New Mariposa Drainage District was formed January 14, 1952, to maintain and expand a system of storm drainage canals and ditches which protects approximately 2,500 acres of agricultural land. The New Mariposa Drainage District is governed by a three-member Board of Trustees who are appointed by the County Board of Supervisors and is supported by annual property tax revenues.

The New Mariposa Drainage District is located within the boundary of the Central San Joaquin Water Conservation District. Central San Joaquin's main purpose is to address the over-drafted eastern groundwater basin by importing supplemental surface water and to provide maintenance to its irrigation and drainage ditches for delivery. Since early 2000, Central San Joaquin provided maintenance to its irrigation and drainage ditches including those within and adjacent to the New Mariposa District eliminating the need for New Mariposa to provide services. The main function of the Board has been to confirm there was no need for maintenance to be performed by the district. The New Mariposa Drainage District does not maintain an office or own vehicles or equipment. However, the County Auditor Report shows that the District has \$119,704.02 as of August 31, 2021 from property tax revenues in its account.

On November 5, 2014, the Board of Trustees approved a resolution consenting to dissolving the New Mariposa Drainage District (Exhibit B-Resolution 2014/2015-01) and submitted an application to LAFCo for processing. (Exhibit C-Justification of Proposal) If the Commission approves the dissolution of the New Mariposa Drainage District the district will cease to exist, and all authorized powers will terminate upon the recordation of the Certificate of Completion. In its approval, the Commission may determine a successor district and impose terms and conditions to the dissolution [GC §57451(d)]. Staff recommends that the Commission name Central San Joaquin Water Conservation District as the successor district as it has and will continue to provide the services previously provided by the New Mariposa Drainage District. In addition, a condition should be included which would provide that all of the remaining assets of the dissolved district be allocated to Central San Joaquin Water Conservation District and that the received funds shall first be used to the extent necessary for payment of any outstanding obligations of the dissolved district (GC §57455).

ENVIRONMENTAL

Dissolution of an inactive special district is categorically exempt under CEQA Section 15301 (h) as the action to dissolve will have no significant impact on the environment.

DISCUSSION

The Board of Trustees determined that the costs of maintaining the District as a governmental entity greatly outweighs any benefit to the landowners within the District and requests that the District be dissolved.

Based on the information provided by the Mariposa Drainage District, the District has met the criteria for dissolution per Government Code Section 57102:

- The district's corporate powers have not been used and there is a reasonable probability that those powers will not be used in the future.
- The Board of Trustees of the district has, by unanimously resolution, consented to the dissolution of the District.

Attachments: Revised Resolution No. 1453
Exhibit A-Vicinity Map
Exhibit B-District Resolution 2014/2015-01
Exhibit C-Justification of Proposal

Revised
RESOLUTION NO. 1453

**BEFORE THE SAN JOAQUIN LOCAL AGENCY FORMATION COMMISSION
APPROVING THE DISSOLUTION OF THE NEW MARIPOSA DRAINAGE DISTRICT
(LAFC 21-21)**

WHEREAS, the above entitled proposal was initiated by filing by the Board of Trustees of the New Mariposa Drainage District and on June 3, 2021 the Executive Officer certified the application filed for processing in accordance with the Local Government Reorganization Act of 2000; and

WHEREAS, the Commission held a telephonic public hearing on the proposed dissolution on September 9, 2021 pursuant to notice of hearing which was published, mailed, and posted in accordance with State law; and

WHEREAS, in accordance with Governor's Executive Order N33-20, LAFCo has arranged for members of the public to observe and address the meeting telephonically and by Zoom.

WHEREAS, at said hearing the Commission heard and received evidence, both oral and written regarding the proposal, and all persons were given an opportunity to address the hearing telephonically; and

WHEREAS, the Commission has, in evaluating the proposal considered the report submitted by the Executive Officer, considered the matters set forth in Section 57102 of the California Government Code and testimony and evidence presented at the public hearing held on September 9, 2021.

NOW THEREFORE, the San Joaquin Local Agency Formation Commission DOES HEREBY RESOLVE, DETERMINE, AND ORDER as follows:

Section 1. The New Mariposa Drainage District is inactive as defined by Government Code Section 56042.

Section 2. Finds that the corporate powers of the New Mariposa Drainage District have not been used and there is a reasonable probability that those powers will not be used in the future.

Section 3. The Board of Trustees has, by unanimous resolution, consented to the dissolution of the District.

Section 4. Approves the dissolution of the New Mariposa Drainage District and designates Central San Joaquin Water Conservation District as the successor district with the following conditions:

- (a) All of the remaining assets from the New Mariposa Drainage District be allocated to Central San Joaquin Water Conservation District.
- (b) Revenues received from the New Mariposa Drainage District shall first be used for payment of any outstanding obligations.

PASSED AND ADOPTED this 14th day of October 2021 by the following roll call vote:

AYES:

NOES:

ABSENT:

MIGUEL VILLAPUDUA, CHAIRMAN
Local Agency Formation Commission

DISSOLUTION OF
THE NEW
MARIPOSA
DRAINAGE
DISTRICT

Public Hearing
October 14, 2021

San Joaquin Local
Agency Formation
Commission

Proposal

Dissolution of the New Mariposa Drainage District, an inactive special district

Board of Trustees unanimously approved a resolution consenting to the dissolution

Located near the intersection of Dodds Road and Mariposa Road, east San Joaquin County

Background

- New Mariposa Drainage District is within the boundary of Central San Joaquin Water Conservation District
- Central San Joaquin imports supplemental surface water and provides maintenance to its irrigation and drainage ditches, including those located within New Mariposa Drainage District
- Main function of the Board has been to confirm no maintenance is needed by the District
- The Board unanimously approved a Resolution consenting to the dissolution of the district

Background

- District does not have any assets
- As of August 31, 2021, the District has \$119,704.02 in its account with the County Auditor's Office
- Money will normally revert to the County's General Fund
- The Commission may determine a successor district and impose terms and conditions to the dissolution
- Central San Joaquin is the appropriate successor district as it provides the services previously provided by the New Mariposa Drainage District
- The Commission may condition its approval that all remaining funds be allocated to Central San Joaquin and that they shall first be used for payment of any outstanding obligations of New Mariposa Drainage

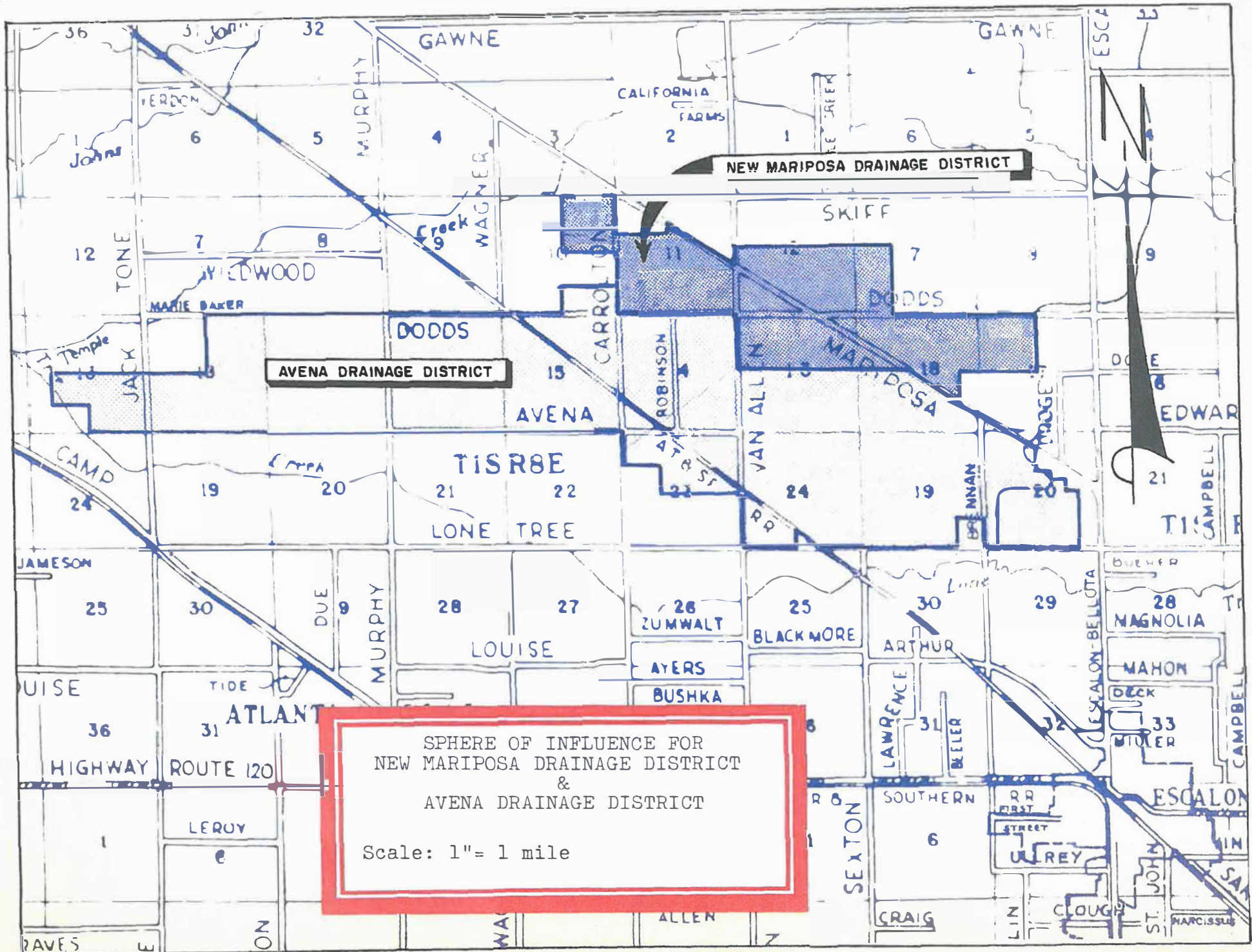
Discussion

- The Board of Trustees determined that the costs of maintaining the District as a governmental entity greatly outweighs any benefit to the landowners
- Mariposa Drainage District meets the criteria for dissolution per Government Code Section 57102:
 - ✓ The district's corporate powers have not been used and there is a reasonable probability that those powers will not be used in the future.
 - ✓ The Board of Trustees of the district has, by unanimously resolution, consented to the dissolution of the District.

Recommendation

It is recommended that the Commission:

- *Approve Resolution No. 1453 approving the Dissolution of the New Mariposa Drainage District*
- *Determine Central San Joaquin Water Conservation District as the successor district with the following conditions:*
 - All remaining assets be allocated to Central San Joaquin Water Conservation District
 - Revenues shall first be used for payment of any outstanding obligations



**RESOLUTION OF THE BOARD OF TRUSTEES
OF THE
NEW MARIPOSA DRAINAGE DISTRICT**

RESOLUTION 2014/2015-01

WHEREAS THE New Mariposa Drainage District was formed in 1952 to maintain a system of storm drainage canals and ditches within 2,500 acres of agricultural land, and

Whereas the land within the District was incorporated into Central San Joaquin Irrigation District which now maintains almost all of the drainage canals and ditches within the District, and

Whereas the burdensome administrative requirements of maintaining a governmental agency outweigh the benefits of having a special district to oversee the few remaining ditches not within Central San Joaquin Irrigation District,

Now therefore the Board of Trustees of the New Mariposa Drainage District resolves as follows:

- 1) That District take all necessary steps to dissolve.
- 2) That Christopher Eley, attorney, be employed to prepare the necessary documents to accomplish the dissolution.
- 3) That the officers of the District are authorized to sign all documents necessary to carry out the dissolution of the District.

**BOARD OF TRUSTEES
New Mariposa Drainage District**

Ayes *Da Silva, Faria, Weeks*
Nays
Absent
Abstain

November 5, 2014

SIGNED
[Signature], President
11-05-14

[Signature]
Frank Faria

San Joaquin Local Agency Formation Commission

509 West Weber Avenue Stockton, CA 95203
209-468-3198 FAX 209-468-3199

JUSTIFICATION OF PROPOSAL

Please complete the following information to process an application under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000: (Indicate N/A if Not Applicable)

SHORT TITLE OF THE PROPOSAL: New Mariposa Drainage District

TYPE OF PROPOSAL

- City Incorporation
- Sphere of Influence Amendment
- District Formation
- Consolidation
- Sphere of Influence Update
- Annexation
- Detachment
- Addition of Services
- District Dissolution
- Reorganization (involving an Annexation and Detachment(s))

AGENCY CHANGES RESULTING FROM THIS PROPOSAL

Agency or Agencies gaining territory: _____

Agency or Agencies losing territory: This proposal would result in complete dissolution of the district.

NOTIFICATION

Please indicate the names, addresses and telephone numbers of all Applicants, Applicant's Agents, and all affected Agencies who are to receive the hearing notice and the Executive Officer's Report:

<u>Name</u>	<u>Mailing Address</u>	<u>Telephone</u>
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See Attached.

(Attach a separate sheet if necessary.)

Notification List For New Mariposa Drainage District Dissolution

John Weeks

Board President

New Mariposa District

21329 Mariposa Road

Escalon, CA 95320

Frank Faria

Trustee

New Mariposa Drainage District

13182 S. Robinson Rd.

Escalon, CA 95320

Rick DaSilva

Trustee

New Mariposa Drainage District

26615 Edwards Ave.

Escalon, CA 95320

Christopher Eley

Attorney

221 Tuxedo Ct.

Suite E

Stockton, Ca 95204

Central San Joaquin Water Conservation District

C/O Reid Roberts, Secretary

11 S San Joaquin St,

Stockton, Ca 95202

PROJECT INFORMATION

Please provide project-related information for the following questions:

- 1. Do the proposed boundaries create an island of non-agency territory? Yes No
- 2. Do the proposed boundaries split lines of assessment or ownership? Yes No
- 3. Does the proposal involve public rights-of-way or easements? Yes No
- 4. Does the proposal involve public land or land assessed by the State? Yes No
- 5. Does any part of the proposal involve land under a Williamson Act Contract or Farmland Security Zone? Yes No
- 6. Does any part of the proposal involve land with a Wildlife/Habitat Easement or Agricultural Land Conservation Easement? Yes No

7. List the affected Assessor Parcel Numbers, Owners of record and Parcel Sizes:

<u>APN</u>	<u>Owner</u>	<u>Acreage</u>
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See Attached.

(Attach a separate sheet if necessary)

8. Physical Location of Proposal: Intersection of Dodds Road and Mariposa Road
(Street or Road, distance from and name of Cross Street, quadrant of City)

9. Has an application been filed for an underlying project (such as Development Plan, Conditional Use Permit, or Tentative Subdivision Map)? Yes No
If Yes, please attach a Project Site Plan or Tentative Subdivision Map.
If No, please provide an estimate of when development will occur: _____

10. List those public services or facilities which will be provided to the affected territory as a result of the proposed action: **Does Not Apply.**

11. Indicate which of these services or facilities will require main line extensions or facility upgrades in order to serve the affected territory: **Does Not Apply.**

12. Provide any other justification that will assist the Commission in reviewing the merits of this request. (Attach a separate sheet if necessary) **See Attached.**

MARIPOSA DISTRICT PARCELS AND ACREAGE

Section 3

1. 205-030-020-000; 102.51 acs – Brumley, Lealon W. and Peggy TR
2. 205-030-030-000; 57.48 acs – Brumley, Lealon W. and Peggy TR

Section 15

1. 205-150-410-000; 27.02 acs – Mallett, Gregory Alan and Grace A TR
2. 205-150-170-000; 80.00 acs – Emerson, John TR
3. 205-150-160-000; 40.00 acs – Bartelink, Johan and Petronella TR
4. 205-150-150-000; 40.00 acs – Santini, Vincent J. Jr and Ann M. TR
5. 205-150-450-000; 72.24 acs – Santini, Vincent J. Jr and Ann M. TR
6. 205-150-440-000; 100.54 acs – Faria, Frank B
7. 205-150-390-000; 99.76 acs – Dykxhoorn, Dirk L and Donna M
8. 205-150-400-000; 0.24 acs – Mallett, Gregory Alan and Grace A TR
9. 205-150-420-000; 0.29 acs – Dykxhoorn, Dirk L and Donna M

Section 17

1. 207-170-010-000; 100.70 acs – Price, David T and Erlene K TR
2. 207-170-020-000; 156.19 acs – Tony Borba, Dairy Inc
3. 207-170-030-000; 36.30 acs – Rocha, Phyllis A
4. 207-170-070-000; 22.21 acs – Leipelt Edward P Sr. and Sylvia TR
5. 207-170-080-000; 0.68 acs – Leipelt Edward P Sr. and Sylvia TR

Section 18

1. 207-180-010-000; 58.96 acs – Tony Borba, Dairy Inc
2. 207-180-020-000; 97.23 acs – Victoria, Mateus D and Romulda TR

Section 20

1. 205-200-110-000; 2.00 acs – Dalla, Peter P and Connie J TR
2. 205-200-120-000; 75.31 acs – Weeks, John R and Claidia G Tr
3. 205-200-090-000; 74.78 acs – Price, David T and Erlene K TR
4. 205-200-100-000; 0.99 acs – Allec, Gayhl June
5. 205-200-040-000; 3.08 acs – David T. Price, Inc
6. 205-200-050-000; 1.1 acs – David T. Price, Inc

Section 21

1. 205-210-230-000; 83.51 acs – Da Silva, Joe and Ana TR
2. 205-210-220-000; 22.35 acs – Da Silva, Joe and Ana TR
3. 205-210-270-000; 2.00 acs – Seaton, Kathlee C TR ETAL, c/o Doralee S. Harte TR
4. 205-210-260-000; 37.55 acs – Seaton, Kathlee C TR ETAL, c/o Doralee S. Harte TR
5. 205-210-130-000; 16.24 acs – Weeks, John R and Claidia G Tr
6. 205-210-180-000; 99.30 acs – Weeks, John R and Claidia G Tr
7. 205-210-120-000; 2.62 acs – David T. Price, Inc
8. 205-210-240-000; 4.27 acs – Dalla, Peter P and Connie J TR
9. 205-210-250-000; 19.73 acs – Da Silva, Joe and Ana TR

10. 205-210-020-000; 10.94 acs – David T. Price, Inc
11. 205-210-030-000; 14.16 acs – David T. Price, Inc
12. 205-210-170-000; 17.69 acs – Rocha, Frank N and Kathy
13. 205-210-150-000; 2.00 acs – Calderon, Marcos and Erin
14. 205-210-060-000; 24.62 acs – Stuyt, Rick A and Ansally Joanna TR
15. 205-210-080-000; 31.11 acs – Stuyt, Rick A and Ansally Joanna TR
16. 205-210-090-000; 40.15 acs – Roche Brothers Inc
17. 205-210-100-000; 36.28 acs – Stuyt, Rick A and Ansally Joanna TR
18. 205-210-110-000; 1.25 acs – Weeks, John R and Claudia G TR

Section 22

1. 205-220-110-000; 38.83 acs – Patricia Rocha Bonds Family LP
2. 205-220-120-000; 39.49 acs – Patricia Rocha Bonds Family LP
3. 205-220-130-000; 39.46 acs – Patricia Rocha Bonds Family LP
4. 205-220-140-000; 40.12 acs – Patricia Rocha Bonds Family LP

Attachment 12 New Mariposa Drainage District

The New Mariposa Drainage District was formed January 14, 1952 to provide drainage of irrigation water for the area near the intersection of Dodd's Rd. and Mariposa Rd. The District performed that function for many years. In the 2000's maintenance by the Central San Joaquin Water conservation District of its irrigation and drainage ditches within and adjacent to the territory of the New Mariposa District obviated any need for maintenance by New Mariposa. Since that time the primary function of the District has been to confirm there is no need for the District to do maintenance work to the ditches. The Board of Trustees has determined that the cost of maintaining the District as a governmental entity greatly outweighs any benefit to the landowners with the District. As a result the Board of Trustees resolved to dissolve the District.

The District does not own any assets except for cash. It has no real property, vehicles or equipment. It has never had an office. Its records have been stored at the office of its attorney, currently Christopher Eley. The cash of the District is held by the Auditor Controller of the County of San Joaquin and by the State Controller's Office.

INDEMNIFICATION AGREEMENT

As part of this application, applicant and real property in interest, if different, agreed to defend, indemnify, hold harmless, and release the San Joaquin Local Agency Formation Commission, its agents, officers, attorneys, and employees from any claim, action, or proceeding brought against any of the above, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, expenses, attorney's fees, or expert witness fees that may be asserted by any person or entity, including the applicant, arising out of or in connection with the approval of this application, whether or not there is concurrent passive or active negligence on the part of the San Joaquin Local Agency Formation Commission, its agents, officers, attorneys, or employees.

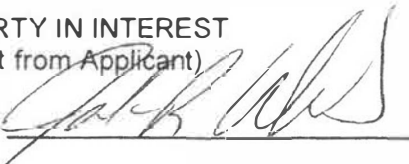
Executed at Stockton , California, on January 27, 2021.

APPLICANT

Signature: 

Title: attorney

REAL PARTY IN INTEREST
(If different from Applicant)

Signature: 

Title: Board President

SUBMITTALS

In order for this application to be processed, the following information needs to be provided:

1. Two copies of this Justification of Proposal, completed and signed with original signatures;
2. Five prints of a full-scale proposal map showing the affected territory and its relationship to the affected jurisdiction (Refer to Guide for Preparation);
3. Five copies of an 8.5" x 11" or 11" x 17" reduction of the proposal map;
4. Three copies of a metes and bounds description of the affected territory;
5. One certified copy of the City Council and/or Special District Board Resolution of Application, or a petition making application to LAFCo (as appropriate);
6. Written permission from each affected property owner (or signature form);
7. One copy of the project environmental document (One Compact Disc if more than 25 pages);
8. One copy of the project Notice of Determination;
9. Three 8.5" x 11" copies of the Vicinity Map (if not included on the proposal map);
10. One copy of the plan for providing services along with a schematic diagram of water, sewer and storm drainage systems (refer to Government Code Section 56653);
11. One copy of the Pre-Zoning map or description (as required by Section 56375);
12. One copy of the Statement of Open Space (Ag) Land Conversion (refer to Section 56377);
13. One Copy of the Statement of Timely Availability of Water Supplies (refer to Section 56668(k));
14. One copy of the Statement of Fair Share Housing Needs (if residential land uses are included in the proposal) (refer to Section 56668(l));
15. One copy of the project design (site plan, development plan, or subdivision map);
16. One copy of the Residential Entitlement matrix form (if residential land uses are included in the proposal); and
17. Filing and processing fees in accordance with the LAFCo Fee Schedule and the State Board of Equalization Fee Schedule.

Additional information may be required during staff review of the proposal.

CERTIFICATION

The undersigned hereby certifies that all LAFCo filing requirements will be met and that the statements made in this application are complete and accurate to the best of my knowledge.


(Signature)

Date: 1/27/2021

Print or Type Name: Christopher Eley

Daytime Telephone 209 466 8511